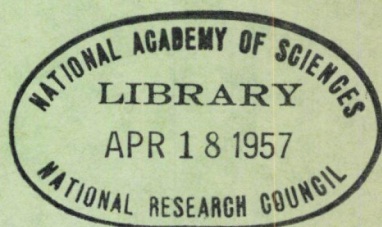


HIGHWAY RESEARCH BOARD  
Bulletin 147

*Secondary Road Program  
in North Carolina*



**National Academy of Sciences—**

**National Research Council**

publication 439

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**HIGHWAY RESEARCH BOARD**  
**Bulletin 147**

***Secondary Road Program***  
***in North Carolina***

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**January 17-20, 1956**

**1957**  
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# The Secondary Road Program in North Carolina

JAMES S. BURCH, Engineer of Statistics and Planning  
North Carolina State Highway and Public Works Commission

North Carolina ranks high among the states in rural population, total crop value, state-operated local road mileage, recently paved secondary roads, and total inventory of paved local roads. Without equal in any state is the fact that over 15,000 secondary system local road miles were recently paved in five years. The North Carolina experience should provide valuable before-and-after data in terms of traffic service, traffic generation, program cost, and public service in terms of improvements in rural economic and social values.

This report presents complete vehicle-mile and road use analyses by geographical areas before and after the large paving program, relates traffic transfer and traffic generation to land use, makes comparisons with other states without such a program, and presents similar data on the Federal Aid Secondary portion of the system.

Data are presented on the state expenditures of some \$350 million on this local system within a five-year period, and \$478 million in nine years.

Since local roads serve rather than create economic and sociological growth, the report does not attempt to evaluate this service statistically. However, considerable data are presented showing the contemporary growth of such factors which contribute to a "better way of life," based on factual North Carolina records. Such growth factors are reflected in data on agriculture, livestock, milk, poultry, rural telephones, motor vehicles, electricity, health, employment, education, level-of-living index, voting, library service, rural industry, etc.

The most direct statistic of service is the volume of paved road traffic. The report points out that the daily vehicle-miles of travel on hard-surfaced secondary rural roads grew from 1,880,500 to 5,898,700 from 1949 to 1953. Thus, on the average day of 1953, more than 4,000,000 vehicle-miles of paved local road service were provided, a service not provided just four years before. To anyone familiar with rural sociology, transportation, or economics, this cardinal fact is a tangible measure of a better way of life.

● IN many ways, North Carolina is outstanding and unique among the states in the field of local or secondary state roads. The state's secondary road system comprises some 55,000 miles of local public rural roads, in addition to the 11,000 miles of US and NC numbered routes. Being one of the leading agricultural states in the nation, North Carolina has long put great emphasis on its secondary or farm-to-market roads. Only two or three states in the nation produce a higher annual crop value than does North Carolina. About a third of the state population is on farms, while another third is rural non-farm; that is, mainly suburban. Only two states—Pennsylvania and Texas—have more rural population than North Carolina. The following points with respect to secondary roads in North Carolina are significant:

1. For more than 24 years, the state has had complete responsibility for the maintenance and improvement of all the public roads in the state. North Carolina was the first state in the nation to take such action, completely relieving the counties and townships of all local roads in 1931. Since that date, the motor vehicle tax, and not real property tax has furnished all the tax revenues for the building, improvement and upkeep of all local roads, as well as state highways.

2. The state has financed a more expensive program of secondary road improvements than has any other state in recent years. During the five years ending June 30, 1954, the state spent \$350 million on this system; since 1931, the state has expended over \$600 million on this system (both including Federal Aid).

3. The mileage of this system (56,293 at January 1, 1954) was far greater than any secondary system for which any other state was wholly responsible. Similarly the 21,530

miles of hard-surfacing on this system exceeded the state responsibility in any other state.

4. There are few states, even those large states where the state and counties share the local road cost burden, where the secondary paved mileage exceeds that in North Carolina, either on a basis of total miles per square mile, or of miles per thousand rural population.

5. On the basis of comparable area and population, North Carolina has more miles of hard-surfaced highways and roads than any other state.

Thus, in the fields of research in roads, development, social advancement and political economy, North Carolina should be able to provide factual answers to many questions concerning the relationships between local road service, and factors of growth and advancement in areas covered by the social sciences. This report is limited to the factors of miles and vehicle-miles of traffic service, and the growth of these factors; plus such correlative data as are immediately available. A section is included presenting growth factors in rural economic and social benefits.

### THE STATE SECONDARY SYSTEM

For many years, the Division of Statistics and Planning of the State Highway Commission has regularly compiled data as to the mileage on this system by type, width, location and (by means of extensive traffic count coverage) the volumes of traffic using each short segment of the system.

A complete analysis of this type was made for the years 1947 and 1949, before the advent of the hard-surfacing program of 1949-1953. Thus, there is a valuable background basis for statistical growth comparisons.

A similar study was made for the calendar year 1953 after this extensive improvement program had been substantially completed.

In each case, repeated machine traffic counts were made on from 85 to 95 percent of the segments of road on the entire system during each year. These were expanded by experienced analysts, using data from many full-week-hourly machine counts, repeated four times annually, as expansion factors, with values being finally adjusted by data from 20 full-time yearly-hourly machines. Traffic counts were repeatedly made at more than 18,000 places in each year.

The 24-hour traffic values were computed for each short segment (usually of 1 to 2 miles) on the system, were related, adjusted and posted on large county maps. A "code line" was prepared for each segment, showing system, length, type, and traffic information. Each code line was punched on I. B. M. cards, some 50,000 cards (or segments) being used in the analysis each year. The supervision and checking of the dozen special clerical workers involved prevented all but a minimum of error in the data on the cards.

In effect, then, there are for the whole system "before and after" data in terms of some 50,000 separate segments, analyzed by punch card methods into various groupings for comparisons, relations and trends. The results of these analyses are covered in the following section of this report. It should be stressed that the whole report is limited to the state's secondary rural road system, no highways or streets being included.

#### State-Wide Traffic Trends

Over-all growth factors in secondary road traffic service are noted from the following (all rural):

Year	Total Miles	Daily <sup>1</sup> Vehicle-Miles	Average Veh. per Day per Mile
1947	50,448	4,386,366	87
1949	51,700	4,620,411	89
1952 <sup>2</sup>	54,273	6,742,447	124
1953	54,800	7,360,288	134

<sup>1</sup>Average 24-hour annual day.

<sup>2</sup>1952 data expanded from only 80 percent traffic coverage of system.

The same data may be expressed in percentage increase over 1947, as follows:

Year	Miles Percent	Vehicle Miles Percent	Percent Increase In Average
1947	0	0	0
1949	2.5	5.3	2.3
1952 <sup>1</sup>	7.6	53.7	42.5
1953	8.6	67.8	54.0

<sup>1</sup>From 80 percent coverage.

The great traffic growth in 1949-1952 was parallel in time with the great increase in hard-surfacing done under the special \$200 million bond issue used exclusively for improvements on this secondary system. From January 1, 1949, to December 31, 1952, the mileage of pavement on the system had increased from 5,105 to 18,182.

While this 50.5 percent of increase in average traffic usage (1949-1953) was being registered on secondary roads (that is, 89 to 134 vehicles per day), only 33 percent was noted on major rural state highways in North Carolina. The state-wide increase in taxed gasoline gallons was 39 percent over the same period, which included all travel on the rural primary, secondary and municipal street systems.

If it is assumed that general growth factors accounted for 39 percent, it would appear that the difference between 50 percent and 39 percent, or 11 percent in growth was peculiar to the secondary rural system. This 11 percent net growth was the result of many contributions and influences, as follows:

1. There was an important traffic shift within the system from those roads remaining unpaved to those which had been recently paved. It was noted that the average use of the unpaved was reduced from 51 in 1949 to 42 in 1953. The shift, however, being within the system, did not account for any part of the 11 percent increase previously mentioned.

2. There was some net traffic transfer from the primary system to the secondary system. This was undoubtedly due to primary highway travelers using secondary "short-cuts" to avoid congestion, truck delays, etc. This effect was undoubtedly most pronounced near sizable municipalities.

3. The remainder of the growth must be divided between suburban growth and rural growth. Traffic growth is always associated with population growth, and it is logical to assume the suburban growth to be the greater. The data seem to bear out such an assumption.

4. The residue of perhaps 4 to 6 percent may be indicative of the rural farm-connected traffic growth generated by and attributable to the road improvement program.

It thus appears that the farm traffic generation, due to the extensive secondary road improvement program, was not as great as may have been generally expected or believed. The major traffic effect of the program was qualitative rather than quantitative.

#### Traffic Trends, Other States

Another method of observation of traffic growth would be in comparison with other states. The great secondary paving program in North Carolina was from 1950 through 1953. No program of comparable magnitude was followed in the adjacent states of Virginia and South Carolina, which states are most similar to North Carolina in agriculture, economy, terrain, and social customs. Comparative data are as follows:

State	Percent Increase Hard-Surfaced Mileage 1949-53 <sup>1</sup>	Average Vehicles per Day Entire System		Percent Increase
		1949	1953	
North Carolina	302	89	134	50.6
Virginia	37	86.6 <sup>2</sup>	113 <sup>3</sup>	30.9
South Carolina	161	-	-	37.6 <sup>4</sup>

<sup>1</sup>BPR Tables SM-2-3; LM-O. <sup>2</sup>Av. 1948-49. <sup>3</sup>Av. 1952-53. <sup>4</sup>15 stations.

