For safety of highway operations, the designer must provide sight distances of sufficient length along the highway that most drivers can control their vehicles to avoid collision with other vehicles and objects that conflict with their path. Since 1940, the American Association of State Highway and Transportation Officials (AASHTO) has defined acceptable limits for stopping, passing, and intersection (corner) sight distances based on a rational analysis of safety requirements [1-5]. Adequate sight distances have been defined as a function of operating speeds and are achieved by designing nonrestrictive horizontal and vertical alignment and by avoiding sight obstructions (vegetation, embankments, walls, etc.) in intersection quadrants and on the inside of horizontal curves.

When considering the safety enhancement of resurfacing, restoration, and rehabilitation (RRR) projects, designers have a different perspective than when they are designing a new highway. Changes in existing alignment are very expensive and should not be undertaken unless their cost-effectiveness compares favorably with competing demands for RRR funding. For this reason, it is important to know the expected sight distance safety benefits for any proposed changes to existing alignment. Also important are the safety benefits of alternative low-cost improvements to sight distance such as the removal of roadside obstructions.

This critical review of literature was undertaken to synthesize the available knowledge on the relationships between highway sight distance and safety in order to provide guidance on selecting cost-effective improvements that will enhance the safety of RRR projects. This review is limited to two areas of sight distance design: stopping sight distance and intersection sight distance. The safety effects of improvements to passing sight distance were not studied because, although there are safety aspects to available sight distances within passing zones, the provision of more or longer passing zones is normally considered an operational rather than a safety improvement.
STOPPING SIGHT DISTANCE

Analysis of operational and safety aspects of stopping sight distance (SSD) requires an understanding of the concept of SSD as it relates to highway operations. The geometric design policy published by AASHTO discusses the need for SSD:

If safety is to be built into highways the designer must provide sight distance of sufficient length in which drivers can control the speed of their vehicles so as to avoid striking an unexpected obstacle on the traveled way . . . .

The minimum sight distance available on a highway should be sufficiently long to enable a vehicle traveling at or near the likely top speed to stop before reaching an object in its path. While greater length is desirable, sight distance at every point along the highway should be at least that required for a below average operator or vehicle to stop (2, 3).

This short discussion alludes to many of the operational elements of stopping sight distance—namely, vehicle performance, driver ability, and the roadway alignment. This AASHTO operational “model” thus provides a reasonable starting point for considering the relationship between SSD and highway operations.

SSD as defined by AASHTO is the sum of two distances: (a) the distance a vehicle travels between the time a driver sights an object and the time he applies the brakes; and (b) the distance a vehicle travels in braking to a stop. SSD is determined by the following equation:

\[ SSD = 1.47 PV + \frac{V^2}{30 (f + g)} \]

where

- \( V \) = initial speed, mph;
- \( P \) = perception-reaction time, sec;
- \( f \) = coefficient of friction; and
- \( g \) = percent of grade divided by 100.

AASHTO defines minimum SSD requirements in terms of a passenger car approaching a stationary object in its path. This basic functional model has remained unchanged since 1940. The following review of the evolution of AASHTO stopping sight distance policy illustrates the reasoning behind this model. It also demonstrates the need to go beyond this simple “abstraction” to gain insight into the safety relationships of SSD.

In 1940, the American Association of State Highway Officials (AASHO) (1) formally recognized the need for a sight distance requirement to help drivers avoid collision circumstances other than passing encounters. Although AASHO recognized that a clear sight line to the pavement was desirable, analyses of how this requirement affected construction cost led to a compromise. A design object height of 4 in. was selected on the basis of optimizing the trade-off between object height and required vertical curve length. Although the object height criterion is discussed in the AASHO policy as it related to objects in the road, the selection of a 4-in. height clearly was not based on the frequency or severity of such objects. This conclusion is further borne out by subsequent changes in AASHO policy to a 6-in. object height; the same discussion was used in relating this height to roadway events.

