

Performance Based Capital Planning & Programming for achieving a State of Good Repair: Asset Condition & the Prioritization of Projects

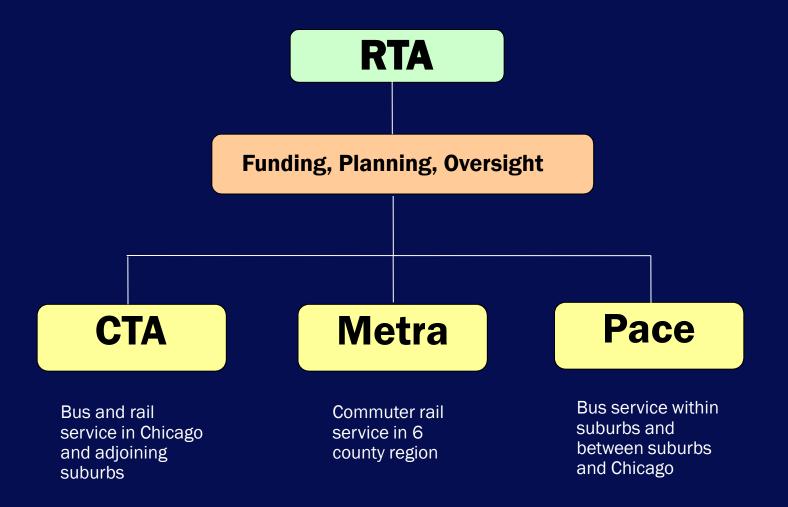
TRB

9th National Conference on Transportation Asset Management April 17, 2012

Grace Gallucci

Senior Deputy Executive Director, Finance and Performance Management

Northeastern Illinois Transit System



Capital Program Oversight

□Authority

- RTA Act (as amended January 2008)
 - Requires performance measures to assess whether system is meeting the needs of the citizens and the region
 - Requires criteria for evaluating capital projects

How do you want the regional transit system to be described across the globe?

Compared to:

London

Paris

Berlin

Tokyo

Others?

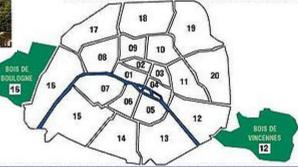












How do we want to compare with the other largest U.S. transit systems?

New York
Los Angeles
Washington
Boston
Philadelphia
Others?





Performance Measures

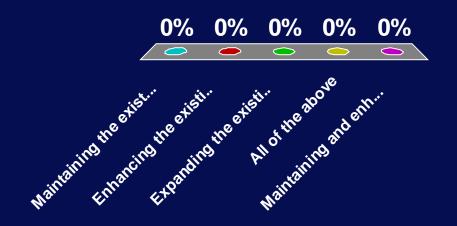
Service Maintenance / Capital Investment State of Good Repair & Reliability:



- Capital Program Maintenance / Enhancement / Expansion
- Percent of Assets in Good Condition
- Percent of Vehicles Beyond Useful Life
- Miles Between Major Mechanical Failures

Based on the information presented, should available capital funds be spent on:

- 1. Maintaining the existing system (replacing or rehabilitating old assets to achieve a constant state of good repair)
- 2. Enhancing the existing system (new stops on existing rail lines, greater vehicle capacity, etc)
- 3. **Expanding the existing service** (creating new rail lines, developing bus rapid transit, etc)
- 4. All of the above
- 5. Maintaining and enhancing the existing system



Submitted to Regional Transportation Authority 175 West Jackson Boulevard, Suite 1500 Chicago, IL 60604-2711

REGIONAL TRANSPORTATION AUTHORITY Capital Asset Condition Assessment

prepared by URS CORPORATION

in association with
Kristine Fallon Associates, Inc.
LTK Engineering Services
Tecma Associates, Inc.
Raul V. Bravo & Associates
ESA Management and Engineering Consultants
Laramore, Douglas, & Popham

August 2010

This report is confidential and intended solely for the use and information of the agency to whom it is addressed



State of Good Repair

The Ultimate Goal: Sustainability and Reliability of Service







The goal of the Capital Asset Condition Assessment: Sustainability and Reliability of Service

Tactical

- Estimate total 10 year Capital Needs based on age of inventory
- Determine the future replacement, rehabilitation, and capital maintenance costs

Strategic

- Bring facilities into a State of Good Repair (SOGR)
- Assist the RTA to obtain needed capital funding





