# Vehicle Size and Weight Regulations, Permit Operation, and Future Trends 

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#### Abstract

This paper reviews current limits on truck sizes and weights, present practices in permit issuance, and current trends in vehicle sizes and weights. Present legal limits on sizes and weights are summarized, and the permit operations of several states are reviewed. Future trends in the sizes and weights of trucks are indicated. Problems of and implications for the present highway system are identified and discussed.


The size and weight of commercial vehicles operating on the public highways of this nation are controlled by various federal, state, and local regulations $(1,2,3)$, including the provisions of the Federal-Aid Highway Act (U.S. Code, Vol. 5, section 127, 1956 and 1974). While these limits are fixed, all of the states allow movements exceeding them through the use of oversizedoverweight vehicle permits available by special application. Some permits are issued annually on a routine basis. Other "one time only" moves can be extremely complicated and require extensive engineering study before a decision on the permit can be made. The trends shown in vehicle sizes and weights through permit operation reflect potential future changes in truck transportation.

The objectives of this paper are

1. To present a summary of present legal limits on sizes and weights,
2. To summarize permit operations of several states,
3. To indicate future trends in the sizes and weights of vehicles, and
4. To discuss some problems in the present system and suggest improvements that might be made.

## SUMMARY OF LEGAL LIMITS

## Historical Perspective

The public good has been served through government regulation of the size and weight of commercial vehicles. The reasons justifying these regulations were probably best summarized by the Interstate Commerce Commission (ICC) in 1941; the reasons included protection of existing highways and bridges, conservation of state resources, promotion of safety, and control of competition between different forms of transportation.

Before 1956, individual states had exclusive jurisdiction in the regulation of vehicle size and weight. However, in that year, the federal government entered the arena with the passage of the Federal-Aid Highway Act of 1956. Section 127 of that act stated that no federal highway funds were to be allocated to states that allowed vehicles to operate on the Interstate systems with singleaxle loads in excess of $80 \mathrm{kN}(18000 \mathrm{lb})$, tandem-axle loads in excess of 140 kN ( 32000 lb ), gross vehicle weights exceeding 325 kN ( 73280 lb ), and overall width greater than $245 \mathrm{~cm}(96 \mathrm{in})$. However, if the state limits established in July 1956 were greater than those described above, then the higher limits were to continue in effect. These regulations effectively restricted truck sizes, since federal aid constituted the major portion of the funds for new highway construction and rehabilitation.

Studies after passage of that act concluded that the
limits could indeed be raised (4). After much heated debate, the Federal-Aid Highway Act of 1974 amended the 1956 act by raising single-axle and tandem-axle limits to 90 and 150 kN ( 20000 and 34000 lb ), respectively. Gross vehicle weights were to be determined by the "bridge" formula but were not to exceed 355 kN (80 000 lb ). Specifically, the bridge formula is
$W=0.227[3.28 \mathrm{LN} /(\mathrm{N}-1)+12 \mathrm{~N}+36]$
where

$$
\begin{aligned}
\mathrm{W} & =\text { overall gross weight on any group of two or more } \\
& \text { consecutive axles as the mass in megagrams, } \\
\mathrm{L}= & \text { distance in meters between the extreme of any } \\
& \text { group of two or more axles, and } \\
\mathrm{N}= & \text { number of axles in the group under consideration. }
\end{aligned}
$$

References for actual calculation of the gross vehicle weight are available (5). This bridge formula relationship demonstrates that, if gross vehicle weights are increased, an increase in vehicle length and the number of axles may be required on short bridge spans to maintain the bridge stresses at an acceptable level. For long bridge spans the large dead loads relative to the live loads make it possible to increase gross vehicle weights.

## Weight Limits

The present legal weight limits for steering axles, single axles, tandem axles, and the entire vehicle are summarized by state in Table $1(1,6,7)$. These loads range from $80 \mathrm{kN}(18000 \mathrm{lb})$ to $105 \mathrm{k} \overline{\mathrm{N}}(24000 \mathrm{lb})$ for a single axle and 140 to $200 \mathrm{kN}(32000$ to 44000 lb$)$ for a tandem axle as shown in Figure 1. Tandem axles are normally defined as axles with a spacing between 100 and 245 cm (40 and 97 in) apart. Most single-axle maximums are between 80 kN and 100 kN ( 22000 lb ), whereas load limits for tandems are primarily in the range of 140 $160 \mathrm{kN}(32000-36000 \mathrm{lb})$.

The method for determination of gross vehicle weight (GVW) is indicated in the final column of Table 1. For GVW calculation, most states rely on the bridge formula itself or a table of weights using a combination of factors included in the bridge formula calculation. It should be noted that some states, such as Michigan, impose seasonal weight limitations lower than normally allowed (1).

Geographical distributions of single- and tandem-axle and GVW limits are included in Figures 2, 3, and 4. It is noteworthy that practically all the states that had single- and tandem-axle weights higher than the 1956 legislated maximums are located on the East Coast. On the other hand, states west of the Mississippi are regulated by the federal limit on axle loads. The distribution of gross vehicle weight limits is just the opposite. States east of the Mississippi have limits lower than the federally imposed 355 kN ( 80000 lb ), while states west of the Mississippi typically have limits greater than the federal maximum. Movements exceeding the federal limits in the western portion of the country require routine permits.