Selection of other design parameters such as perception/reaction time, eye height, and pavement friction was rational; individual design values were selected based on the currently known distributions of these physical values, which were periodically
TABLE 1  Evolution of AASHTO Stopping Sight Distance Policy

<table>
<thead>
<tr>
<th>Year</th>
<th>Design Parameters</th>
<th>Assumed Tire/Pavement Coefficient of Friction</th>
<th>Assumed Speed for Design</th>
<th>Effective Change from Previous Policy</th>
</tr>
</thead>
<tbody>
<tr>
<td>1940 (1)</td>
<td>Eye Height (ft) 4.5</td>
<td>Object Height (in.) 4</td>
<td>Variable: 3.0 sec at 30 mph to 2.0 sec at 70 mph</td>
<td>Design speed</td>
</tr>
<tr>
<td></td>
<td>Reaction Time (sec) 2.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1954 (2)</td>
<td>Eye Height (ft) 4.5</td>
<td>Object Height (in.) 4</td>
<td>Wet: f ranges from 0.36 at 30 to 0.29 at 70 mph</td>
<td>Lower than design speed (28 mph at 30 mph design speed; 59 mph at 70 mph design speed)</td>
</tr>
<tr>
<td></td>
<td>Reaction Time (sec) 2.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1965 (3)</td>
<td>Eye Height (ft) 3.75</td>
<td>Object Height (in.) 6</td>
<td>Wet: f ranges from 0.36 at 30 to 0.27 at 80 mph</td>
<td>Lower than design speed (28 mph at 30 mph design speed; 64 mph at 80 mph design speed)</td>
</tr>
<tr>
<td></td>
<td>Reaction Time (sec) 2.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1970 (4)</td>
<td>Eye Height (ft) 3.75</td>
<td>Object Height (in.) 6</td>
<td>Wet: f ranges from 0.35 at 30 to 0.27 at 80 mph</td>
<td>Minimum values same as 1965; desirable values design speed</td>
</tr>
<tr>
<td></td>
<td>Reaction Time (sec) 2.5</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1984 (5)</td>
<td>Eye Height (ft) 3.50</td>
<td>Object Height (in.) 6</td>
<td>Wet: f slightly lower than 1970 values for higher speeds</td>
<td>Minimum values same as 1965; desirable values design speed</td>
</tr>
<tr>
<td></td>
<td>Reaction Time (sec) 2.5</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

updated as indicated in Table 1. Yet, the underlying methodology was by design an abstraction—a simplified set of elemental factors used to derive a distance—with only an indirect link to the functional needs for sight distance.

The Role of Stopping Sight Distance in Highway Accidents

The literature on the relationship between highway accidents and SSD is highly limited. Several accident studies (6–12) were found in which SSD was considered one of several roadway elements that might affect accident rates. All of these studies used some form of either multivariate analysis or a sufficiency rating scheme to identify the incremental effects of SSD. None of these studies is able to offer any reliable method of determining the accident effects of variable SSD.

A study by Olson et al. (13) does provide some general insight into the accident effects of SSD. A small but well-designed accident study was conducted on 10 pairs of sites—one site was a crest with limited SSD (118 to 308 ft) and the other was a nearby crest with identical conditions except that it had adequate SSD (greater than 700 ft). Of these comparison pairs, the limited SSD site had more accidents than the adequate SSD site in seven of the pairs. In one of the pairs, the adequate SSD site had more accidents, and in two of the pairs the sites had an equal number of accidents. As a group, the comparison pairs exhibited a 50 percent higher accident rate for the limited SSD sites compared with the adequate SSD sites. Although this study indicates some accident reduction benefits from improved SSD, the comparison of 20 to 40 mph AASHTO designs with those 75 mph or greater may be of little use in the RRR process in helping to decide whether to upgrade restrictive sight distance on highways operating at 55 mph.
With the lack of accident studies documenting the incremental effects of changes in SSD, one method of estimating these effects might be to use probability simulation such as that employed by Farber (14). Farber's model, however, needs further refinements in order to produce realistic estimates.

Functional Analysis of Stopping Sight Distance Requirements

Neuman et al. (15) present the results of a recent study that critically reviewed present design practice for SSD. They developed a concept of SSD that focuses on various highway operational requirements. From this operational concept of SSD, shortcomings and inconsistencies in the AASHTO design policy were revealed. A summary of the considerations in that study is discussed next.