TABLE 1  
SUMMARY OF 1953 TRAFFIC SERVICE ON RURAL SECONDARY ROADS IN NORTH CAROLINA

Division Number	Types	Vehicles per Average 24-Hour Day in 1953												Total					
		0 - 20		21 - 50		51 - 100		101 - 200		201 - 500		501 - 1,000				1,001-2,000		Over 2,000	
		Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Mi	V - Mi	Miles	Veh - Mi
1	Non Hard Surface	389 8	5,715	951 1	37,183	464 4	30,843	61 9	7,599	13 9	3,407	0 5	306	-	-	-	-	1,881 8	85,059
	Hard Surface	4 1	78	39 7	1,691	145 1	12,391	693 1	109,726	555 2	169,978	78 9	50,625	11 6	15,040	-	-	1,827 7	359,529
2	Non Hard Surface	334.8	5,208	938 3	36,506	764 3	53,547	41 4	5,394	13 9	3,883	0 8	561	-	-	-	-	2,093 5	105,099
	Hard Surface	4.9	72	56.3	2,347	120 2	10,098	586 6	91,577	569 8	169,208	120 0	80,892	13 4	17,726	0 9	3,400	1,452 1	375,320
3	Non Hard Surface	320 5	5,097	1,287.1	49,015	596 4	39,584	25 8	4,305	9 1	2,551	0 8	512	-	-	-	-	2,239 7	101,064
	Hard Surface	0 9	16	30 8	1,202	103 4	6,835	572 1	90,981	510 9	148,479	101 5	67,678	20 9	27,689	3.8	11,420	1,344 3	356,300
4	Non Hard Surface	289 7	4,415	1,120 5	44,940	803 2	53,980	89 0	12,484	9 4	3,249	1 4	1,120	0.1	105	-	-	2,293 3	120,293
	Hard Surface	1 8	36	16 4	716	81 6	7,115	832 0	133,262	859 5	253,870	164 9	108,769	27 1	33,038	2 4	5,475	1,885 7	542,281
5	Non Hard Surface	337 9	5,556	1,212 9	48,012	899 4	60,902	114 4	16,622	12 8	3,576	0 4	204	-	-	-	-	2,577 8	134,872
	Hard Surface	2.3	41	13 5	554	110 7	9,027	828 0	100,525	607 6	179,319	175.9	125,249	35 6	48,000	19 6	54,377	1,593 2	517,092
6	Non Hard Surface	305 8	5,203	1,307 1	50,350	601 2	39,642	33 2	4,466	1 8	733	-	-	0 2	230	-	-	2,249 3	100,624
	Hard Surface	0 2	4	24 0	1,010	191 8	16,491	828 5	128,113	820 1	184,010	88 6	62,215	20.5	26,617	7 6	17,965	1,781 3	436,425
7	Non Hard Surface	459 4	7,440	1,325 1	50,210	643 8	44,167	52 0	7,288	12 2	3,866	-	-	-	-	-	-	2,492 5	112,971
	Hard Surface	0 5	10	21 3	977	72 9	6,065	433 0	68,949	503 9	160,252	108 2	74,451	91 3	125,035	13 2	40,447	1,244 3	476,186
8	Non Hard Surface	518 3	8,409	1,649 6	61,474	391 2	25,458	32 2	4,829	6 8	1,986	-	-	-	-	-	-	2,598 1	102,156
	Hard Surface	-	-	214 4	17,948	320 2	28,804	989 9	149,031	558 0	164,882	100.1	68,035	12 5	16,145	6 8	19,086	2,201 7	461,931
9	Non Hard Surface	556 7	8,765	1,232 5	45,615	409.9	26,340	29.3	3,989	13 5	3,833	0 5	276	1 4	2,576	-	-	2,243 8	91,394
	Hard Surface	-	-	49 3	2,376	174 7	14,118	461.0	71,647	542 1	165,618	187 8	129,518	47.4	65,038	33 8	100,530	1,496 1	548,845
10	Non Hard Surface	271 6	4,635	1,225 8	46,448	432 2	28,209	30 7	4,461	4 8	1,200	-	-	0.7	735	-	-	1,965 8	85,688
	Hard Surface	1 6	19	52 3	2,611	285 1	23,550	731 0	112,275	465 8	145,986	182 1	112,351	73 9	104,310	44 1	140,341	1,815 9	641,443
11	Non Hard Surface	1,119 7	16,646	2,188 6	80,203	387 8	24,925	19 6	2,897	8 6	2,678	2 0	1,140	-	-	-	-	3,726 3	128,489
	Hard Surface	2.2	24	26.3	1,241	106 3	9,329	275 1	42,233	280 8	92,103	60 8	41,568	21 0	26,757	1.4	3,416	773 9	216,891
12	Non Hard Surface	383 0	6,874	1,665 0	62,407	504 7	33,835	58 1	7,679	4 4	1,435	-	-	-	-	-	-	2,615 2	112,230
	Hard Surface	-	-	18 4	919	60 9	4,805	523.6	83,066	558 1	178,038	149 2	103,434	89 0	96,164	11 2	26,577	1,390 4	493,003
13	Non Hard Surface	774 8	12,378	1,465 9	52,173	377.1	24,289	24 8	3,326	4 1	1,128	1 1	635	-	-	-	-	2,647 8	93,929
	Hard Surface	0 6	12	17 4	865	132 7	10,944	460 3	71,222	348 7	109,708	120 8	80,578	26 3	34,406	5 1	14,322	1,111 9	322,057
14	Non Hard Surface	1,111 0	16,889	1,345 1	47,219	293 1	18,976	31 0	4,488	0 7	147	-	-	-	-	-	-	2,780 9	87,719
	Hard Surface	-	-	28 2	1,406	110 1	8,982	292.2	44,359	199 4	61,286	38 9	25,727	7 5	9,844	-	-	676 3	151,604
Entire State	Non Hard Surface	7,153.0	113,230	18,914 6	711,755	7,568 7	504,697	643 4	89,827	116 0	33,672	7.5	4,754	2 4	3,648	-	-	34,405 6	1,461,581
	Hard Surface	19 1	312	608 3	35,863	2,015 7	168,554	8,286 4	1,296,966	7,179 9	2,182,737	1,657 7	1,131,110	478 0	645,809	149 7	437,356	20,394 8	5,898,707
	Total	7,172 1	113,542	19,522 9	747,618	9,584 4	673,251	8,929.8	1,386,793	7,295 9	2,216,409	1,665 2	1,135,864	480 4	649,455	149 7	437,356	54,800 4	7,360,288



These relative growth factors show that the North Carolina secondary system travel increased at a considerably higher rate than in these adjacent states. The indications are that the vast paving program in North Carolina was primarily responsible for the difference in rural and suburban traffic growth on secondary roads. While there may have been other minor causes, no other major influence would appear to account for the wide difference in growth rates.

### Paved Traffic Service

Considering only hard-surfaced secondary roads, the following data pertain to the state-wide system:

Year	Miles	Daily Vehicle-Miles	Average 24-Hour Daily Vehicles per Mile
1949	5,531	1,880,498	340
1952	18,182	5,054,587	278
1953	20,395	5,898,707	289

The great growth in mileage and in travel is obvious from these figures. The reversing trend in "average vehicles per day per mile" may, at first, appear to be questionable. Actually, it is quite logical. The early 5,531 miles of hard-surfacing were the miles which had been chosen as the most important and most heavily traveled. Generally, they were the major feeders from farm areas to market areas. Their "house per mile" index was high. Rural traffic tended to favor their usage, even though extra travel distance to reach them was involved. Hence, the traffic average was high.

Within three years, the hard-surfaced mileage had been more than tripled. Formerly unpaved roads were now paved—some 12,651 miles of them. Traffic became more dispersed, in that it did not have to seek out the former limited paved sections. Paved mileage grew faster than did system travel. This dispersion materially cut down the average traffic usage of pavement, although total system usage was greatly increased. Then, of course, the mileage selections for paving in the late years of the program were in less populated areas than in the early years, and served less traffic.

The 4 percent net growth in the average 1952-1953 is simply indicative of the general growth in motor vehicles and travel, having been reduced by the same trend of geographic dispersion of traffic.

### Extent of Service

Table 1 shows that 80 percent of the total secondary system traffic was using hard-surfaced roads in 1953, as compared to 75 percent in 1952, and only 41 percent in 1949.

This 80 percent of total travel on paved roads appears to be a rather remarkable index of service for a state's "local" road system. No other state provides such extensive local paved road service from state funds. In very few states is such service provided from any or all funds; this is especially true for a state which is primarily agricultural.

As of January 1, 1954, there were only 769 unpaved miles which carried as many as 100 vehicles per day. Only 126 such miles carried more than 200 vehicles per day. These scattered high traffic unpaved segments were mainly in suburban areas. (Many of them have since been paved, during 1954.) Out of 34,405 unpaved miles, the aforementioned 769 represent only 2 percent unpaved serving more than 100 vehicles per day. It is doubted that such a situation prevailed in more than a few states in the nation. Almost a third of these 769 unpaved miles are found in Divisions 4 and 5, containing many extensive suburban sections. (There are 14 divisions in the state.)

Although the average traffic value for hard-surfaced roads was 289 vehicles per day, the majority of the paved mileage was in the service bracket of 100 to 250 vehicles per day, with a median value of less than 200 vehicles per day.

Actually, 2,643 miles, or 13 percent of the hard-surfaced road mileage carried less than 100 vehicles per day. Traffic growth factors will soon materially reduce that percentage, however, with little new pavement being built on lightly traveled sections.

TABLE 2

TRAFFIC SERVICE OF RURAL SECONDARY ROADS IN NORTH CAROLINA DURING  
1953 ARRANGED FOR COMPARISON INTO OLD 10 DIVISIONS

Old Division	Non-Hard Surfaced		Hard-Surfaced		Total	
	Miles	Vehicle- Miles <sup>1</sup>	Miles	Vehicle- Miles <sup>1</sup>	Miles	Vehicle- Miles <sup>1</sup>
1	2,572.6	121,728	1,987.5	505,049	4,560.1	626,777
2	2,599.8	127,682	1,868.8	478,113	4,468.6	605,795
3	3,271.6	146,819	1,923.1	502,869	5,194.7	649,688
4	2,741.5	146,206	2,457.7	715,148	5,199.2	861,354
5	3,663.5	174,475	1,690.9	634,702	5,354.4	809,177
6	3,716.1	151,899	3,069.7	699,314	6,785.8	851,213
7	2,738.5	117,610	2,879.6	911,174	5,618.1	1,028,784
8	4,886.3	174,807	1,295.7	478,826	6,182.0	653,633
9	4,065.4	163,291	2,075.6	698,477	6,141.0	861,768
10	4,150.3	137,064	1,146.2	275,035	5,296.5	412,099
<b>Total</b>	<b>34,405.6</b>	<b>1,461,581</b>	<b>20,394.8</b>	<b>5,898,707</b>	<b>54,800.4</b>	<b>7,360,288</b>

<sup>1</sup>Daily vehicle-miles.

### Geographical Trends

At the time of the 1949 study, the state was divided into 10 divisions, instead of the present 14 divisions. Hence, the geographical analysis was made in 1949 on the basis of the old 10 divisions. An office fire destroyed the original detail data, and the 1949 data cannot be re-analyzed on the basis of the new 14 divisions.

For comparison, therefore, the 1953 data have been grouped into the old 10 geographical divisions, as shown in Table 2.

The same basic data for 1953 have been combined (Table 3) with the 1949 data for comparison on the old ten division basis. This table shows several geographical trends, as follows:

1. In terms of percentage of total system travel, Old Divisions 6 and 7 ranked highest in 1949, and Old Division 7 was still highest in 1953.
2. In terms of average traffic per mile, Old Division 7 is the highest each year, and Old Division 10 is the lowest.
3. In terms of traffic growth per mile from 1949 to 1953, the "highs" and "lows" are:

<u>Old Division</u>	<u>Percent Growth</u>
2 (Greenville )	81 (High)
7 (Albemarle )	71 (High)
4 (Wilson )	60 (High)
9 (Shelby )	58 (High)
8 (North Wilkesboro)	26 (Low)
6 (Asheboro )	26 (Low)

(See Appendix A for county-by-county data.)

The large comparative growth in traffic in Old Division 2 is undoubtedly attributable to the great growth and mechanization of the leaf tobacco crop in that area, coupled with the post-war enlargements of two major Marine bases, the Morehead Port Terminal, the Du Pont plant, the pulpwood industry, grain culture, and cattle raising. It is noted that system travel in this division grew 81 percent, while the state-wide system growth

was 50 percent. The same influence of tobacco is noted in Old Division 4, but at a lesser rate of growth.