## Length Limits

A summary of state regulations with regard to the length of straight trucks, truck trailers, and tractor-

Table 1. Axle and GVW limits.

| State | Vehicle Weight (kN) |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Steering <br> Axle | Single Axle | Tandem Axle | GVW | GVW <br> Basis: |
| Alabama | 63.5 | $\begin{gathered} 90 \\ (100)^{\prime} \end{gathered}$ | $\begin{gathered} 175 \\ (200)^{t} \end{gathered}$ | $\begin{gathered} 355 \\ (410)^{t} \end{gathered}$ | B |
| Alaska | $2.0^{\text {b }}$ | 90 | 150 | $(485)^{t}$ | T |
| Arizona | NS | 90 | 150 | $\begin{aligned} & 355 \\ & 470 P^{8} \end{aligned}$ | T |
| Arkansas | 55.5 | 80 | 140 | 325 | A |
| California | 55.5 | 90 | 150 | 355 | T |
| Colorado | NS | $\begin{gathered} 90 \\ (80)^{r} \end{gathered}$ | 160 | $\begin{gathered} 355 \\ (380)^{t} \end{gathered}$ | B, V |
| Connecticut | $2.5{ }^{\text {b }}$ | 100 | 165 | 325 | V |
| Delaware | $3.0{ }^{\text {b }}$ | 90 | $\begin{gathered} 160 \\ (180)^{r} \end{gathered}$ | 355 | T, V |
| Florida | $2.5{ }^{\circ}$ | 100 | 200 | 355 | B |
| Georgia | NS | 90 | 180 | 355 | B |
| Hawaii | $=$ | 105 | 151 | 360 | B |
| Ida ho | $3.5{ }^{\text {b }}$ | 90 | 150 | $\begin{aligned} & 355 \\ & 470 P^{3} \end{aligned}$ | B |
| Illinois | NS | 80 | 140 | 325 | T, V |
| Indiana | $3.5{ }^{\text {b }}$ | $\begin{gathered} 80 \\ (100)^{?} \end{gathered}$ | 140 | 325 |  |
| Iowa | NS | 80 | 145 | 325 | T |
| Kansas | NS | 90 | 150 | $\begin{aligned} & 355 \\ & 380 \end{aligned}$ | T, B |
| Kentucky | $2.5{ }^{\text {b }}$ | $\begin{gathered} 90 \\ (95)^{r} \end{gathered}$ | $\begin{gathered} 150 \\ (160)^{p} \end{gathered}$ | $\begin{aligned} & 355 \\ & 365 \end{aligned}$ | A |
| Louisiana | $3.0{ }^{\text {b }}$ | 90 | 150 | 355 | A |
| Maine | $2.5{ }^{\text {b }}$ | 100 | $\begin{gathered} 150 \\ (170)^{p} \end{gathered}$ | 355 | B, V |
| Maryland | NS | 100 | $(185)^{5}$ | 330 | T, V |
| Massachusetts | $3.5{ }^{\text {b }}$ | 100 | 160 | 355 | T, V |
| Michigan | $3.0{ }^{\text {b }}$ | 90 | 150 | $\begin{array}{r} 355 \\ 605 \end{array}$ | A, B |
| Minnesota | 53.5 | 90 | 150 | 355 | B |
| Mississippi | 63.5 | 80 | 140 | 325 | T |
| Missouri | NS | $\begin{gathered} 80 \\ (100)^{t} \end{gathered}$ | 140 | 325 | T |
| Montana | NS | $90 \mathrm{P}^{5}$ | $150 \mathrm{P}^{8}$ | $\begin{aligned} & 340 \\ & 470 P^{3} \end{aligned}$ | T |
| Nebraska | $\begin{aligned} & 80.0 \\ & 90.0 \end{aligned}$ | $\begin{aligned} & 85 \\ & 90 P^{8} \end{aligned}$ | 150 | $425 p^{k}$ | T |
| Nevada | NS | 90 | 150 | 355, (485) ${ }^{\text {t }}$, $575 \mathrm{P}^{5}$ | B |
| New Hampshire | $2.5{ }^{\text {b }}$ | 100 | 160 | 355 | B |
| New Jersey | $3.5{ }^{\text {b }}$ | 105 | 160 | 355 | B |
| New Mexico | $2.5{ }^{\text {b }}$ | 95 | 150 | 385 | T |
| New York | $3.5{ }^{\text {b }}$ | 100 | 160 | 355 | B |
| North Carolina | $2.5{ }^{\text {b }}$ | 90 | 170 | 355 | V |
| North Dakota | $2.5{ }^{\text {b }}$ | 90 | 150 | $\begin{gathered} 355 \\ (470)^{p} \end{gathered}$ | B |
| Ohio | $3.0{ }^{\text {b }}$ | 90 | 150 | 355 | T |
| Oklahoma | NS | 90 | 150 | $\begin{gathered} 355 \\ (100)^{p} \end{gathered}$ | T |
| Oregon | $2.5{ }^{\text {b }}$ | 90 | 150 | $\begin{aligned} & 355 \\ & 470 p^{8} \end{aligned}$ | T |
| Pennsylvania | $3.5{ }^{\circ}$ | 105 | 165 | 325 | V |
| Rhode Island | NS | 100 | 160 | 355 | V |
| South Carolina | NS | $\begin{gathered} 90 \\ (100)^{\prime} \end{gathered}$ | $\begin{gathered} 155 \\ (175)^{r} \end{gathered}$ | $\begin{aligned} & 355 \\ & 360 \end{aligned}$ | B |
| South Dakota | NS | 90 | 150 | $\begin{gathered} 355 \\ (425)^{t} \end{gathered}$ | T |
| Tennessee | 53.5 | 80 | 140 | 325 | A |
| Texas | $3.0{ }^{\text {b }}$ | 90 | 150 | 355 | B |
| Utah | NS | 90 | $160 \mathrm{P}^{8}$ | $\begin{aligned} & 375 \mathrm{P}^{\mathrm{b}} \\ & 470 \mathrm{P}^{\mathrm{s}} \end{aligned}$ | B |
| Vermont | $2.5{ }^{\circ}$ | $\begin{gathered} 100 \\ (105)^{t} \end{gathered}$ | $\begin{gathered} 160 \\ (170)^{r} \end{gathered}$ | 355 | T |
| Virginia | $3.0^{\text {b }}$ | $\begin{aligned} & 90 \\ & 95 \end{aligned}$ | $\begin{gathered} 150 \\ (160)^{r} \end{gathered}$ | 355 | T |
| Washington | $\begin{aligned} & 2.5^{b} \\ & 3.0^{d} \end{aligned}$ | 90 | 150 | $\begin{aligned} & 355 \\ & 470 \end{aligned}$ | B |
| West Virginia | NS | 90 | 150 | 355 | T |
| Wisconsin | 58.0 | 90 | 150 | 355 | B |
| Wyoming | NS | 90 | 160 | $\begin{gathered} 355 \\ (450)^{r} \end{gathered}$ | B |
| Washington, D.C. | $80.0^{\text {e }}$ | 100 | 170 | 325 | T |
| Note: $1 \mathrm{kN}=225 \mathrm{lbf}$, |  |  |  |  |  |
| ${ }^{\text {a }}$ GVW basis: $T=$ gross weight controlled by a table of axle spacing up to a specified maximum; $\mathrm{A}=$ gross weight controlled by axle limits up to, in most states, a specified maximum; $\mathrm{B}=$ gross weight controlled by "bridge" formula; and $V=$ gross weight controlled by maximum limits for specific vehicle types. <br> ${ }^{6}$ Per 25 mm ( 1 in ) of tire width. <br> ${ }^{\text {c }}$ Maximum for each wheel is allowable tire pressure x tire area up to $53 \mathrm{kN}(12000 \mathrm{lb})$. <br> ${ }^{d}$ For tires greater than 30 cm ( 12 in ) wide. <br> ${ }^{-} 80-355 \mathrm{kN}(22000-80000 \mathrm{lb})$ allowed with wide tires. <br> ' Numbers in parentheses signify non-Interstate limits where different from Interstate limits, <br> ${ }^{\text {ePermits required. }}$ |  |  |  |  |  |