Analysis of the functional requirements for SSD gives focus to the types of accidents and hazardous situations that result from limited SSD. The following points are useful in understanding the link between SSD and safety.

- **SSD accidents are event oriented.** The mere presence of a segment of highway with inadequate SSD does not guarantee that accidents will occur. SSD-related accidents occur only after an event or events create a critical situation. These events can take the form of arrivals of conflicting vehicles, the presence of objects on the road, poor visibility, or poor road surface conditions, or all of these events. Some of these events are a function of the highway type (e.g., crossing conflicts at intersections do not occur on freeways); some are related to other geometric or environmental elements (e.g., requirement for severe cornering maneuver on wet pavement); and others may be totally random (e.g., presence of an object in the road).

- **The probabilities of critical events occurring within the influence of SSD restrictions define the relative hazard of these restrictions.** The relative hazard of various SSD-deficient locations can be estimated by examining the probabilities of critical events. Traffic volume, frequency of conflicts (rear-end, head-on, crossing, object in road), and time exposure of each vehicle to the restricted SSD are all useful in estimating these probabilities.

- **Severity as well as frequency is important.** SSD situations that create severe although infrequent conflicts (e.g., head-on or angle collisions) may be just as important as situations with frequent, less severe conflicts. Cost-effectiveness analysis rightfully values injuries and fatalities prevented much higher than property-damage-only accidents.

- **Many uncontrollable or unquantifiable factors also contribute to accident causation.** Driver performance characteristics such as perception/reaction time, vehicle characteristics such as braking ability, and certain imponderables such as the driver's state of mind, all contribute to increased accident potential. Although these factors are exclusive of the presence of a poor SSD location, their importance is undoubtedly heightened when the deficiency in SSD means the driver has less time to react to an event. This reduced time may make the difference between collision avoidance and an accident.

Figure 1 shows the complexity of SSD requirements when viewed as a function of all the elements discussed previously. Present AASHTO policy, which defines SSD requirements based on only one event and one set of conditions, produces sufficient SSD for certain events or conditions but not for others.
Application of these functional relationships for SSD revealed a number of situations for which greater SSD than the minimum AASHTO values might be advisable. These included not only approaches to intersections and sharp highway curves but also highway curves. Truck operations on highway curves with sight restrictions created by vertical obstructions (such as trees and walls) were found to be the situation where the AASHTO model least fit the SSD needs for the following two reasons:

1. When a vehicle brakes on a curve, the frictional demand is greater than for the same braking level and speed on a tangent because the total deceleration is the resultant of the braking deceleration and the lateral cornering acceleration. Because of this compounding of frictional demand, AASHTO-level braking on curves could often lead to loss of control. Therefore, the need for hard braking should be reduced by the provision of longer sight distances.

2. Vertical obstructions on the inside of highway curves create special problems for large trucks. In these situations, the greater eye height of the truck driver is of no value in compensating for the longer truck stopping distances. Therefore, trucks need greater SSD for stopping on curves because of both longer stopping distances and the need to keep resultant friction within a tolerable range.

FIGURE 1  Analysis of functional requirements for stopping sight distance (15).
Safety Trade-Off in Lengthening Vertical Curves

Another aspect of SSD that was discovered in the Neuman et al. (15) study relates to the fact that longer vertical curves are not always necessarily better. This may be particularly true when an extremely deficient crest is upgraded to provide a design speed that is still below the highway operating speed. This phenomenon is best described by an example using SSD profiles.

Figure 2 shows three different sight distance profiles for different vertical curves joining a severe alignment of two 7 percent grades. Considering Profile 1 as an existing crest with a design speed of 25 mph and a minimum 1984 AASHTO policy (5) SSD of 150 ft, the question is, “What are the safety benefits gained by lengthening the vertical curve on an existing highway with a 55-mph operating speed?” If the vertical curve is lengthened to provide a 40-mph minimum SSD of 275 ft (Profile 2), about 400 ft of the highway will be improved. However, because a driver approaching the shorter crest from a distance can see farther up the crest and also more quickly reaches the point where the sight distance opens up, the “improved” geometry has 600 ft of highway where the SSD is worse than before. In comparing each of these vertical curve profiles with Profile 3 for a crest providing a design speed of 55 mph, the shorter crest has a length of about 600 ft with deficient SSD and the longer crest has a length of about 1,000 ft with deficient SSD.