Second place in growth goes to Old Division 7 with 71 percent. Undoubtedly the basis for this high growth rate was associated with the economic developments in Mecklenburg, Cabarrus and Rowan Counties, especially in the great suburban, industrial and residential growth near Charlotte, Concord, Kannapolis, and Salisbury. The major economy of these areas is based on distribution, textile manufacture, and diversified industry.

It is interesting to note that Old Division 6 (Asheboro), in which more secondary road paving work had been done than in any other (3,070 miles total in 1953), had the lowest traffic growth rate of any division. It is thus demonstrated that it is not primarily the paving of local roads which generates traffic, but rather other influences, such as growth of agriculture, business, manufacture, distribution, and population.

In the mountainous divisions, slightly more than average growth (55 percent) was noted in the Old 10th (Asheville). This may be associated with the new industries in the area, the secondary effect of enlarged tourist travel, and increased activity in growth of beef cattle. However, in the rural mountainous Old 8th (North Wilkesboro), the traffic growth on secondary roads was at the lowest level of any state area. It would appear that the forces which have caused traffic growth in other sections were not so prevalent in this area.

These observations would indicate that, although the extensive paving of secondary roads serves and aids in economic growth and social advancement, such a program does not necessarily create such desirable ends within itself. Further research beyond the limits of this report may evaluate such an observation in terms of economic and cultural indices. These observations are also significant in the field of highway economics.

TABLE 3  
COMPARATIVE TRAFFIC SERVICE ON NORTH CAROLINA RURAL SECONDARY ROADS  
BY OLD 10 DIVISIONS, 1949-1953

Old Division	1949 Data				1953 Data				% Growth	
	Total Miles	Daily Veh. -Miles	Ave. Traffic	% Total Travel	Total Miles	Daily Veh. -Miles	Ave. Traffic	% Total Travel	Veh. -Miles	Ave. Traffic
1	4,411	406,140	92.1	8.79	4,560	626,777	137.5	8.52	54.3	49.3
2	4,337	325,428	75.0	7.04	4,469	605,795	135.6	8.23	86.2	80.8
3	4,891	408,846	83.6	8.85	5,195	649,688	125.1	8.83	58.9	49.6
4	4,844	502,303	103.7	10.87	5,199	861,354	165.7	11.70	71.5	59.8
5	4,960	523,286	105.5	11.33	5,354	809,177	151.1	10.99	54.6	43.2
6	6,272	624,402	99.6	13.51	6,786	851,213	125.4	11.56	36.3	25.9
7	5,244	562,899	107.3	12.18	5,618	1,028,784	183.1	13.98	82.8	70.6
8	5,909	497,496	84.2	10.77	6,182	653,633	105.7	8.88	31.4	25.5
9	5,832	518,072	88.8	11.21	6,141	861,768	140.3	11.70	66.3	58.0
10	5,002	251,538	50.3	5.45	5,296	412,099	77.8	5.61	63.8	54.7
Total	51,702	4,620,410	89.4	100.00	54,800	7,360,288	134.3	100.00	59.3	50.2

TABLE 4  
COMPARATIVE TRAFFIC SERVICE, 1949-1953, ON HARD-SURFACED RURAL SECONDARY ROADS  
IN NORTH CAROLINA BY OLD 10 DIVISIONS

Old Division	1949 Data				1953 Data				% Growth	
	Total Miles	Daily Veh. -Miles	Ave. Traffic	% Total Travel	Total Miles	Daily Veh. -Miles	Ave. Traffic	% Total Travel	Veh. -Miles	Ave. Traffic
1	686	187,107	272.8	9.95	1,987	505,049	254.2	8.56	169.9	-6.8
2	360	98,829	274.5	5.26	1,869	478,113	255.8	8.11	383.8	-6.8
3	623	168,931	271.2	8.98	1,923	502,869	261.5	8.52	197.7	-3.6
4	691	226,845	328.3	12.06	2,458	715,148	290.9	12.12	215.3	-11.4
5	617	254,974	413.2	13.56	1,691	634,702	375.3	10.76	148.9	-9.2
6	692	201,512	291.2	10.72	3,070	699,314	227.8	11.86	247.0	-21.8
7	671	253,358	377.6	13.47	2,879	911,174	316.5	15.45	259.6	-16.2
8	453	205,087	452.7	10.91	1,296	478,826	369.5	8.12	133.5	-18.4
9	504	194,136	385.2	10.32	2,076	698,477	336.5	11.84	259.8	-12.6
10	235	89,718	381.8	4.77	1,146	275,035	240.0	4.66	206.6	-37.1
Total	5,532	1,880,497	339.9	100.00	20,395	5,898,707	289.2	100.00	213.7	-14.9

Because road work in North Carolina must be self-supporting, in terms of motor vehicle and fuel tax revenues, it follows that traffic usage is a measure of the ability of a road to pay its way and, therefore, to justify the cost of paving and pavement maintenance. Unless adequate added traffic exists or develops, road improvement costs must be subsidized.

### Hard Surfacing

In the same way, growth trends may be observed in geographical areas for hard-surfaced roads only. Table 4 presents the data in areas contained within the Old 10 Divisions.

It is noted that there was a reduction between 1949 and 1953 in all areas in the average traffic per mile on hard-surfaced roads. This has previously been explained as logical, due to the effect of traffic dispersion following the extensive paving program, when the hard-surfaced length was increased from 5,532 to 20,395 miles in the state.

Old Divisions 1, 2 and 3 had minimum reductions, indicating a fairly high degree of efficiency in selection of projects to be paved. The shortage of stone and gravel in these areas, and the correspondingly high cost of paving, undoubtedly acted as a restraining influence and encouraged careful selection in road segments to be paved. Another factor is that in these areas of rather low population intensity (Divisions 1 and 3), the secondary roads are generally rather far apart. Therefore, traffic transfer from one hard-surfaced road to another is more difficult and correspondingly less prevalent than in most of the other divisions. In Old Division 2, the great growth in the tobacco crop, and the attendant farm mechanization, also tended to hold traffic usage at a high level over an increased paved length.

Old Divisions 6 and 10 had great reductions in average hard-surfaced usage. Old Division 6 had the most extensive miles paved of any Division (2,378 miles) during the period, and had a very great reduction in average hard-surfaced usage. The average traffic use per paved mile in 1953 was actually the lowest for any division (228 vehicles per day). It would appear that much of this paving was done on roads in areas of low population, low production, and low traffic potential.

Old Division 10 had the greatest reduction of all in percentage of use. The ratio of old to total paving was quite high (4.9). Several influences may have contributed to the noted reduction in use, as follows:

1. Abundant stone and gravel encouraged extensive paving.
2. With a few exceptions, the area has a low population intensity.
3. Terrain restricts traffic transfer from unpaved to paved roads, due to ridge barriers, cove locations, etc.

Although the foregoing discussion appears "negative" (that is, in terms of growth per mile in traffic usage of hard-surfaced mileage), it should be made clear that the total usage of hard-surfaced roads grew tremendously. On the whole system, in 1953, the daily usage on paved roads had moved up from 1,880,497 to 5,898,707 daily vehicle-miles, or 3.14 times the 1949 total.

Divisions registering the highest total growth factors on hard-surfaced roads were the Old 2nd, 7th and 9th; while the lowest were the Old 5th and 8th.

### Qualitative Measure

Perhaps the most qualitative measure of service is the percentage of the system traffic which used hard-surfaced roads (1953). For the state (from Table 2) this is noted as 80 percent. By old, and by new division grouping of counties (Table 2 and Table 1), the percentages are as follows:

By Old Divisions	Percent	By New Divisions	Percent
1	80.6	1	80.9
2	78.9	2	78.1
3	77.4	3	77.9
4	83.0	4	81.8

By Old Divisions	Percent	By New Divisions	Percent
5	78.4	5	79.3
6	82.2	6	81.3
7	88.6	7	80.8
8	73.3	8	81.9
9	81.1	9	85.7
10	66.7	10	88.2
All	80.1	11	62.8
		12	81.5
		13	77.4
		14	63.3
		All	80.1

Using 80 percent as the mean, high values are noted for Old Division 7 and New Division 10 (these cover much of the same territory.) In these areas, more than 88 percent of the system traffic was on hard-surfaced roads. New Division 9 (Winston-Salem) is also high with 86 percent. These are very high values for any area which is mainly rural in nature. Low values are noted for Old Division 10 (67 percent) and New Divisions 14 (63 percent) and 11 (63 percent). These low-value areas are largely mountainous, with little urban influence, low rural population, and limited agriculture. Even so, such percentages are unusual in agricultural or grazing areas anywhere in the nation, especially in mountainous terrain.

It should also be noted that even the unpaved roads generally provide excellent travel service. Being largely stabilized with stone, gravel, sand-clay and other weather-resistant earth types—and being well and regularly maintained—it is rarely that any driver, even in January or February, encounters mud to the extent that tire chains are necessary. There is much truth in the saying: "Muddy cars are never seen in North Carolina."

#### Width Analysis, Paved

Being essentially a low-traffic system, the secondary roads are almost exclusively of two-lane width. Table 5 is of special value with respect to the paved widths of the system in relation to their traffic service.

Only 524 miles were definitely narrow (that is, 14 feet wide or less) and one-half of these carried less than 110 vehicles per day. At the other end of the width scale, only 189 miles were paved as wide as 24 feet. Distribution of the paved mileage by width is as follows:

Width, ft	Paved Miles	Percent
14 and under	524	2.6
15 - 17	5,406	26.5
18 - 19	11,752	57.6
20 - 21	2,369	11.7
22 - 23	155	0.7
24 - 26	119	0.6
27 and over	70	0.3
All	20,395	100.0

The 15- to 17-foot width bracket is known to be almost altogether of the 16-foot class, many miles being old state highway sections transferred to the secondary system. It is noted that about 26½ percent of the paved system was of this width.

The preponderant width was 18 to 19 feet (known to be almost altogether 18 feet) with 57.6 percent. The other major width was 20 to 21 feet (known to be usually 20 feet) with 11.7 percent.

Thus, it could be said that almost 96 percent of the paved length of the system had from 16 to 20 feet of paved width.

As to paved travel, it may be noted that 1,087,527 vehicle-miles, or 18 percent, was on 16-foot pavement, 3,358,065 vehicle-miles, or 57 percent, was on 18-foot pavement, and 1,129,502 vehicle-miles, or 19 percent, was on 20-foot pavement. This means that 5,575,094 vehicle-miles, or 95 percent, was on 16- to 20-foot widths.

The "typical" paved mile on the system was 18 feet wide and carried from 100 to 300 vehicles per day. Some 38 percent of the paved length of the system fell within these limits, this being the predominant bulk of the paved mileage, and carried 25 percent of the total travel on system pavement.