semitrailer, tractor-trailer, and truck trailer combinations is included in Table 2. The range of allowable maximums for combination lengths is about $17.0-24.5 \mathrm{~m}$ ( $55-80 \mathrm{ft}$ ). Double and triple trailers are allowed to operate by permit in many states, yielding an effective length maximum of $32.0-33.0 \mathrm{~m}$ (105-108 ft) as shown in Figure 5. Most state regulations allow either 17.0 or 20.0 m ( 55 or 65 ft ) in length under routine, non-permit operation as illustrated in Figure 6.

The geographical distribution of maximum lengths for combinations exhibits a marked division approximately midway between the East and West Coasts as shown in Figure 7. Roughly one-half of the western states allow legal maximums exceeding $20.0 \mathrm{~m}(65 \mathrm{ft})$, while states to the east are restricted to combination lengths less than or equal to 20.0 m ( 65 ft ) under nonpermit operations.

In addition, nearly half of the states in the East do not allow the operation of multiple combinations on their highways. In the West, this is considered common practice; all of the states allow the operation of "double" truck-trailer configurations and five states allow 'triple" operations as shown in Figure 8. Doubles are configurations with a truck-tractor attached to a semi-trailer, which is pulling a full trailer. A triple combination typically includes a truck-tractor followed by a semitrailer and two full trailers. (The operation of these vehicles is sometimes restricted to time of day and by weather limitations.) The lack of uniformity in legal configurations from state to state presents problems for the hauler passing through a state that regards certain configurations as illegal that are completely legal in adjacent states. The economic implications resulting from this practice are discussed later.

The maximum length for single trucks varies from $10.5-17.0 \mathrm{~m}$ ( $35-56.6 \mathrm{ft}$ ) and exhibits no geographical pattern. The lack of uniformity in this area of regulation is readily apparent in Figure 9.

## Height and Width Limits

The regulation of vehicle height and width is the most uniform of the many size and weight limits. This is most likely due to the physical restrictions placed by structure heights passing over the highway and by previous uniformity of lane widths. In approximately 87 percent of the states, maximum height is $410 \mathrm{~cm}(13.5$ ft). Maximum width is 245 cm ( 96 in ) in 80 percent of the states ( $1 \mathrm{~cm}=0.39 \mathrm{in}$ ). Examination of the lists of exceptions below shows that even the excepted states have uniformity among themselves.

| $\underline{\text { State }}$ | Width Limit <br> (cm) |
| :--- | :--- |
| Connecticut | 260 |
| ldaho | 260 |
| Maryland | 260 |
| Massachusetts (over 45 kN ) | 260 |
| Rhode Island | 260 |
| Washington | 260 |
| Hawaii | 275 |
| All other states | 245 |


| State | Height Limit <br> (cm) |
| :--- | :--- |
| Arizona | 425 |
| California | 425 |
| Colorado | 425 |
| District of Columbia | 380 |
| Idaho | 425 |
| Maine | 425 |
| Montana | 425 |


| State | Height Limit <br> (cm) |
| :--- | :--- |
| Nebraska | 440 |
| Nevada | 425 |
| Utah | 425 |
| Washington | 425 |
| Wyoming | 425 |
| All other states | 410 |

In the final analysis, only Hawaii has established width limits in excess of 245 or 260 cm ( 96 or 102 in ), and only the District of Columbia restricts vehicle heights less than 410 cm ( 13.5 ft ).