*FIGURE 2* Comparison of sight distance profiles for various design speeds for a crest joining 7 percent grades (A = 14%).
This example indicates the possible futility in lengthening some existing vertical curves. Not only would the construction expense be high for cutting about 9 ft into the hill to change Profile 1 to Profile 2, but the safety benefits may be small or even negative. Changing from Profile 1 to Profile 3 might be expected to produce positive safety benefits; however, this improvement would require a 33-ft greater cut.

Cost-Effectiveness of Stopping Sight Distance Improvements

Neuman and Glennon performed an analytical study (16) to evaluate the cost-effectiveness of SSD improvements at locations where this feature does not meet AASHTO requirements for prevailing operating speeds. Because of a lack of available data on the accident reduction effectiveness of SSD improvements, optimistic assumptions were used to estimate the accident benefits. This way, if certain improvements indicated a benefit-cost ratio less than one, they clearly would be unjustified.

These accident reduction assumptions had the effect of firmly establishing upper limits on the improvement effectiveness. A matrix of accident rate factors ranging from 0 to 4 was developed to describe the hypothesized relationship between accident rate and two basic descriptors of limited sight distance conditions:

1. The severity of the restriction (design speed deficiency), and
2. The presence of other potentially hazardous geometric features (sharp curve, intersection, narrow bridge, etc.) within the sight-restricted area.

These hypothesized accident rate factors are given in Table 2.

<table>
<thead>
<tr>
<th>Character of Geometric Condition Within SSD Restriction</th>
<th>Severity of SSD Restriction (Amount Design Speed is Less than Prevailing Speed (mph))</th>
</tr>
</thead>
<tbody>
<tr>
<td>Minor hazard</td>
<td>0.0</td>
</tr>
<tr>
<td>Significant hazard</td>
<td>0.4</td>
</tr>
<tr>
<td>Major hazard</td>
<td>1.0</td>
</tr>
</tbody>
</table>

Note: Factor multiplied by average statewide accident rate for highway type yields the partial accident rate at the site associated with the combined effects of the roadway geometry and SSD restriction. For example, a very severe curve hidden by a 20-mph SSD deficiency would produce 8.0 accidents per million vehicle miles in a state where the average accident rate was 2.0 accidents per million vehicle miles. If this SSD restriction was removed, the computed accident rate reduction would be $8.0 - 1.0 \times 2.0 = 6.0$ accidents per million vehicle miles, applied over the length of the original SSD restriction.

Several SSD improvement types were identified, their costs calculated, and accident benefits determined using the accident rate factor matrix. Using these determinations, the average daily traffic (ADT) required to produce a benefit-cost ratio of one was calculated. This analysis indicated that the lengthening of vertical curves or the flattening of horizontal curves to eliminate SSD deficiencies may only be cost-effective on roadways with high ADT levels where other significant hazards are present within the sight restriction. However, clearing trees or minor obstructions from the inside of sight-restricted horizontal curves appears to be cost-effective for almost all highways.
Clearing Obstructions on the Inside of Highway Curves

The conclusion of the cost-effectiveness of clearing vegetation from the inside of horizontal curves recognizes that the required offsets to obstacles vary on the approaches and along the curve such that the maximum offset, \( m \) specified by AASHO (2, 3, 5) and shown in Figure 3 is only required toward the center of longer curves and may not be required at all on shorter curves.

\[
\begin{align*}
\text{Also } & \quad m = R(\text{vers} - \text{R} - R) \\
\text{And } & \quad S = \frac{R}{28.65} \cos^{-1} \frac{R - m}{R}
\end{align*}
\]

Both the studies by Olson et al. (13) and Neuman and Glennon (16) show that the AASHTO specification for \( m \) is only required for highway curves where the length of the curve, \( L \), is longer than the required SSD. As shown by the example sight line analysis in Figure 4, the offset, \( m \), is needed from a point that is a distance of SSD/2 from the PC of the curve to a point that is a distance of SSD/2 from the PT of the curve. From these points outward, the required offsets decrease to zero at a distance of SSD. For this case, where \( L \) is greater than the required SSD, a graphical analysis indicates that the offset relationship is insensitive to both the degree of curve and the length of required sight distance such that Figure 5 is a reasonable approximation of the required offsets.