TABLE 5  
STATEWIDE SUMMARY OF 1953 TRAFFIC SERVICE ON RURAL SECONDARY ROADS BY  
SURFACED WIDTHS, TYPE GROUPS AND TRAFFIC VOLUME GROUPS

Width, ft	Types	Vehicles per Average 24-Hour Day in 1953														Total										
		0-20		21-50		51-70		71-100		101-150		151-200		201-300			301-500		501-1,000		1,001-2,000		2,001-3,000		Over 3,000	
		Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi		Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi	Mi	V -Mi
14 and Under	Non Hard Surface	3,850 2	8,010 5	1,099 8	2,91 6	79 8	23 1	9 1	2 2	2 2	1 1	2 2	1 1	2 2	1 1	2 2	1 1	2 2	1 1	2 2	1 1	2 2	1 1	2 2	1 1	11,362 9
	Hard Surface	57,137	217,923	66,144	24,462	9,104	4,270	2,275	3,018	248	10 2	6,947	12 2	17,873	2 8	7,900	----	----	----	----	----	----	----	----	----	524 4
15-17	Non Hard Surface	663 4	2,365 2	725 3	259 0	73 6	26 6	19 3	5 3	4 0	0 7	2,396	735	----	----	----	----	----	----	----	----	----	----	----	----	4,142 4
	Hard Surface	10,704	91,920	44,180	21,468	9,286	4,732	4,657	1,894	317 6	179 0	122,059	56 0	75,434	21,095	6 8	23,194	----	----	----	----	----	----	----	----	5,405 6
18-19	Non Hard Surface	596 9	2,749 8	934 1	283 2	89 1	43 3	10 1	8 4	0 4	0 2	230	----	----	----	----	----	----	----	----	----	----	----	----	----	4,715 5
	Hard Surface	10,244	104,185	57,304	24,133	11,118	7,484	2,694	3,333	216	678,718	865 2	350,400	50 6	118,388	16 3	64,139	----	----	----	----	----	----	----	----	11,752 0
20-21	Non Hard Surface	573 6	1,848 7	495 4	161 6	29 3	11 3	10 8	0 4	0 4	----	----	----	----	----	----	----	----	----	----	----	----	----	----	----	3,134 9
	Hard Surface	9,720	69,320	30,637	13,480	3,622	2,070	3,368	690	313	773 1	549 1	121 0	30,487	12 3	19 3	75,497	----	----	----	----	----	----	----	----	1,338 20
22-23	Non Hard Surface	363 4	1,518 8	520 9	139 2	32 2	5 7	3 5	0 5	1 4	----	----	----	----	----	----	----	----	----	----	----	----	----	----	----	2,587 5
	Hard Surface	6,466	57,775	31,758	11,438	3,966	1,004	873	244	1,400	2,578	18 0	35,536	32,142	19 6	4 8	19,650	----	----	----	----	----	----	----	----	117,498
24-26	Non Hard Surface	785 2	3,164 6	1,303 3	394 8	99 1	45 4	19 0	2 4	1 7	0 1	105	----	----	----	----	----	----	----	----	----	----	----	----	----	5,816 6
	Hard Surface	13,610	122,394	79,586	32,890	12,331	8,206	4,551	1,023	951	17,175	15,415	6 0	9,242	17,175	2 7	12,500	----	----	----	----	----	----	----	----	275,647
27 and Over	Non Hard Surface	320 3	1,257 0	641 6	324 2	65 9	16 0	4 6	1 2	716	----	----	----	----	----	----	----	----	----	----	----	----	----	----	----	2,647 0
	Hard Surface	5,343	48,240	39,293	27,434	8,450	2,779	3,808	1,659	716	13 2	8,013	3,617	5,354	9,875	2 2	33,046	----	----	----	----	----	----	----	----	137,722
All	Non Hard Surface	7,153 0	18,914 6	5,710 4	1,853 6	469 0	171 4	90 0	31 2	10 0	2 4	6,240	3,646	----	----	----	----	----	----	----	----	----	----	----	----	34,405 6
	Hard Surface	113,224	711,757	348,900	155,305	57,877	30,545	22,226	11,861	8,240	9,242	15,415	6 0	9,242	17,175	2 7	12,500	----	----	----	----	----	----	----	----	1,461,581
Total		7,172 1	19,322 0	6,350 2	4,430 4	5,447 5	4,378 7	4,364 2	2,941 1	1,663 8	480 7	97 6	52 1	54,800 4	204,815	5 2	1,380,288	----	----	----	----	----	----	----	----	7,380,288

Using reasonable values for prevailing widths for each bracket, the total paved area of the system was 211,850,000 square yards (43,771 acres). The weighted average paved width was 17.7 feet. The vastness of these areas is a rough measure of the needs for periodic retreatment and resurfacing which lie immediately ahead.

The paving on this system is almost double that on the primary state highway system, both in area and in miles. Most states operate only a primary system, with the counties and townships caring for all local roads.

Unpaved Road Analysis

The unpaved mileage was very extensive, but had very low traffic volume. Some 63 percent of the system length was unpaved, but the vast majority of this unpaved mileage had some form of surfacing. The average traffic volume on the unpaved was only 42 vehicles per day, and 76 percent of it carried less than 50 vehicles per day.

Only 774 miles of road carrying as much as 100 vehicles per day remained unpaved on January 1, 1954. Although there have since been some traffic increases, some of this unpaved mileage has also since been paved. This 774 miles, then, is both a rough measure of the maximum additional paving needed (that is, 8 miles per county), and an indication of the great paved road traffic service already available on the system. These 774 miles are more likely to be found in suburban than in strictly rural areas.

Table 5, which shows miles and vehicle-miles by width, type group and traffic volume group, is a statewide table. A series of similar tables for each of the 14 divisions will be found in the Appendix. Thus, for any division, observations may be compared with similar data in other divisions.

In spite of the many practical difficulties, it will be noted that there is a good correlation between pavements and traffic volume served, as well as the width of the pavements.

FEDERAL AID SECONDARY PORTION

Up to this point this report has dealt with the entire 54,800-mile rural secondary road system of North Carolina.

A substantial portion of this system was also on the federal aid secondary system (13,771.7 miles, or 25 percent, as of January 1, 1954). This "dual coverage" is often confusing to the lay reader, and has come about by selective designation of thousands of short segments of the state system for the federal system. These 13,771.7 miles were on both systems. In the ensuing discussions this dual coverage is referred to as the "FAS portion." (Note: Vast lengths of the federal aid secondary system are found on the state's primary system, but these mileages are not covered in this report. Also, in this report some 26 miles of federal aid primary system shown on the state secondary road system are ignored, due to the negligible length and to avoid confusion.)

It should be made clear that the federal government does not build, improve, nor maintain this system. Federal aid is available only to aid in major construction, to be matched by state funds, as limited by annual federal aid allocations, with no maintenance or betterment aid whatever. Much of the federal aid system has been built by the state without any federal aid.

The FAS portion, being 25 percent of the state secondary system mileage, has been so selected that it carried 50 percent of the state's secondary system traffic (see Table 6). The FAS portion was 77 percent paved, as compared to 37 percent of the entire state secondary system. This 77 percent paved portion carried 94 percent of the total FAS portion traffic.

Table 6 delineates the FAS portion as related to widths, type groups and traffic volume groups. A marked relationship between paved widths and traffic volumes will be noted, indicating the effect of road selection and pavement design.

Only 1 percent of the paved length was definitely narrow (that is, 14 feet wide or less) and the vast majority of this length carried less than 150 vehicles per day. Only about 1/2 percent of the paved mileage was as wide as 22 feet, as follows:

Width, ft	Paved Miles	Percent of Total Paved Mileage
14 and under	116.5	1.1
15 - 17	2,227.4	21.1
18 - 19	6,262.9	59.3
20 - 21	1,794.8	17.0
22 - 23	90.7	0.9
24 - 26	39.8	0.4
27 and over	18.9	0.2
All	10,551.0	100.0

TABLE 6  
MILES AND VEHICLE-MILES ON NORTH CAROLINA RURAL SECONDARY ROADS DURING 1953  
BY FEDERAL AID SYSTEMS, SURFACE TYPE GROUPS, AND TRAFFIC VOLUME GROUPS

Road Type	System	Vehicles per Average 24-Hour Day in 1953													Total
		0-20	21-50	51-70	71-100	101-150	151-200	201-300	301-500	501-1,000	1,001-2,000	2,001-3,000	Ovar 3,000		
		Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi	Mi v -mi		
Non-Hard Surface	Federal Aid Primary	-	-	-	14 105	-	-	-	0 6 268	-	1 4 2,576	-	-	-	3 4 2,939
	Federal Aid Secondary	46 1 776	1,260 4 54,063	1,080 0 68,729	522 1 43,864	157 5 19,583	92 9 16,482	38 7 9,470	18 3 6,813	4 4 2,488	0 3 335	-	-	-	3,220 7 220,593
	Non Federal Aid	7,106 9 112,448	17,654 2 657,704	4,630 4 262,171	1,330 1 111,338	311 5 38,294	78 5 14,063	51 3 12,756	12 3 4,790	5 6 3,752	0 7 735	-	-	-	31,181 5 1,238,049
	Total	7,153 0 113,224	18,914 6 711,757	5,710 4 348,900	1,853 6 155,305	469 0 57,877	171 4 30,545	90 0 22,226	31 2 11,861	10 0 6,240	2 4 3,646	-	-	-	34,405 6 1,481,581
	Federal Aid Primary	-	-	-	-	4 9 539	-	1 6 355	0 8 400	-	3 6 5,104	11 6 30,832	0 6 2,160	0 6 39,390	
Federal Aid Secondary	1 4 28	18 6 878	96 5 6,386	456 0 42,059	1,562 9 208,280	2,141 6 384,332	2,670 0 687,760	2,141 5 824,760	1,094 9 738,575	294 8 397,463	48 8 113,723	24 0 91,866	10,551 0 3,476,130		
Non Federal Aid	17 7 284	388 8 17,548	543 3 35,455	1,120 8 102,090	2,510 7 335,169	2,065 7 368,496	1,602 6 394,513	767 6 295,799	558 9 390,909	179 9 244,149	87 6 87,986	27 5 110,789	9,820 7 2,383,187		
Total	19 1 312	407 4 18,426	639 8 41,841	1,576 8 144,149	4,078 5 543,988	4,207 3 752,828	4,274 2 1,082,628	2,909 9 1,120,959	1,653 8 1,129,484	478 3 646,736	97 6 232,541	52 1 204,815	20,394 8 5,898,707		
Total	Federal Aid Primary	-	-	-	1 4 105	4 9 539	-	1 8 355	1 4 658	-	5 0 7,680	11 6 30,832	0 6 2,160	0 6 42,329	
	Federal Aid Secondary	47 5 804	1,279 0 54,931	1,176 5 73,115	978 1 85,923	1,720 4 227,863	2,234 5 400,814	2,708 0 677,230	2,159 8 831,573	1,099.3 741,063	295 1 397,818	48 8 113,723	24 0 91,866	13,771 7 3,696,723	
	Non Federal Aid	7,124 6 112,732	18,043 0 675,252	5,173 7 317,628	2,450 9 213,426	2,822 2 373,463	2,144 2 382,559	1,653 9 407,269	779 9 300,589	564 5 394,661	180 6 244,884	37 2 87,986	27 5 110,789	41,002 2 3,621,236	
	Total	7,172 1 113,536	19,322 0 730,183	6,350 2 360,741	3,430 4 299,454	4,547 5 601,865	4,378 7 783,373	4,364 2 1,084,854	2,941 1 1,132,820	1,663 8 1,135,724	480 7 650,382	97 6 232,541	52 1 204,815	54,800 4 7,380,288	