The present maximum width of 245 cm is primarily limited by present roadway geometrics. The present manufacturing technology is capable of increasing axle widths up to 260 cm . However, increases beyond 260 cm would require significant retooling. Operation of vehicles on the Interstate system, where pavement lanes of 365 cm ( 144 in ) or greater predominate, probably would not be as impaired by vehicle width increases up to or beyond 260 cm as much as city streets or local roads would. On these facilities, lane widths of 305335 cm (120-132 in) are often found.

A significant number of structures would need to be raised on the highways, including the Interstate system, if vehicle heights were increased. Clearances of approximately 425 cm ( 14 ft ) have been permitted by many jurisdictions in the past. Those clearances have been reduced by pavement overlays under overcrossings. Clearances would be further reduced if gross vehicle weights were increased and pavement sections were reconstructed to carry the additional loads.

## PERMIT OPERATIONS

## Use of Oversize-Overweight Permits

The need for regulation of the size and weight of vehicles has long been recognized to provide safety to the traveling public, to conserve the highway transportation facilities, and to regulate competition among transportation modes. However, all states have recognized the need to allow vehicles and loads exceeding these limits to move over our highways when such movements can be shown to be in the best interests of society and when no feasible alternative exists. Use of the public highways by oversize-overweight vehicles is controlled by state authorities through the issuance of special vehicle permits.

Permits are obtained through state agencies, usually, but not always, the state transportation agency. Most applications require similar information including name, address, vehicle dimensions, weight information, and route information. In addition, movers are required to post a bond to cover possible problems and to demonstrate to state authorities proof of liability and property damage insurance of a certain amount. Application is made, and at times issuance is routine. However, there are times when movements require an engineering analysis and review of the route requested to determine the possibility of pavement and/or bridge damage. The permit fees seldom reflect the costs incurred by such analyses.

## Number of Permits Issued

In 1969, a national inventory of permit issuance was

Figure 1. Distribution of 1977 axle maximum weights.


Figure 2. Single-axle maximum weights.


Figure 3. Tandem-axle maximum weights.

undertaken to determine basic data necessary for further study of the scope and economic impact of oversizeoverweight permit operation (8). Samples of permits issued for the year 1966 were coded and the data processed into a variety of classifications. The summary

Figure 4. Combination GVW maximum weights.

of all oversize and overweight permits issued is included in Tables 3 and 4 (10). Total number of permits issued was 2151282 . Forecasts for 1975 were on the order of 3.9-4.7 million permits.

Since this study, no other comparable compilation of data on the frequency of issuance of oversize-overweight permits has been undertaken. For this report, several states were contacted directly, and requests were made regarding the frequency of permit issuance. The table below was constructed with data supplied by several of the states contacted; data for 1966 are from Roy Jorgensen and Associates (8). While it is risky to draw substantial conclusions from these limited data, a conservative estimate would indicate that at least 3.0 million permits were issued in 1975.

| State | No. Permits Issued |  |  |
| :---: | :---: | :---: | :---: |
|  | 1966 | 1975 | Percentage Change |
| Idaho | 24466 | 23488 | -4 |
| Kansas | 51491 | $\sim 60000$ | 16 |
| Michigan | 94099 | 76895 | -18 |
| Nevada | 5641 | 8716 | 55 |
| Pennsylvania | 151774 | 247314 | 63 |
| Texas | 234514 | 325533 | 39 |
| Utah | 25540 | 65785 | 157 |

Table 2. Vehicle and combination length limits.