FIGURE 3 Relation between stopping sight distance and middle ordinate on horizontal curves (3).
FIGURE 4  Example sight obstruction envelope on horizontal curves for condition where the stopping sight distance is less than the length of the curve.

For short highway curves where $L$ is shorter than the required SSD, Olson et al. have derived a reasonable approximation to the maximum offset as given by the following equation:

$$m^2_s = \frac{L(2S - L)}{8R}$$
where

\[ m_s = \text{maximum offset, in feet, between center of lane and obstruction at the midpoint of the curves, where } S \text{ is greater than } L; \]
\[ L = \text{length of curve, ft;} \]
\[ S = \text{stopping sight distance, ft; and} \]
\[ R = \text{radius of curvature, ft.} \]

This maximum offset is always less than the maximum offset, \( m \), required when \( L \) is greater than the required SSD.

The relationship for other offsets on the short curve is not so clearcut. Graphical exercises indicate that the locus of offsets for the short curve is a function of degree of curve, length of curve, and the required SSD. Although a mathematical relationship could not be found, the required locus of offsets can always be solved graphically for any combination of parameters. Suffice to say the offset at the PC and PT will vary between 60 and 100 percent of \( m_s \) as \( L \) goes from SSD to zero. Also, the required offset at a distance of SSD/2 outside of the PC or PT will always be a small fraction of \( m_s \) such that obstacles outside the traveled way should not restrict the required SSD.

In analyzing the SSD profiles on horizontal curves, they are found to exhibit characteristics different from vertical curves. Because the sight obstruction is off the highway for horizontal curves instead of being the highway alignment itself as for vertical curves, clearing of the sight envelope will never reduce the amount of sight distance at any point. Figure 6 shows both the SSD profile for an existing obstacle offset envelope and the SSD profile for a slight clearing beyond that envelope. This example demonstrates the improvement in the SSD profile.

**Effectiveness of Signing for Limited Sight Distance**

In 1981 Christian et al. (17) conducted a study to evaluate the effectiveness of the standard Limited Sight Distance warning sign applied at sight-restricted highway crests. Spot speed studies were undertaken at 14 locations both with and without the warning sign and its accompanying advisory speed plate. The results of the speed data recorded at the crests of the vertical curves indicated that the warning signs with advisory speed plates had no effect in slowing vehicles. Driver surveys also indicated that these signs were not well understood.

**INTERSECTION SIGHT DISTANCE**

A driver approaching an intersection should have an unobstructed view of the intersection and a length of the intersecting highway sufficient to avoid colliding with approaching vehicles. AASHTO (2, 3, 5) provides recommended values for both uncontrolled and stop-controlled intersections. In both cases, available sight distance is measured from the driver's eye height to the roofline of the conflicting vehicle.

For uncontrolled intersections, the minimum safe sight distance along each highway is related to vehicle speeds and to the resultant distances traveled during driver perception and reaction and during braking. As defined by AASHTO (2, 3, 5), the recommended legs of the sight triangle are equivalent to the length of the SSD.
requirements corresponding to the design speed of each leg. For intersections with stop-control on the minor highway, the required sight distance is a function of the time and distance necessary for the stopped driver to scan the approaches, accelerate, and clear the intersection.

Only a few studies (18–22) have addressed the role of intersection sight distance in producing accidents. Only two of these studies (18, 22) provide any specific relationships between accidents and intersection sight distance.

Wu studied the relationship between accident rate and what he called “clear vision right-of-way” at 192 signalized intersections (22). Although no specific numbers are given and no statistical tests are cited, the study concludes that intersections where vision is poor have significantly higher injury, property damage, and total accident rates. The conclusions, however, may be misleading because right-of-way widths varied from 66 to 204 ft in both the poor and clear vision categories. Conceivably, then, an intersection with good sight distance could be in the poor category and vice versa.