TABLE 7  
FEDERAL AND SECONDARY SYSTEM PORTION OF THE NORTH CAROLINA RURAL SECONDARY SYSTEM DURING 1953 BY  
SURFACED WIDTHS TYPE GROUPS AND TRAFFIC VOLUME GROUPS

Width, ft.	Types	Vehicles per Average 24-Hour Day in 1953														Total											
		0-30		31-50		51-70		71-100		101-150		151-200		201-300			301-500		501-1,000		1,001-2,000		2,001-3,000		Over 3,000		
		M <sub>1</sub> V - M <sub>1</sub>	M <sub>2</sub> V - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>		M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	M <sub>1</sub> Y - M <sub>1</sub>	M <sub>2</sub> Y - M <sub>2</sub>	
14 and Under	Non Hard Surface	19 7	318 1	186 2	95 2	31 9	10 7	4 5	4 6	10 7	4 5	4 6	10 7	4 5	4 6	10 7	4 5	4 6	10 7	4 5	4 6	10 7	4 5	4 6	10 7	4 5	4 6
	Hard Surface	335	13,438	11,412	7,993	3,921	1,905	1,138	1,574	3,248	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	0 3	
15 - 17	Non Hard Surface	10 4	191 1	169 1	88 9	24 5	13 1	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	3 6	14 2	
	Hard Surface	161	5,321	10,504	7,288	3,058	2,369	3,444	1,248	1,140	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	85 5	
18 - 19	Non Hard Surface	1 4	3 5	34 5	207 9	625 6	644 0	428 6	176 4	65 5	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	33 1	
	Hard Surface	28	189	3,283	18,933	83,413	115,121	123,842	52,739	46,351	46,810	14,152	1,000	0 5	2,227 4	429,331	682 9	47,806	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	
20 - 21	Non Hard Surface	3 9	190 8	111 4	86 5	7 8	5 1	0 2	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	
	Hard Surface	34	8,080	8,923	5,466	977	982	45	685 9	400 8	83 1	5 4	10 0	1,794 8	826,577	384 7	22,527	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9		
22 - 23	Non Hard Surface	7 4	97 0	69 6	21 3	12 5	1 3	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5	1 5		
	Hard Surface	135	4,112	4,358	1,725	1,543	234	279	196	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
24 - 26	Non Hard Surface	4 8	172 6	204 0	106 7	27 3	24 7	3 8	3 8	1 6	1 6	0 1	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
	Hard Surface	74	7,540	12,644	8,997	3,329	4,495	245	693	896	105	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
27 and Over	Non Hard Surface	0 6	65 8	95 0	44 4	20 3	10 1	7 0	2 4	0 4	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
	Hard Surface	11	2,834	5,870	3,527	3,319	1,719	1,573	1,130	204	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
All	Non Hard Surface	46 1	1,260 4	1,090 0	522 1	197 5	92 9	38 7	18 3	4 4	0 3	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
	Hard Surface	776	54,053	96,729	43,864	19,583	16,482	8,470	8,813	2,468	335	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----	-----		
Total	47 5	1,279 0	1,776 5	1,720 4	1,226 4	2,234 5	2,708 7	2,159 8	1,069 3	293 1	48 8	24 0	3,771 7	91,866	682 9	47,806	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9	6,263 9			

The 15- to 17-foot width bracket was almost all 16 feet wide, represented 21 percent of the FAS portion mileage, and carried 14 percent of the total travel. The predominant width of the 18- to 19-foot bracket was almost all 18 feet wide, represented 59 percent of the paved length, and 58 percent of the total travel. Some 97 percent of the paved FAS portion has widths of 16 to 20 feet.

Of the total traffic service of the FAS portion, 492, 531 vehicle-miles, or 14 percent, was on 16-foot pavement, 2, 010, 023 vehicle-miles, or 58 percent, was on 18-foot pavement, and 826, 977 vehicle-miles, or 24 percent, was on 20-foot pavement. This means that 3, 329, 531 vehicle-miles, or 96 percent, was on 16- to 20-foot pavement.

The typical paved mile on the FAS portion was 18 feet wide and carried from 150 to 500 vehicles per day. Some 42 percent of the paved length of the system fell within this traffic bracket, this being the predominant bulk of the paved mileage, and carried 34 percent of the total traffic. The average daily vehicles per mile was 329 on the paved FAS portion. Only a few hundred miles carried more than 1, 000 vehicles per 24-hour day in 1953.

The unpaved segments of the FAS portion are consistently in the lower traffic volume brackets, and had a combined length of 3, 221 miles. The majority of this unpaved length had some form of surfacing (stone, gravel or topsoil) and 90 percent of it carried less than 100 vehicles per day. The grand average volume was only 68 vehicles per day.

Only 312 of the 3, 221 unpaved miles carried more than 100 vehicles per day.

Another feature of the FAS portion lies in the fact that the thousands of short road segments of which it is constituted are connected to each other, or to other federal systems to provide continuity of travel service (see Table 7). (Division tables to which reference has heretofore been made will be found in Appendix A).

## EXPENDITURES

The purpose of this report does not include a full accounting of cost and expenditures involved. However, such a report would be incomplete without basic data of this type.

Beginning with the fiscal year which ended June 30, 1946, the expenditures listed in the following table were specifically made on the state's secondary road system. These expenditures are from the State Highway Fund, the only sources of which are state taxation on the motor vehicle and its fuel, plus federal aid. No local county, township, or ad valorem taxes are used for roads in North Carolina.



Fiscal Year Ending June 30	Regular		Special
	Maintenance and Betterments	Construction (Allotments)	From Special \$200 Million Bond Issue
1946	\$ 20,243,682	\$ 1,435,315	
1947	30,491,534	4,990,921	
1948	25,610,397	7,132,052	
1949	30,849,222	7,385,056	
1950	23,717,853	4,861,788	\$ 32,226,408
1951	23,460,349	5,574,763	62,456,155
1952	21,912,075	5,540,833	55,501,163
1953	29,240,345	4,850,892	31,858,562
1954	31,346,980	6,228,237	11,034,326
<b>Total</b>	<b>\$236,872,437</b>	<b>\$47,999,857</b>	<b>\$193,076,614</b>
		<b>Grand Total -</b>	<b>\$477,948,908</b>

During these nine post-war years the state, with federal aid, spent some \$237 million for maintenance and minor improvements; and \$241 million in major improvements on the state's secondary road system, of which \$193 million was from the special state secondary road bond issue.

The total of about \$478 million in nine years for secondary roads alone is more than was spent by many states during that period for all highway and road purposes combined and is an index of the importance attached to secondary roads by the people of North Carolina.

It is noted that the maintenance-betterments item of expenditure increased to more than \$31 million in fiscal 1954. With vast lengths of the 20,500 miles of paving each year attaining the 4- to 5-year age when retreatments will become necessary, it is obvious that further substantial increases in custodial cost are to be expected.

#### RURAL ECONOMIC AND SOCIAL BENEFITS

Although the major service of primary highways is in terms of transportation, the role of improved secondary roads includes many economic, social and cultural values that are generally grouped into the phrase "a better way of life" for rural people.

No one in North Carolina will deny that the extensive secondary road paving program has materially aided in the development of a better way of life for the rural people of the state. Yet, it is impossible exactly to measure the effect of the improved roads; or, in fact, to develop an exact yardstick which would not involve opinion.

Thus, this report does not attempt such evaluations, but simply lists certain contemporary rural improvements which have undoubtedly been served by, if not been made possible by, improved secondary roads. (Further details and sources will be found in Appendix B.) For example, using a four year span (usually 1949 to 1953) it is observed that:

1. Agriculture—Total crop value increased by \$160 million, in spite of drought-reduced yields. Also, flue-cured tobacco yield was up 10 percent per acre.
2. Livestock—Production of beef cattle and calves increased about 33 percent. Also, hog cash receipts were substantially higher.
3. Milk—The number of Grade A dairies increased by 68 percent; imports of fluid milk decreased from 53 to 19 million pounds.
4. Poultry—Egg production increased 16 percent; commercial broiler production nearly tripled; despite lower prices per pound, income from broilers more than doubled.
5. Level-of-Living Index—This index for farm families, as compiled by the United States Department of Agriculture, shows that from 1950 to 1954 the North Carolina level of farm living increased by 20.4 percent, while the national increase was only 10.2 percent.
6. Motor Vehicles—From 1950, to 1954, North Carolina's motor vehicle registration

TABLE 8

TRAFFIC SERVICE, 1953, ON NORTH CAROLINA RURAL SECONDARY ROADS BY COUNTIES  
ARRANGED FOR COMPARISON INTO OLD 10 DIVISIONS

Division	County	Non-Hard Surfaced		Hard-Surfaced		Total		
		Miles	Vehicle- Miles <sup>1</sup>	Miles	Vehicle- Miles <sup>1</sup>	Miles	Vehicle- Miles <sup>1</sup>	
1	Bertie	294.8	12,069	196.2	46,774	491.0	58,843	
	Camden	85.7	3,691	57.3	13,284	143.0	16,975	
	Chowan	67.9	3,130	97.7	22,399	165.6	25,529	
	Currituck	74.1	2,104	85.3	16,065	159.4	18,169	
	Dare	49.1	1,500	79.1	14,152	128.2	15,652	
	Edgecombe	231.1	12,641	259.6	71,419	490.7	84,060	
	Gates	167.3	6,736	110.1	20,974	277.4	27,710	
	Halifax	395.5	19,792	244.6	73,669	640.1	93,461	
	Hertford	196.4	10,598	149.5	55,208	345.9	65,806	
	Martin	244.9	11,769	154.1	41,378	399.0	53,147	
	Northampton	198.8	10,646	183.4	37,086	382.2	47,732	
	Pasquotank	99.3	4,472	100.4	27,654	199.7	32,126	
	Perquimans	135.7	7,558	99.8	24,366	235.5	31,924	
	Warren	332.0	15,022	170.4	40,621	502.4	55,643	
Total		2,572.6	121,728	1,987.5	505,049	4,560.1	626,777	
2	Beaufort	473.0	23,850	187.4	47,000	660.4	70,850	
	Carteret	95.3	5,160	138.5	43,465	233.8	48,625	
	Craven	299.0	13,017	194.4	41,370	493.4	54,387	
	Greene	184.6	9,027	179.4	40,401	364.0	49,428	
	Hyde	76.8	2,745	85.9	12,253	162.7	14,998	
	Jones	123.5	5,942	118.4	25,904	241.9	31,846	
	Lenoir	329.2	17,462	248.9	70,341	578.1	87,803	
	Onslow	238.7	11,803	201.9	62,604	440.6	74,407	
	Pamlico	120.7	4,563	71.4	13,329	192.1	17,892	
	Pitt	468.2	26,078	313.7	93,510	781.9	119,588	
	Tyrrell	81.1	2,598	59.4	10,235	140.5	12,833	
	Washington	109.7	5,437	69.5	17,701	179.2	23,138	
	Total		2,599.8	127,682	1,868.8	478,113	4,468.6	605,795
	3	Bladen	342.7	13,392	180.5	34,500	523.2	47,892
Brunswick		306.1	10,707	172.7	38,115	478.8	48,822	
Columbus		611.0	29,198	279.6	66,749	890.6	95,947	
Cumberland		316.9	14,968	320.6	107,924	637.5	122,892	
Duplin		628.5	29,911	313.4	74,876	941.9	104,787	
New Hanover		25.9	959	133.6	59,217	159.5	60,176	
Pender		297.3	14,505	183.0	40,720	480.3	55,225	
Sampson		743.2	33,179	339.7	80,768	1,082.9	113,947	
Total			3,271.6	146,819	1,923.1	502,869	5,194.7	649,688
4		Franklin	317.2	17,214	235.6	50,293	552.8	67,507
	Johnston	662.1	37,230	467.1	131,380	1,129.2	168,610	
	Nash	372.9	16,606	370.3	97,551	743.2	114,157	
	Vance	145.0	9,468	152.9	47,486	297.9	56,954	
	Wake	612.6	31,664	587.7	220,176	1,200.3	251,840	
	Wayne	367.1	18,045	380.3	96,698	747.4	114,743	
	Wilson	264.6	15,979	263.8	71,564	528.4	87,543	
Total		2,741.5	146,206	2,457.7	715,148	5,199.2	861,354	