Asset Condition Assessment Process

- Establish Teams
- Review Existing Databases
- Create Inventory Tables
- Collect Data
 - Age and Useful Life
 - Maintenance/Life Cycle
 - Rehab/Replacement
- Sample Assets (Physical)
- Identify Data Gaps
- Output: Ten Year Needs Assessment for State of Good Repair





Rating of Assets

	Condition Rating							
Assets	1	2	3	4	5			
	Past Useful Life		Adequate	Good	Excellent			
		Marginal	State of Good Repair					
Assets in 10-Year	BACKLOG	Assets whic	hich reach the end of their useful life during the					
Needs	BACKLOG	10-Year Horizon						







Terminology

Backlog



Normal Replacement

Capital Maintenance



Overall Results of 10-Year Needs Assessment

10-year Capital Program Needs Summary (in billions)

Program Needs	CTA	Metra	Pace	Total RTA
Backlog	\$10.0	\$3.7	\$.1	\$13.8
Normal Replacement	\$3.2	\$1.7	\$1.9	\$6.9
Capital Maintenance	\$1.8	\$2.0	\$.2	\$3.9
Total	\$15.0	\$7.4	\$2.3	\$24.6
% of Total	60.90%	29.94%	9.16%	100.00%

Condition Findings Mode: Bus/Rail

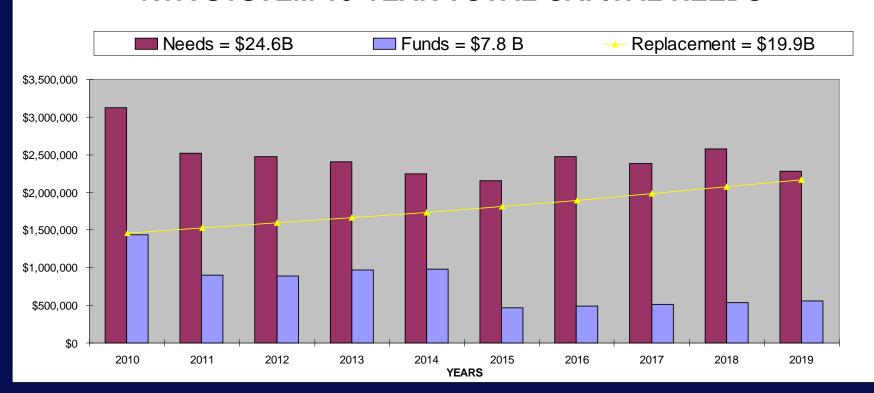




RTA Assets	(000's)		
Rail	\$19.6 B		
Bus	\$4.2 B		
Other	\$.8 B		
Total	\$24.6 B		

Condition Findings

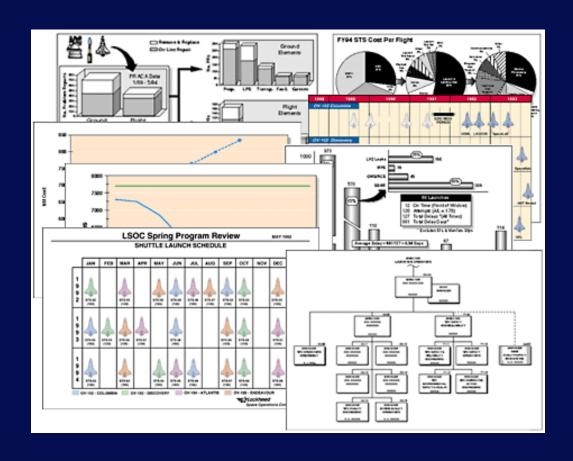
RTA SYSTEM 10-YEAR TOTAL CAPITAL NEEDS



- 10 year analysis: Needs vs. Funding
- Continued Challenges to State of Good Repair
- Policy Issues (Maintenance vs. Enhancement/Expansion)

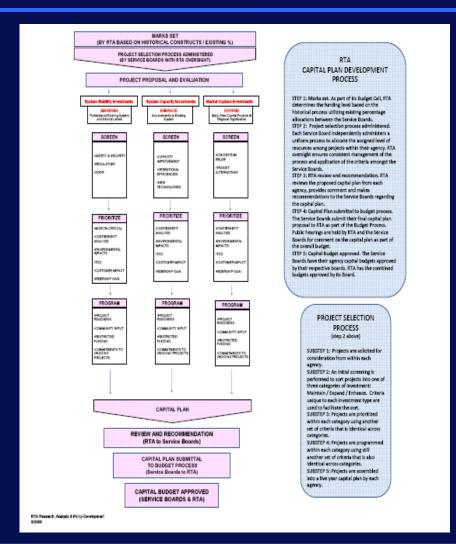
What is a Capital Decision Prioritization Support Tool?