| State | Length (m) |  |  | Remarks |
| :---: | :---: | :---: | :---: | :---: |
|  | Straight <br> Truck | Semi/Full <br> Trailer | Combination |  |
| Alabama | 12.0 | NS | 17.0 | - |
| Alaska | 12.0 | 13.5 | 21.5 | - |
| Arizona | 12.0 | NS/40 | 20.0 | 32.0 m with permit, I-15 only |
| Arkansas | 12.0 | NS | 20.0 | - |
| California | 12.0 | 12.0/12.0 | 20.0 | - |
| Colorado | 10.5 | NS | 20.0 | - |
| Connecticut | 17.0 | NS/ 12.0 | 17.0 | - |
| Delaware | 12.0 | 12.0/NS | 20.0 | - |
| Florida | 12.0 | NS/ $10.5,12.0$ | 17.0 | $10.5 \mathrm{~m}, 2$-axle; $12.0 \mathrm{~m}, 3$-axle; 33.5 m toll roads |
| Georgia | 17.0 | NS | 17.0 | - |
| Hawaii | 12.0 | NS | 17.0, 20.0 | 17.0 m tractor-semitrailer, 20.0 m other |
| Idaho | 12.0 | NS | 23.0, 29.0 | 23.0 m designated highways, permits required |
| Illinois | 13.0 | 13.5 | 17.0, 18.5 | 17.0 m tractor-semitrailer, 18.5 m other |
| Indiana | 11.0 | NS | $20.0,30.0$ | 30.0 m toll road only |
| Iowa | 12.0 | NS/10.5 | 18.5 | - |
| Kansas | 13.0 | NS/13.0 | $20.0,33.0$ | 33.0 m toll road only |
| Kentucky | 10.5 | NS | 17.0, 20.0 | 17.0 m tractor-semitrailer, 20.0 m tractor-semitrailer, both on designated highways only |
| Louisiana | 10.5 | NS | 20.0 | - ${ }^{\text {g }}$ |
| Maine | 13.5 | $13.5 / 15.5$ | 17.5 | - 0 - |
| Maryland | 12.0 | NS | $17.0,20.0$ | 20.0 m designated highways only |
| Massachusetts | 10.5 | NS | 17.0 | - |
| Michigan | 12.0 | NS | 18,0, 20.0 | 20.0 m tractor-semitrailer and trailer |
| Minnesota | 12.0 | 13.5/13.5 | 17.0 | - |
| Mississippi | 10.5 | NS | 17.0 | - |
| Missouri | 12.0 | NS | $17.0,18.5,20.0$ | 17.0 m tractor-semitrailer, 18.5 m motor vehicle transporters, 20.0 m other |
| Montana | 12.0 | NS | 18.5 | 21.5 m permit, 26.0 m permit on designated highways |
| Nebraska | 12.0 | NS/12.0 | 18.5, 20.0 | 18.5 m tractor-semitrailer, 20.0 m other |
| Nevada | 12.0 | NS | 23,0, 32,0 | 32.0 m permit |
| New Hampshire | 10.5 | NS | 17.0 | . 0 m pror |
| New Jersey | 10.5 | NS/10.5 | 17.0 | - |
| New Mexico | 12.0 | NS | 20.0 | - |
| New York | 10.5 | NS/10.5 | 17.0, 33.0 | 33.0 m toll road only |
| North Carolina | 10.5, 12.0 | NS | 17.0 | $10.5 \mathrm{~m}, 2$-axle; $12.0 \mathrm{~m}, 3$-axle |
| North Dakota | 12.0 | NS | 20.0 | $10.5 \mathrm{~m}, 2$-axle; $12.0 \mathrm{~m}, 3$-axle |
| Ohio | 12.0 | NS | 17.0, 20.0, 30.0 | 17.0 m tractor-semitrailer, 20.0 m other, 30.0 m toll road |
| Oklahoma | 12.0 | NS | 20.0 | - 0 m |
| Oregon | 12.0 | 12.0/NS | $23.0,32.0$ | 23.0 m designated highways, 32.0 m permit only |
| Pennsylvania | 10.5 | NS | $17.0,30.5$ | 30.5 m toll roads only |
| Rhode Island | 12.0 | $12.0 / \mathrm{NS}$ | 17.0 | - |
| South Carolina | 10.5, 12.0 | NS | $17.0,18.5$ | Over 10.5 m need 3 axles, 18.5 m auto transports |
| South Dakota | 10.5 | NS | 18.5, 24.5 | 24.5 m designated highways |
| Tennessee | 12.0 | NS | 17.0 | - |
| Texas | 13.5 | NS | 20.0 | - |
| Utah | 13.5 | 13.5/13.5 | 20.0, 23.0, 33.0 | 23.0 m permit, 33.0 m designated highways, permit |
| Vermont | 18.5 | NS | 18.5 | - |
| Virginia | 12.0 | NS | 17.0 | - |
| Washington | 10.5 | 12.0/NS | 23.0 | 23.0 m permit |
| West Virginia | 10.5, 12.0 | NS | 15.5, 17.0 | $10.5 \mathrm{~m}, 2$-axle; $12.0 \mathrm{~m}, 3$-axle; 17.0 m designated highways |
| Wisconsin | 10.5 | 13.5/13.5 | 18.0 | - |
| Wyoming | 18.5 | NS | 26.0 | 26.0 m daylight operation only |
| Washington, D.C. | 12.0 | NS | 17.0 | - ${ }^{\text {m }}$ ( |

Note: $1 \mathrm{~m}=3.3 \mathrm{ft}$.

Figure 5. Maximum and minimum sizes and weights for 1977.


Figure 6. Distribution of 1977 combination maximum lengths.


Figure 7. Combination maximum lengths.


Figure 8. Multiple combinations.


Figure 9. Straight truck maximum lengths.


The increase in permits issued is matched by a desire on the part of commercial vehicle operators for larger and heavier loads. It is likely that greater numbers of permits will be issued in the future with the increasing use and public acceptance of longer vehicles (i.e., triple trailers in several western states) and government recognition of the short-run fuel savings from larger, heavier loads. This of course comes at a time when transportation fuel is receiving attention as a significant portion of our national energy picture. However, the increased energy and economic efficiency provided to truck operators must be evaluated against increased construction and maintenance costs and energy.

## Trends for the Future in Size and Weight Regulations

Studies $(9,10)$ have indicated possible new higher size and weight regulations as illustrated in Table 5. Winfrey reported benefit-cost ratios on the order of 2 to 15 for a single-axle limit increase to $115 \mathrm{kN}(26000 \mathrm{Ib})$ and tandem-axle increase to $200 \mathrm{kN}(44000 \mathrm{lb})$ for several highway types (9). The Goals Report has indicated that single unit length rather than total vehicle length should be the concern of highway regulatory agencies (10). All indications are that the vehicle of the future will be larger and heavier, and perhaps wider.