TABLE 8 (continued)

Division	County	Non-Hard Surfaced		Hard-Surfaced		Total	
		Miles	Vehicle-Miles <sup>1</sup>	Miles	Vehicle-Miles <sup>1</sup>	Miles	Vehicle-Miles <sup>1</sup>
5	Alamance	452.8	22,334	232.8	78,398	685.6	100,732
	Caswell	324.7	11,987	156.4	38,409	481.1	50,396
	Durham	283.0	14,911	214.4	97,098	497.4	112,009
	Guilford	731.9	34,751	494.4	252,607	1,226.3	287,358
	Granville	479.3	27,028	140.7	37,787	620.0	64,815
	Orange	437.1	20,115	129.1	32,367	566.2	52,482
	Person	408.7	19,565	91.5	23,631	500.2	43,196
	Rockingham	546.0	23,784	231.6	74,405	777.6	98,189
	Total	3,663.5	174,475	1,690.9	634,702	5,354.4	809,177
6	Chatham	546.7	20,323	287.9	64,517	834.6	84,840
	Davidson	513.6	20,965	471.3	130,836	984.9	151,801
	Harnett	381.4	17,305	353.1	102,559	734.5	119,864
	Hoke	173.0	6,554	207.1	39,935	380.1	46,489
	Lee	171.1	8,020	161.6	41,622	332.7	49,642
	Moore	394.6	15,631	298.9	60,571	693.5	76,202
	Randolph	797.7	32,472	380.5	86,635	1,178.2	119,107
	Robeson	597.3	25,761	647.5	124,693	1,244.8	150,454
	Scotland	140.7	4,868	261.8	47,946	402.5	52,814
	Total	3,716.1	151,899	3,069.7	699,314	6,785.8	851,213
7	Anson	349.9	13,659	292.0	43,611	641.9	57,270
	Cabarrus	336.1	17,638	324.5	169,685	660.6	187,323
	Mecklenburg	220.9	8,756	640.3	275,264	861.2	284,020
	Montgomery	216.2	7,644	229.1	33,103	445.3	40,747
	Richmond	158.1	6,644	374.8	87,602	532.9	94,246
	Rowan	398.4	17,634	459.8	149,026	858.2	166,660
	Stanly	397.7	16,784	240.9	55,573	638.6	72,357
	Union	661.2	28,851	318.2	97,310	979.4	126,161
	Total	2,738.5	117,610	2,879.6	911,174	5,618.1	1,028,784
	8	Alleghany	331.1	9,421	38.2	6,031	369.3
Ashe		572.9	14,477	62.5	7,083	635.4	21,560
Caldwell		352.6	12,830	146.5	60,666	499.1	73,496
Davie		263.3	11,996	81.7	20,940	345.0	32,936
Forsyth		426.1	19,518	374.1	222,661	800.2	242,179
Stokes		642.4	21,281	109.2	25,382	751.6	46,663
Surry		634.6	28,071	159.6	51,626	794.2	79,697
Watauga		366.5	10,547	54.8	8,876	421.3	19,423
Wilkes		886.0	29,807	160.8	41,784	1,046.8	71,591
Yadkin		410.8	16,859	108.3	33,777	519.1	50,636
Total	4,886.3	174,807	1,295.7	478,826	6,182.0	653,633	
9	Alexander	300.8	10,627	122.6	28,541	423.4	39,168
	Burke	340.2	13,040	197.4	72,831	537.6	85,871
	Catawba	373.3	17,370	257.6	110,784	630.9	128,154
	Cleveland	587.3	26,068	272.1	85,573	859.4	111,641
	Gaston	322.9	15,250	308.8	145,889	631.7	161,139
	Iredell	693.7	27,634	291.5	78,028	985.2	105,662
	Lincoln	337.2	15,281	137.8	44,188	475.0	59,469
	McDowell	271.6	9,344	126.9	32,194	398.5	41,538
	Polk	255.2	7,809	97.9	19,606	353.1	27,415
	Rutherford	583.2	20,868	263.0	80,843	846.2	101,711
Total	4,065.4	163,291	2,075.6	698,477	6,141.0	861,768	

TABLE 8 (continued)

Division	County	Non-Hard Surfaced		Hard-Surfaced		Total	
		Miles	Vehicle-Miles <sup>1</sup>	Miles	Vehicle-Miles <sup>1</sup>	Miles	Vehicle-Miles <sup>1</sup>
10	Avery	171.8	6,477	43.2	6,848	215.0	13,325
	Buncombe	605.4	24,070	363.9	110,211	969.3	134,281
	Cherokee	365.6	12,926	60.0	12,045	425.6	24,971
	Clay	164.7	5,206	33.0	5,142	197.7	10,348
	Graham	148.2	4,732	36.8	6,840	185.0	11,572
	Haywood	273.9	9,828	104.2	28,124	378.1	37,952
	Henderson	475.6	17,071	130.0	47,848	605.6	64,919
	Jackson	332.0	8,298	39.9	7,030	371.9	15,328
	Macon	442.0	13,308	59.5	8,415	501.5	21,723
	Madison	417.3	12,467	74.6	10,974	491.9	23,441
	Mitchell	212.5	7,773	28.5	5,618	241.0	13,391
	Swain	114.4	3,102	56.0	7,294	170.4	10,396
	Transylvania	209.3	5,439	59.0	9,260	268.3	14,699
	Yancey	217.6	6,367	57.6	9,386	275.2	15,753
	<b>Total</b>	<b>4,150.3</b>	<b>137,064</b>	<b>1,146.2</b>	<b>275,035</b>	<b>5,296.5</b>	<b>412,099</b>
	<b>Entire State</b>	<b>34,405.6</b>	<b>1,461,581</b>	<b>20,394.8</b>	<b>5,898,707</b>	<b>54,800.4</b>	<b>7,360,288</b>

<sup>1</sup>Daily vehicle-miles.

per unit of population grew 19 percent, as compared to 11 percent in the nation. (U. S. Census 1950; U. S. Census estimate 1954.)

7. Telephones—The percentage of North Carolina farms with telephone service increased from 8 percent to approximately 17 percent.

8. Rural Electrification—North Carolina rural electrification increased at a more rapid rate than did rural electrification in the nation as a whole. The number of miles of wire, the number of consumers, and the number of farms with electricity showed sizable increases.

9. Health—The percentage of rural births occurring in hospitals increased by about 20 percent.

10. Employment—In 1949, approximately 852,200 persons were employed in non-agricultural work in North Carolina; by 1953, over one million persons were so employed, an increase of 19 percent. During the same period, average weekly wages paid to these workers rose from \$40.45 to \$47.77, or an 18 percent increase.

11. Education—Enrollment in rural schools increased by 10 percent; but there was a 70 percent decrease, due to consolidation of the number of one and two-teacher rural schools. Of the 100 counties in North Carolina 74 reported increased school attendance. Of 67 counties reporting 61 noted an increase in percentage of miles traveled on hard-surfaced roads by school buses. The percentage of total school bus travel on paved roads increased from 48 to 68. Nineteen counties reported increases of 20 percent or more in hard-surfaced travel by school busses, many showing double such travel.

12. Voting—Sixty-five counties showed increases in number of voters participating in Congressional elections in 1954, as compared with 1950 Congressional elections. The state-wide Presidential vote was up 53 percent.

13. Library Service—Rural library service increased in total book circulation, number of bookmobiles, and number of counties served. Many new rural areas have been opened for bookmobile service as a result of road improvement.

14. Rural Communities—Many rural communities have been organized in order to promote social contact among heretofore relatively isolated rural families, and to facilitate social and cultural improvement projects in rural areas.

15. Birth Rate—North Carolina has had a decreasing birth rate, a good indicator of a rising standard of living and increased wealth.

16. Rural Industry—Each year, approximately 25 percent of new industries locating

in North Carolina have selected rural locations for plant sites.

These are some of the major growth factors on which reliable data are available from state agencies. (See Appendix B for details and other growth indices.) Many other observations could be made in the fields of farm mechanization; use of automatic washers and electric refrigerators; attendance at rural and village movie theaters; laundry service; number and quality of rural cars owned per family; extension of rural athletics and recreation; church attendance; the growth of 4-H Clubs Future Farmers, Grange, Boy Scout enrollment, and other organized rural activities, all indicative of a better life for rural people.

Ignoring the question of impact of taxation, perhaps the only observed adverse effect of the paving program was a relative increase in accident frequency on the secondary system, and especially in terms of fatal accidents. In 1953, and also in 1954, there were about 9 fatal accidents per 100 million vehicle-miles on paved secondary roads, as compared to 4.5 to 8 on paved rural US and NC routes. It is believed that the basic reason was that unfamiliar drivers were following main highway driving habits on paved county roads not designed for highway speeds. Some racing by local youths on these light traffic paved roads may have contributed. Special emphasis is being placed on the use of spot warning signs, and widening of one-way bridges.

This report does not in any way claim that the greatly enlarged mileage of paved roads was wholly responsible for the creation of these elements of improvement in rural life in North Carolina. However, it is a fact that the improvements and the secondary paved road increases were coincidental in time. It is believed and stated by all state agencies involved that the extensive road paving program did materially contribute to these improvements.