David and Norman (18) studied the relationships between accident rate and various intersection geometric and traffic features. The sample included 558 intersections on which 4,372 accidents occurred over 3 years. Intersections had three and four legs, two or four through lanes, and stop or signal control. The study revealed significant
accident rate differences between “obstructed” and “clear” intersections for various levels of restriction. However, these results are reported without regard for number of legs, number of lanes, type of control, presence of turning lanes, and speed limit. Because all of these variables can have major effects on accident rate, the conclusions about sight distance may be misleading.

Although the safety-effectiveness of improved intersection sight distance is unclear, low-cost treatments to remove vegetation or flatten low-height embankments in sight triangles should be encouraged on RRR projects to improve the existing sight distance and to compensate for the loss of sight distance at stop-controlled intersections when the highway is widened as part of RRR improvements.

APPLICATIONS OF RESULTS TO RRR PRACTICE

The critical review and synthesis of literature produced the following major conclusions about sight distance improvements on RRR projects:

1. Horizontal and vertical alignment changes, undertaken to improve stopping sight distances, appear to be safety-effective when very short sight distances are improved to provide very long sight distances. One study indicates a 33 percent lower accident rate for crests with 100 to 300 ft of (AASHTO) stopping sight distance compared with crests with 700 ft or more of stopping sight distance. For more nominal improvements to stopping sight distance (e.g., AASHTO minimum requirements at 55 mph is 450 ft), the accident rate reduction is expected to be less than 33 percent.

2. In spite of these potential safety benefits of stopping sight distance improvements, the results of another study that produced estimates of the upper limits on the safety benefits of sight distance improvements indicate that alignment changes may only be cost-effective on highways with very high traffic volumes where major hazards (such as intersections or sharp curves) are hidden by the sight obstruction.

3. Analysis of sight distance profiles for crest vertical curves indicates a possible caution against minor lengthening of extremely substandard crests. When lengthening a crest vertical curve, there is always a trade-off whereby one portion of the highway will have less sight distance than before (see example in Figure 2). This phenomenon may only be of interest when comparing the available sight distance of an extremely substandard crest with the AASHTO requirement for that highway’s operating speed. If the crest is lengthened to provide a minimum sight distance that is still considerably less than the AASHTO requirement, even though a short length of the highway will have better sight distance, the total length of highway with substandard sight distance will increase substantially.

4. Although no documentation could be found on the safety-effectiveness of low-cost treatments at restricted sight-distance crests, applications such as site-specific warning signs, advisory speed indications, or speed zones should be encouraged where hazards such as sharp curves or intersections are hidden by the crest vertical curves. In contrast to this statement, studies of the standard Limited Sight Distance sign indicate that it is vague and ineffective in reducing highway speeds.

5. Providing AASHTO minimum or greater stopping sight distance on horizontal curves may be critical to safety, particularly on highways with moderate to heavy truck traffic, for the following reasons:

a. AASHTO-level braking on horizontal curves can lead to loss of control because the friction demand is the resultant of both cornering and braking forces. Greater stopping sight distances should reduce the probability of severe braking.
b. The AASHTO stopping sight distance requirements use the passenger car as the design vehicle and do not allow for the much longer stopping distances of large trucks when the sight restriction is a wall or a row of trees on the inside of a horizontal curve. This situation is unlike applying the AASHTO requirements to a vertical curve where the truck driver's higher eye height mostly compensates for the longer braking distances of trucks.

6. Because of the potentially greater criticality of sight distance restrictions on horizontal curves compared with vertical curves, low-cost treatments such as clearing vegetation or other minor obstructions on the inside of horizontal curves may be cost-effective on almost all highways. The offsets to obstructions specified by AASHTO to provide certain sight distances are maximum offsets that are only required toward the center of longer curves and may not be required at all on shorter curves. Also, the offset envelope for providing a certain sight distance has offsets that decrease from the maximum at or near the center of the curve to zero somewhere on the tangent approach. In other words, minor vegetation clearing can sometimes produce substantially longer sight distance, particularly on shorter curves.

7. When the prime improvement on a RRR project is highway resurfacing, particular consideration should be given to improving the skid resistance on the approaches of sight-restricted areas.

REFERENCES