Larger and heavier vehicles have been seen to improve the efficiency of operation by reducing operating costs, particularly labor costs, and increasing operating energy efficiency (11). However, increased gross vehicle weight may create damage to existing bridges and pavements unless vehicle lengths are increased sufficiently and more axles are added to retain lower axle loadings. Further, the influence of increased vehicle size and weight on safety must be considered. A major research project by the Federal Highway Administration is presently studying this impact in depth.

## CONCLUSIONS AND RECOMMENDATIONS

At the moment, a major problem regarding the regulation of commercial vehicle size and weight is the lack of uniformity among states. This has caused considerable costs to carriers at locations where crossing state lines has meant the necessity of changing vehicle configuration. A classic example is the approximately $130-$ km ( 80 -mile) section of I-90 in Pennsylvania. Both New York (on I-90) and Ohio allow the operation of doubles. Pennsylvania does not. Operators are forced to break down the doubles combinations and travel through Pennsylvania in single configurations. One source has

Table 3. Overdimension permits issued in 1966.

| State | Overlength Only | Overwidth Only | Overheight Only | Overlength and Overwidth | Overlength and Overheight | Overwidth and Overheight | Overlength, Overwidth, Overheight | Oversize <br> Dimensions <br> Not Specified | Total Oversize |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Alabama | 333 | 5966 | 300 | 900 | 67 | 700 | 1966 | 0 | 10232 |
| Arizona | 2948 | 10640 | 631 | 16182 | 74 | 2881 | 1715 | 0 | 35071 |
| Arkansas | 3597 | 18893 | 167 | 18407 | 0 | 1904 | 2115 | 0 | 45083 |
| California | 3405 | 33273 | 2739 | 16461 | 336 | 18563 | 13319 | 59 | 88155 |
| Colorado | 3248 | 17151 | 664 | 16138 | 210 | 6322 | 4820 | 0 | 48553 |
| Connecticut | 2106 | 10549 | 527 | 10753 | 32 | 1222 | 2110 | 0 | 27299 |
| Delaware | 2662 | 5780 | 70 | 8127 | 0 | 175 | 420 | 0 | 17234 |
| Florida | 3099 | 3733 | 293 | 27085 | 27 | 1584 | 5622 | 0 | 41443 |
| Georgia | 1436 | 12665 | 248 | 22365 | 0 | 957 | 5210 | 0 | 42881 |
| Idaho | 749 | 7577 | 101 | 13163 | 21 | 962 | 1690 | 0 | 24263 |
| Illinois | 2272 | 29906 | 603 | 24687 | 115 | 3348 | 2444 | 231 | 63606 |
| Indiana | 1907 | 10726 | 270 | 29466 | 356 | 1570 | 13372 | 140 | 57807 |
| Iowa | 1334 | 5963 | 333 | 600 | 100 | 1364 | 4878 | 33 | 14605 |
| Kansas | 1195 | 12340 | 533 | 24929 | 36 | 6851 | 5428 | 0 | 51312 |
| Kentucky | 2009 | 7812 | 50 | 16401 | 0 | 715 | 1287 | 0 | 28274 |
| Louisiana | 8392 | 22415 | 952 | 31886 | 250 | 5473 | 14250 | 0 | 83618 |
| Maine | 1318 | 6229 | 27 | 6646 | 60 | 363 | 346 | 0 | 14989 |
| Maryland | 1745 | 607 | 36 | 39664 | 213 | 71 | 759 | 0 | 43095 |
| Massachusetts | 1301 | 3366 | 0 | 8602 | 0 | 1 | 3 | 0 | 13273 |
| Michigan | 6572 | 14687 | 173 | 36078 | 180 | 1016 | 4406 | 0 | 63112 |
| Minnesota | 5211 | 11157 | 169 | 14117 | 104 | 1697 | 1874 | 34 | 34363 |
| Mississippi | 474 | 18691 | 344 | 13701 | 104 | 1442 | 1778 | 0 | 36534 |
| Missouri | 7327 | 21485 | 362 | 23015 | 70 | 2467 | 1830 | 0 | 56556 |
| Montana | 304 | 22223 | 562 | 2 | 29 | 0 | 14 | 0 | 23134 |
| Nebraska | 841 | 6221 | 315 | 10928 | 42 | 10896 | 1594 | 19 | 30856 |
| Nevada | 0 | 5359 | 0 | 0 | 0 | 0 | 0 | 0 | 5359 |
| New Hampshire | 644 | 2731 | 0 | 5242 | 6 | 83 | 254 | 0 | 8960 |
| New Jersey | 5011 | 19695 | 543 | 17459 | 97 | 2115 | 3795 | 0 | 48715 |
| New Mexico | 1322 | 9009 | 379 | 12047 | 194 | 2512 | 2892 | 0 | 28355 |
| New York | 1874 | 11143 | 68 | 29280 | 0 | 238 | 1798 | 753 | 45154 |
| North Carolina | 202 | 4755 | 126 | 23288 | 25 | 683 | 1846 | 0 | 30925 |
| North Dakota | 532 | 3903 | 342 | 5477 | 157 | 1888 | 2295 | 0 | 14594 |
| Ohio | 1163 | 20150 | 499 | 27656 | 259 | 5345 | 5805 | 0 | 60877 |
| Oklahoma | 8134 | 22922 | 1991 | 28687 | 198 | 10651 | 15080 | 0 | 87663 |
| Oregon | 3833 | 6082 | 274 | 12095 | 137 | 1283 | 6698 | 0 | 30402 |
| Pennsylvania | 244 | 45506 | 122 | 87352 | 3904 | 366 | 14030 | 0 | 151524 |
| Rhode Island | 137 | 555 | 15 | 579 | 4 | 77 | 65 | 0 | 1432 |
| South Carolina | 1095 | 3090 | 81 | 19361 | 60 | 1130 | 226 | 0 | 25043 |
| South Dakota | 757 | 7596 | 62 | 7488 | 24 | 1056 | 527 | 19 | 17529 |
| Tennessee | 1850 | 7736 | 82 | 16054 | 112 | 135 | 873 | 692 | 27534 |
| Texas | 34926 | 48614 | 3638 | 55799 | 882 | 26096 | 61132 | 0 | 231087 |
| Utah | 3998 | 2128 | 81 | 2280 | 365 | 285 | 5227 | 0 | 14365 |
| Vermont | 160 | 1115 | 19 | 2906 | 9 | 47 | 19 | 0 | 4275 |
| Virginia | 4858 | 10646 | 531 | 25584 | 143 | 570 | 3329 | 0 | 45661 |
| Washington | 8636 | 26487 | 355 | 19326 | 0 | 4069 | 3905 | 0 | 62778 |
| West Virginia | 2626 | 9986 | 311 | 9946 | 289 | 1714 | 2036 | 14 | 26922 |
| Wisconsin | 6791 | 5566 | 66 | 5658 | 66 | 924 | 4585 | 0 | 23656 |
| Wyoming | 2833 | 12699 | 1033 | 7733 | 533 | 4000 | 1567 | 0 | 30398 |
| Washington, D.C. | 243 | 196 | 39 | 316 | 136 | 179 | 874 | 0 | 1983 |
| Total | 157655 | 607724 | 21126 | 851916 | 10026 | 137990 | 232108 | 1994 | 2020539 |