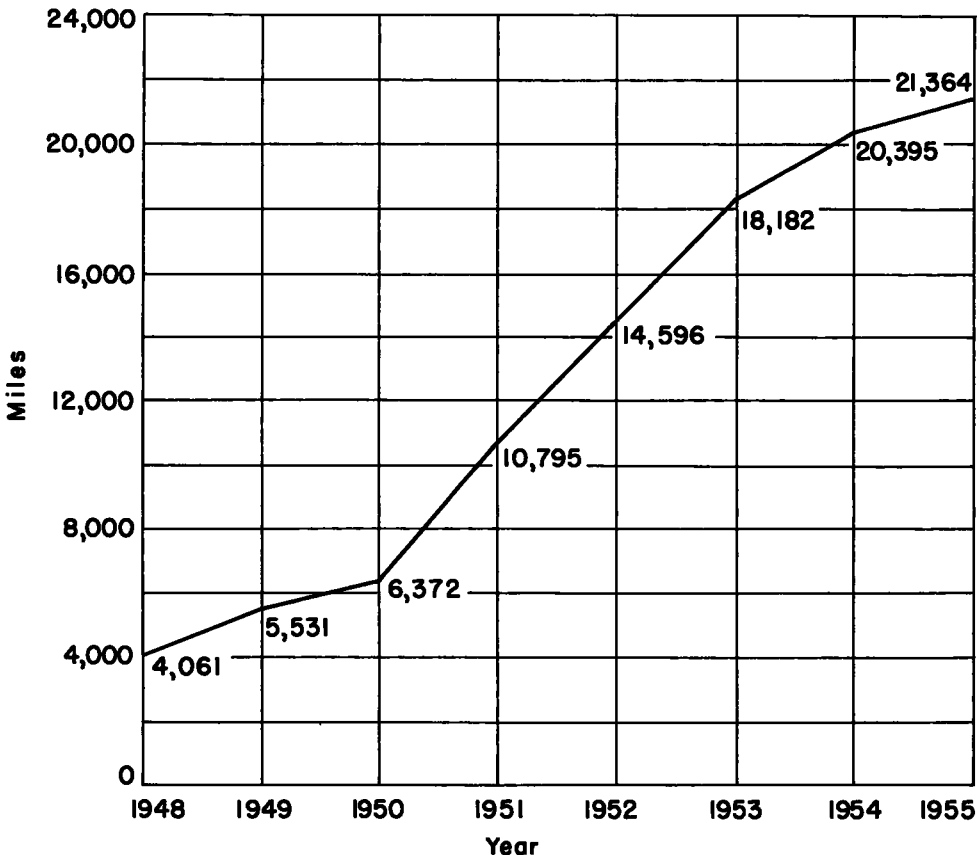


Figure 1. Rural hard-surfaced miles of roadway on North Carolina State Secondary System; total at January 1 each year.











TABLE 21  
DIVISION 13, TRAFFIC SERVICE IN 1953, NORTH CAROLINA RURAL SECONDARY ROADS

Width ft	Surface Type	Vehicles per Average 24-Hour Day in 1953																Total		
		0-20		21-50		51-100		101-200		201-500		501-1,000		1,001-2,000		Over 2,000				
		M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	
14 & under	Non-hard	536	1,818	811	2,577	180	11,726	11	4,625	0	5	134	-	-	-	-	-	1,539	7,502	
	Hard	0	6	12	395	46	3,823	84	12,153	11	5	2,759	4	1,748	0	5	538	-	155	8,212
15-17	Non-hard	81	1,343	231	8,475	86	4,154	7	881	2	732	1	635	-	-	-	-	390	5,227	
	Hard	-	-	5	252	32	2,593	132	20,810	97	29,896	48	31,421	4	2	5,202	-	319	8,901	
18-19	Non-hard	40	730	149	5,324	46	3,051	3	422	-	-	-	-	-	-	-	-	238	9,527	
	Hard	-	-	3	178	50	4,303	220	34,255	173	52,484	26	16,171	16	0	20,109	3	491	139,218	
20-21	Non-hard	64	1,152	134	4,682	28	1,723	2	283	-	-	-	-	-	-	-	-	229	7,940	
	Hard	-	-	0	40	1	124	21	3,760	65	23,946	42	30,105	6	6	8,557	-	137	86,532	
22-23	Non-hard	24	439	56	2,061	15	1,022	0	2	30	0	3	87	-	-	-	-	96	4,639	
	Hard	-	-	-	-	0	3	18	0	5	72	0	5	222	-	-	-	1	312	
24-26	Non-hard	24	459	49	1,851	16	1,062	7	-	-	-	-	-	-	-	-	-	91	3,382	
	Hard	-	-	-	-	0	7	67	0	8	172	0	6	219	0	6	830	2	7,128	
27 & over	Non-hard	3	74	33	1,193	23	1,561	0	5	85	0	7	175	-	-	-	-	61	3,078	
	Hard	-	-	-	-	0	2	16	-	-	0	8	182	0	5	303	-	2	2,804	
All	Non-hard	774	12,378	1,465	52,173	377	24,289	24	3,326	4	1,128	1	635	-	-	-	-	2,647	93,929	
	Hard	0	6	12	174	885	137	10,944	460	3,712	248	7	109,708	120	8	80,578	26	34,408	5	14,322
Total		774	12,390	1,483	53,036	509	35,233	485	74,548	352	8	110,836	121	9	81,213	26	3	34,406	5	14,322

TABLE 22  
DIVISION 14, TRAFFIC SERVICE IN 1953, NORTH CAROLINA RURAL SECONDARY ROADS

Width ft	Surface Type	Vehicles per Average 24-Hour Day in 1953																Total		
		0-20		21-50		51-100		101-200		201-500		501-1,000		1,001-2,000		Over 2,000				
		M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	M1	V-M1	
14 & under	Non-hard	904	14,889	1,076	37,463	223	14,350	18	2,871	-	-	-	-	-	-	-	-	2,313	69,373	
	Hard	-	-	6	330	46	3,762	50	6,520	16	4,664	0	416	-	-	-	-	120	15,692	
15-17	Non-hard	63	1,087	155	5,833	50	3,403	12	1,793	0	7	147	-	-	-	-	-	281	12,243	
	Hard	-	-	17	891	49	3,969	196	30,886	113	34,475	10	6,704	-	-	-	-	387	78,825	
18-19	Non-hard	25	437	39	1,371	6	435	-	-	-	-	-	-	-	-	-	-	71	2,243	
	Hard	-	-	0	3	15	10	4	951	42	6,593	44	13,617	20	1	13,021	5	6,387	123	40,584
20-21	Non-hard	17	322	31	1,015	6	453	-	-	-	-	-	-	-	-	-	-	55	1,790	
	Hard	-	-	1	95	4	294	2	360	24	9,202	8	5,586	2	2	3,457	-	43	17,994	
22-23	Non-hard	3	72	19	716	4	286	-	-	-	-	-	-	-	-	-	-	28	1,074	
	Hard	-	-	1	2	60	-	-	-	-	0	2	57	-	-	-	-	1	1,117	
24-26	Non-hard	5	94	13	476	-	-	0	2	24	-	-	-	-	-	-	-	19	594	
	Hard	-	-	-	-	0	1	6	-	-	-	-	-	-	-	-	-	0	1	
27 & over	Non-hard	0	8	9	345	0	7	49	-	-	-	-	-	-	-	-	-	10	402	
	Hard	-	-	0	3	15	-	-	-	0	7	271	-	-	-	-	-	1	286	
All	Non-hard	1,111	16,889	1,345	47,219	293	18,976	31	4,488	0	7	147	-	-	-	-	-	2,780	87,719	
	Hard	-	-	28	1,406	110	8,982	292	22	44,359	199	4	61,286	38	9	25,727	7	9,844	676	151,606
Total		1,111	16,889	1,373	48,625	403	27,958	323	48,847	200	1	61,433	38	9	25,727	7	5	9,844	-	3,457

## Appendix B

### Rural Telephone Service

U. S. Farm Census, 1945: 5 percent of North Carolina farms had telephone service.

U. S. Census, 1950: 8.1 percent of North Carolina farms had telephone service.

As of January 1, 1955, 17 percent of North Carolina farms had telephone service according to the best estimate available by the North Carolina Rural Electrification Authority.

Data supplied by:  
Gwyn B. Price, Director  
North Carolina Rural Electrification Authority

### Rural Library Service

From June 30, 1949 to June 30, 1953, library service in rural North Carolina expanded as follows:

	June 30, 1949	June 30, 1953
Total book circulation	7,478,950	10,723,834
Number of bookmobiles	83	90
Counties served	87	91
Financial resources	\$1,525,378	\$1,894,325

In 1949, bookmobiles were ½-ton panel-type trucks. Road improvement has permitted the replacement of many of these with larger 1- or 2-ton walk-in bookmobiles. The road improvement program has opened new rural areas for bookmobile service.

Data supplied by:  
Mrs. Elizabeth H. Hughey, Secretary-  
Director North Carolina Library  
Commission.

### Organized Rural Communities

In the Asheville area there has been in recent years a movement among rural people to organize rural communities in order to promote better living for the families involved. These rural organizations provide social activities, educational programs, and community improvement projects once or twice a month. Their purpose is to enable rural people to get together with their neighbors, something that was earlier left to chance.

Dr. C. Horace Hamilton of N. C. State College believes that the rural road program in North Carolina has facilitated the formation of these rural community organizations.

Sample projects undertaken include: mail box painting, organization of the little theater group, landscaping of local properties, providing recreation areas for young people, remodeling of local churches, providing housing for victims of fires, and obtaining telephone service for the community.

These organizations seek to raise the level of living among rural families by increasing the opportunities for social contact for these families.

Data from:  
Selz C. Mayo  
"Organized Rural Communities,"  
N. C. State College, (April 1954)

### Birth Rate

North Carolina's birth rate decreased from 1949 through 1954.

Dr. Hamilton of N. C. State College stated that a lowering birth rate is a sign of a rising standard of living and increased wealth.

### Voting 1950 and 1954:

In the 1950 and 1954 Congressional elections, 65 counties showed increases in number of voters taking part in elections.

In the 1948 Presidential election, 791,209 votes were cast in North Carolina; in the 1952 election 1,210,910 votes were cast.

Data from: 1955  
North Carolina Manual

### Rural Electrification

In 1949, 70.3 percent of North Carolina farms had electric service. By July 1954, 96.9 percent of North Carolina farms were receiving electric service. The corresponding figures for all U. S. farms were 78.2 percent and 92.3 percent, respectively. North Carolina's increase in rural electrification was above that of the nation as a whole.

Other figures on rural electrification include the following (cumulative to end of year indicated):

	<u>1949</u>	<u>1954</u>
Total miles constructed	58,277	77,095
Total consumers converted	367,323	530,476
Estimated farms converted	202,000	279,685

Data from:  
Rural Electrification in North Carolina,  
1954 Report, Rural Electrification  
Authority of the State of North Carolina

### Rural Births and Deaths in Hospitals

From 1948 to 1954, there was an increase in the percentage of rural births and deaths occurring in hospitals. In 1948, 32.6 percent of white rural deaths and 19.1 percent of negro rural deaths occurred in hospitals. In 1953, percentages were 38.5 and 29.3 respectively.

The percentage of rural births in hospitals showed a greater increase than did the percentage for deaths. In 1948, 74.7 percent of all rural white births occurred in hospitals. This figure rose to 93.4 percent by 1953. In 1949, 22 percent of all rural negro births were in hospitals. By 1953, this figure had doubled; 44 percent of rural negro births took place in hospitals.

In 1953, there were 161 hospitals in North Carolina and 84 of the 100 counties had hospitals. There is a trend toward construction of small health and medical centers in rural North Carolina communities.