claimed that nearly $5700 \mathrm{~m}^{3}$ ( 1.5 million gal) of diesel fuel are lost annually in this operation (12).

Clearly, these nonuniform regulations do pose a problem for just keeping informed. A study currently under way has as its objective a quantification of the costs of this nonuniformity.

One report listed some problems regarding permit issuance in the year 1966 (8). The most important of these was the variance in laws, regulations, and philosophies. While this aspect of permit issuance was only briefly discussed in this paper, the investigation done does not indicate that any strides toward uniformity have taken place. Conversations with public utilities officials indicated that some steps toward uniformity have been made in rate regulation; however, the progress in oversize-overweight vehicle permits is questionable.

This investigation also indicated a paucity of data regarding permit issuance by each state. Only about 33 percent of the states contacted had raw data regarding the numbers of permits issued. The classification of these data was extremely difficult. One state kept a monthly record of permits issued divided into six classifications based on vehicle type. Over 50 percent of the entries for every month were in the miscellaneous category.

A good data base on the movements of oversized permit vehicles would help in the evaluation of the benefits and costs incurred by increasing vehicle sizes and weights. Larger, heavier loads can cause a significant
increase in the damage to pavements if axle loads are increased. Bridges can also be damaged by increasing vehicle weights. Short-span bridges are most affected by increased axle loads. Medium-span bridges would be adversely affected by increased gross vehicle weights. However, long-span bridges would not be significantly influenced by increased loading, since the live load would be small relative to the dead load for the bridge. The effect of increasing vehicle load on bridge decks has not been adequately quantified at this time; however, increased axle loads are felt to be a major contributor to accelerated bridge deck deterioration. The knowledge of permit movements combined with information on illegal overloads can be used effectively to evaluate the efficacy of increasing vehicle size, to set permit fees, and to assess overload penalties.

For intelligent study and proper decisions to be made, it is necessary for the raw data to be available. Considerable work needs to be done in this area so that an accurate and reliable data base, locally and nationally, will be available for assessing appropriate permit fees and to perform further research in this area.

The trend of increased vehicle size and weight may be expected to continue. Increased vehicle size and weight yield efficiency in the form of reduced operating costs and decreased fuel consumption per unit of payload. However, construction and maintenance costs and energy may be expected to increase. The magnitude of this trade-off must be evaluated not only with respect to

Table 4. Overweight permits issued in 1966.