Data from:  
Dr. C. Horace Hamilton,  
Professor Rural Sociology,  
N. C. State College

### Non-Agricultural Employment

In 1949, approximately 852,200 people were employed in non-agricultural work in North Carolina. In 1953, approximately 1,010,700 were so employed. Average weekly earnings of workers so employed rose from \$40.45 in 1949 to \$47.77 in 1953. There was an increase in number of employed and average weekly earnings every year from 1949 to 1953.

Data supplied by:  
North Carolina Department of Labor

### Level-of-Living Index for Farm Families

From 1950 to 1954, the percentage increases in the level-of-living index for farm families were as follows:

North Carolina	20.4
South Atlantic States	18.3
United States	10.2

There were six states having a higher value of increase than North Carolina, and 41 states having a lower increase in index during this period. The index is based on farm families with electricity, telephones, automobiles, and value of products sold.

Data from:  
Farm-Operator Family  
Level-of-Living Indexes  
For States, 1950-1954. U. S. Department of Agriculture, Agricultural Marketing Service May 1955

### Agriculture

Total acreages of harvested crops during 1954 fell somewhat below totals for 1949 by approximately 380,000 acres. The 1949 weather conditions were excellent, whereas 1954 was the third successive drought year. Total crop value in 1954 exceeded 1949 crop value by \$160 million because per-unit values placed upon crops harvested were generally higher in 1954 than in 1949.

In 1949, receipts from livestock and livestock products accounted for 20.4 percent of total receipts. In 1954, this proportion increased to 23.2 percent.

In 1954, yields of small grains were good.

Bushels per Acre

	<u>1949</u>	<u>1954</u>
Wheat	13.8	22
Oats	28.5	39
Barley	26	34

In 1949, 31 percent of the state's corn acreage was hybrid corn. By 1954 this percentage had risen to 46.5 percent. North Carolina Crop Reporting Service says that, had climatic conditions in 1954 been comparable to those of 1949, per-acre yield might well have exceeded 40 bushels, compared to 1949 yield of 31.5 percent bushels.

In 1954, the increase of all types of flue-cured tobacco was 120 pounds per acre, about 10 percent more than 1949 per acre yield. Burley tobacco yield per acre was almost 500 pounds above 1949.

Peanut harvest in 1954 was affected by drought conditions. Per-acre yield was below the 1952 record yield, but exceeded 1949 yield by 410 pounds.

Production of cattle and calves in 1954 was about one-third more than in 1949. Prices received in 1954 were lower than in 1949, so that cash receipts in 1954 were only about 10 percent above 1949 totals. Cash receipts from sale of hogs were substantially above 1949.

Average number of milk cows on farms in 1954 is higher than in 1949, as is production per milk cow and total production of milk. Grade A dairies numbered 3,083 in 1949 and 5,183 in 1954. Purchases from these producers amounted to approximately 340 million pounds in 1949; in 1954 approximately 665 million pounds of milk were purchased from these producers. Imports of fluid milk were reduced from 53 million pounds in 1949 to 18,700,000 pounds in 1954.

Although production of chickens in farm flocks has trended downward, inventories of laying hens were maintained and rate of lay increased so that egg production in 1954 was 16 percent in excess of 1949 production. Commercial broiler production in 1954 was more than  $2\frac{3}{4}$  times 1949 production. 1954 prices per pound were below those of 1949, but income from broilers in 1954 was more than double that for 1949.

About 300,000 North Carolina families get all or part of their income from poultry work of some sort. More than any other agricultural activity, the poultry industry is dependent on daily transportation of feed, eggs, and chicks. This daily transportation is wholly dependent on highways. Dr. Roy Dearstyne of N.C. State College Poultry Department states that more people are going into poultry work because more good roads have made it possible for more rural people to find this part of agriculture profitable. Dr. Dearstyne said: "Roads have been invaluable because of the amount of trucking and hauling that has to be done. Without good roads, the poultry industry would not be near its present strength. The development of roads in the last ten years is primarily responsible for the development of the poultry industry in North Carolina."

Dr. Dearstyne estimated that improved roads had increased the efficiency of county poultry extension workers by one-third.

Data supplied by:  
Henry L. Rasor,  
Agricultural Statistician, N. C. Crop  
Reporting Service; and  
Dr. Roy Dearstyne, N. C. State College.

Schools, Buses

During the 1949-50 school year, approximately 48 percent of school bus travel was on hard-surfaced roads. During the 1953-54 school year, approximately 68 percent of school bus travel was on hard-surfaced roads. Of 67 counties reporting number of miles traveled on hard-surfaced and non-hard surfaced roads during the two school years, 61 reported increased percentages of travel on hard-surfaced roads. North Carolina transports more school children, more miles, in more school buses, than does any other state.

Counties showing greatest increases in percent of hard-surfaced road travel by school buses are as follows:

	<u>County</u>	<u>1949, Percent</u>	<u>1954, Percent</u>
1.	Bertie	33.5	79.4
2.	Brunswick	39.2	73.0
3.	Cabarrus	10.7	39.5
4.	Chowan	52.9	88.5
5.	Cumberland	48.0	80.7
6.	Graham	44.6	74.2
7.	Greene	30.2	66.6
8.	Hoke	33.8	83.0
9.	Hyde	56.6	88.2
10.	Northampton	41.3	82.0
11.	Onslow	36.2	85.6
12.	Perquimans	37.1	71.5
13.	Rowan	34.8	81.4
14.	Sampson	27.7	63.6
15.	Scotland	45.1	91.8
16.	Tyrrell	23.5	92.5
17.	Washington	41.4	70.4
18.	Wilson	34.0	65.0
19.	Yancey	5.8	50.1

#### Schools, Attendance

From the 1948-49 school year to the 1953-54 school year there was a very slight improvement in percentage of attendance of students in rural schools, from 92.2 percent to 92.7 percent. White attendance declined from 93.45 percent to 93.29 percent; regular attendance rose from 89.3 percent to 91.1 percent.

Seventy-four counties reported increased percentages of attendance for white pupils; 72 counties reported increased negro attendance.

While the average daily enrollment in rural schools increased from 596,327 in 1949 to 658,499 in 1954, the number of one- and two-teacher rural schools decreased from 917 in 1949 to 288 in 1954. In 1954 there were 36 counties that had no one- or two-teacher rural schools; in 1949 only 7 counties had no one- or two-teacher schools.

Data derived from information  
supplied by:  
Department of Public Instruction,  
State of North Carolina

#### Rural Industries

With the unexcelled good roads system of the state, most types of industry can readily locate in rural areas. In fact, many industries now specify sites outside incorporated towns. Only a limited number, it is believed, cannot operate successfully in rural communities.

In 1949, 40 out of 153 new industries in North Carolina were rural as far as physical location was concerned; that is, they were located in rural areas or in towns of less than 2,500 inhabitants. In 1953, 37 out of 151 new industries were rural; in 1954, 35 out of 138 were rural.

Employees for rural industries come from nearby urban areas and from the surrounding country areas. The North Carolina Board of Farm Organizations and Agencies recommends that members of farm families on marginal producing farms work in rural industries. Thirty-eight percent of North Carolina farms averaged less than \$100 per capita cash income in 1950. It is this group that is in most need of additional employment. Good roads are a necessity.

The Board of Conservation and Development lists the following industries as especially suitable for rural communities:

1. Corn shucking and shelling.
2. Feed mills.
3. Potato washing, grading, and packing.
4. Meat packing.
5. Canneries.
6. Flour mills.
7. Preserving.
8. Poultry dressing and processing.
9. Seafoods.
10. Forest products.
11. Dairy products.
12. Mining and mineral processing.
13. Farm machinery.

In 1949, employment of workers in food processing and kindred industries averaged 17,971 persons per month. In 1954, 21,627 persons were employed in these industries.

North Carolina has several hundred medium and small sized food processing plants. Many of them are in rural areas where job opportunities are most urgently needed.

Hammarlund, Sprague Electric, International Resistance, and Westinghouse are a few of the electronics and electrical products companies developing plants in rural areas of North Carolina since 1949.

### *Appendix C*

#### COMPARISON OF ROAD SERVICE WITH OTHER STATES

Because of varying terrain, development, and intensity of population, it is difficult to compare one state with another in terms of quantity or quality of road service. How may Rhode Island be compared with Utah, or New Jersey with Texas? How much weight should be given to area service in relation to population served?

The following basis for comparison should be satisfactory, although it is admittedly only one of many methods and is acknowledged to be lacking in some respects, especially from the qualitative standpoint. It results in top ranking for North Carolina, in terms of a quantitative paved mileage index. Any other reasonable index would show North Carolina at, or very near, the top in state rankings of rural paved mileage.

As of January 1, 1954, the most recent date of official available data for all states (U. S. Bureau of Public Roads Table M-3), there were only nine states in the nation which had more miles of hard-surfaced highways and roads per unit of area than North Carolina. These states, and their rural paved miles per 100 square miles, were:

Connecticut	173.5
New Jersey	118.6
Delaware	110.6
Maryland	105.7
Ohio	102.5
Rhode Island	102.5
New York	97.7
Pennsylvania	89.3
Massachusetts	83.5
North Carolina	63.7

All of those nine states, however, had a greater intensity of (1950) population per square mile than did North Carolina, in almost all cases having more than double North Carolina's population intensity. Furthermore, all except New York had a higher rural population intensity than North Carolina.

Therefore, on the basis of comparative area and population, North Carolina has more miles of hard-surfaced highways and roads than any other state.

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**T**HE NATIONAL ACADEMY OF SCIENCES—NATIONAL RESEARCH COUNCIL is a private, nonprofit organization of scientists, dedicated to the furtherance of science and to its use for the general welfare. The ACADEMY itself was established in 1863 under a congressional charter signed by President Lincoln. Empowered to provide for all activities appropriate to academies of science, it was also required by its charter to act as an adviser to the federal government in scientific matters. This provision accounts for the close ties that have always existed between the ACADEMY and the government, although the ACADEMY is not a governmental agency.

The NATIONAL RESEARCH COUNCIL was established by the ACADEMY in 1916, at the request of President Wilson, to enable scientists generally to associate their efforts with those of the limited membership of the ACADEMY in service to the nation, to society, and to science at home and abroad. Members of the NATIONAL RESEARCH COUNCIL receive their appointments from the president of the ACADEMY. They include representatives nominated by the major scientific and technical societies, representatives of the federal government, and a number of members at large. In addition, several thousand scientists and engineers take part in the activities of the research council through membership on its various boards and committees.

Receiving funds from both public and private sources, by contribution, grant, or contract, the ACADEMY and its RESEARCH COUNCIL thus work to stimulate research and its applications, to survey the broad possibilities of science, to promote effective utilization of the scientific and technical resources of the country, to serve the government, and to further the general interests of science.

The HIGHWAY RESEARCH BOARD was organized November 11, 1920, as an agency of the Division of Engineering and Industrial Research, one of the eight functional divisions of the NATIONAL RESEARCH COUNCIL. The BOARD is a cooperative organization of the highway technologists of America operating under the auspices of the ACADEMY-COUNCIL and with the support of the several highway departments, the Bureau of Public Roads, and many other organizations interested in the development of highway transportation. The purposes of the BOARD are to encourage research and to provide a national clearinghouse and correlation service for research activities and information on highway administration and technology.

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