| State | $\begin{aligned} & \text { GVW } \\ & \text { Only } \end{aligned}$ | Axle <br> Only | GVW and Axle | Unknown | All |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Alabama | 0 | 0 | 0 | 0 | 0 |
| Arizona | 5050 | 0 | 0 | 0 | 5050 |
| Arkansas | 67 | 0 | 7452 | 34 | 7553 |
| California | 103 | 0 | 45068 | 0 | 45171 |
| Colorado | 1362 | 35 | 35140 | 12889 | 49426 |
| Connecticut | 272 | 111 | 11555 | 32 | 11970 |
| Delaware | - | - | - | - | - |
| Florida | 0 | 0 | 7514 | 0 | 7514 |
| Georgia | 0 | 0 | 7073 | 0 | 7073 |
| Idaho | 19 | 21 | 4403 | 20 | 4463 |
| Illinois | 29 | 57 | 20097 | 1000 | 21183 |
| Indiana | 5903 | 5933 | 1201 | 273 | 13310 |
| Iowa | 4435 | 33 | 0 | 4393 | 8861 |
| Kansas | 325 | 36 | 13131 | 0 | 13492 |
| Kentucky | 0 | 0 | 8392 | 615 | 9007 |
| Louisiana | 53 | 0 | 8502 | 351 | 8 906 |
| Maine | 0 | 0 | 3899 | 0 | 3899 |
| Maryland | 108 | 0 | 12810 | 36 | 12954 |
| Massachusetts | - | - | 4240 | = | 4240 |
| Michigan | - | - | 0 | 27632 | 27632 |
| Minnesota | 414 | 419 | 3314 | = | 4147 |
| Mississippi | 5615 | 184 | 54 | 456 | 6309 |
| Missouri | 4835 | 0 | 0 | 0 | 4835 |
| Montana | 249 | 1110 | 3724 | 7060 | 12143 |
| Nebraska | 2085 | 63 | 2039 | 0 | 4187 |
| Nevada | 0 | 107 | 1117 | 176 | 1400 |
| New Hampshire | 6 | 0 | 4247 | 21 | 4274 |
| New Jersey | 11793 | 0 | 38 | 295 | 12126 |
| New Mexico | 46 | 0 | 3475 | 0 | 3521 |
| New York | 77 | 0 | 22081 | 753 | 22911 |
| North Carolina | 5690 | 607 | 2124 | 0 | 8421 |
| North Dakota | 3954 | 124 | 0 | 2607 | 6685 |
| Ohio | 0 | 30 | 31273 | 0 | 31303 |
| Oklahoma | 88696 | 0 | 0 | 0 | 88696 |
| Oregon | 10500 | 0 | 7200 | 478 | 18178 |
| Pennsylvania | 100 | 100 | 29700 | 0 | 29900 |
| Rhode Island | 118 | 0 | 184 | 0 | 302 |
| South Carolina | 0 | 21 | 179 | 0 | 200 |
| South Dakota | 251 | 12 | 2380 | 0 | 2643 |
| Tennessee | 42 | 66 | 4307 | 692 | 5107 |
| Texas | 789 | 4703 | 86071 | 0 | 91563 |
| Utah | 0 | 0 | 12253 | 81 | 12334 |
| Vermont | 0 | 0 | 658 | 12 | 670 |
| Virginia | 0 | 0 | 12225 | 0 | 12225 |
| Washington | 22209 | 909 | 15 | 0 | 23133 |
| West Virginia | 2474 | 86 | 6682 | 0 | 9242 |
| Wisconsin | 233 | 6558 | 3906 | 0 | 10697 |
| Wyoming | 500 | 0 | 9232 | 0 | 9732 |
| Washington, D.C. | 56 | 0 | 1539 | 20 | 1615 |
| All | 178458 | 21325 | 440494 | 59926 | $\begin{array}{r} 700203 \\ +12803^{\mathrm{a}} \\ \hline \end{array}$ |
| Grand total |  |  |  |  | 713006 |

${ }^{\text {* }}$ Michigan issued 12803 permits that exceeded axle limits and that, in other states, would have
exceeded gross limits.
gross vehicle weight and axle loadings, but also for specific truck configurations.

A cursory evaluation indicates that a truck may be increased in gross vehicle weight if axle loads are not increased and the weight is spread out over an increased length. Maintaining present legal axle loads would eliminate pavement damage, damage to short-span bridges, and the potential accelerated wear of bridge decks. Triple trailers could meet these restrictions. However, the impact of increasing the length and weight on safety must also be considered. The effects that this configuration and increased weight would have on safety are not well defined at this time. More comprehensive research and evaluations must be performed to confirm the efficacy of increasing vehicle size and weight.

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Table 5. Past, present, and proposed sizes and weights.

| Application | Actual 1956-1975 | $\begin{aligned} & \text { Actual } \\ & 1975 \end{aligned}$ | FHWA <br> Research Proposal ${ }^{\text {a }}$ | $\begin{aligned} & 1985 \\ & \text { Proposed } \end{aligned}$ |
| :---: | :---: | :---: | :---: | :---: |
| Weight, kN |  |  |  |  |
| Single axle | 80 | 90 | 115 | 115 |
| Tandem axle | 140 | 150 | 200 | 200 |
| Maximum GVW ${ }^{\text {c }}$ | 325 | 355 | 535 | 535 |
| Width, cm | 245 | 245 | 260 | 260 |
| Length, m |  |  |  |  |
| Single trailer | $=$ | - | - | 13.5 |
| Double or triple trailer | - | - | - | 8.5 |
| Single-unit vehicle | - | - | 12.0 | 13.5 |
| Overall combination vehicle | - | - | 20.0 | - |
| Tractor-semitrailer | - | - | 17.0 | - |
| Note: $1 \mathrm{kN}=225 \mathrm{lb} ; 1 \mathrm{~cm}=0.39 \mathrm{in} ; 1 \mathrm{~m}=3.3 \mathrm{ft}$. |  |  |  |  |
| ${ }^{\text {a }}$ See NCHRP report (11). ${ }^{\text {b }}$ Se | See Fleet Owner (12). |  | ${ }^{\text {c Subject to }}$ to ridge formula. |  |

research possible. The contents of this report reflect our views, and only we are responsible for the facts an accuracy of the data presented here. The contents do not necessarily reflect the official views or policies of the U.S. Department of Transportation.

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