A technology driven resource that will facilitate the development and prioritization of a regional capital program by integrating many data and decision points into a single instrument.



Why do we need a Decision Support Tool? - Background

- ⇒Phase 1: Capital Plan
 Development Process
 adopted by RTA Board in
 2008 for use by SBs
- ⇒Phase 2: Further refine and improve screening, prioritization and programming of capital projects



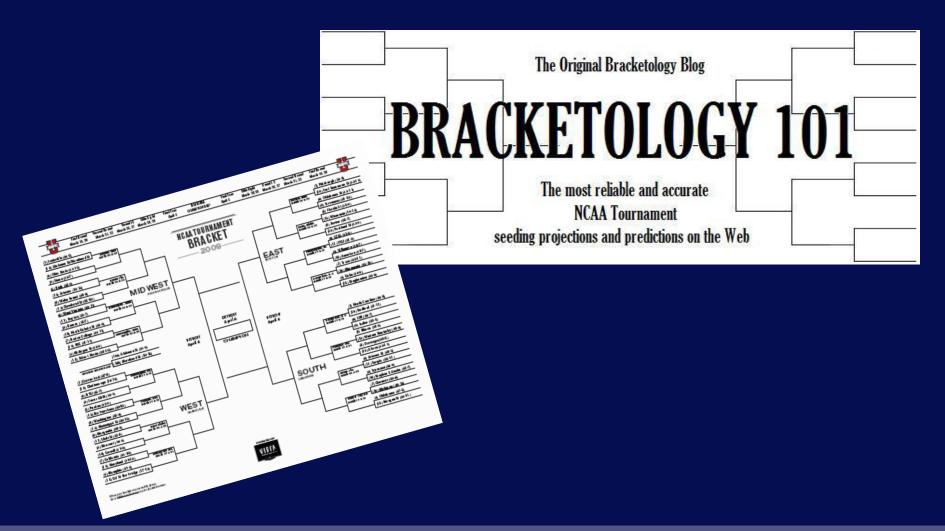
Why do we need a Decision Support Tool? - Background

Integrate objective criteria and data to drive decision making in support of achieving the Strategic Plan vision

- ⇒ Asset Condition Assessment
- ⇒ Market Analysis
- ⇒System Analysis
- ⇒10 Year Financial Plan
- ⇒Other



What is a Capital Decision Prioritization Support Tool?



Capital Decision Prioritization Support Tool – Project Requirements

Provide inherent decision elements in a single collaborative tool to facilitate the optimization of limited resources

- develop rating scales and weigh strategies
- ⇒recognize and balance inconsistencies
- ⇒perform sensitivity analyses
- ⇒measure and assess value
- ⇒present and evaluate scenarios/alternatives
- ⇒quantify and judge results
- ⇒formulate reasonable constructible programs



Prioritization Tool: Conceptual Model

Needs

Identify Preferred / Feasible Options

Prioritized Plan

SGR / Preservation

 Reinvestment in existing assets

Enhancement

• Improve performance

Expansion

Add new capacity

RTA Capital
Decision
Prioritization Tool

Multi-Criteria Investment Scoring

Funding Capacity

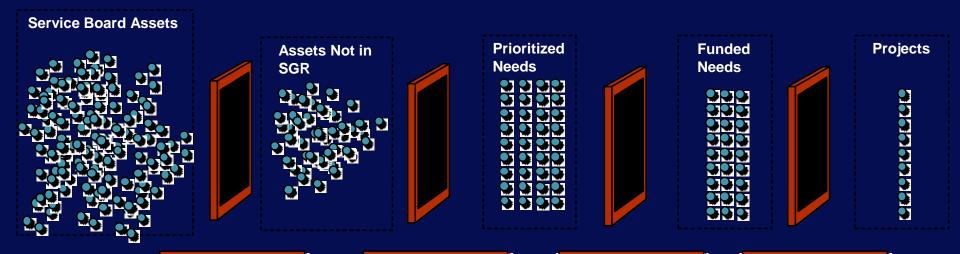
10 Year Capital Plan

- Prioritized Investments
- Funding Allocation

Initial Development Focused on Preservation

Annual Investment Prioritization Process

(Repeated Iteratively to Generate 10-Year Plan)





Preliminary Screen

Required LifeCycle Event (i.e., rehab / replace)?

Prioritization

- Asset Condition
- Reliability
- Safety
- Rider Impacts
- O&M CostImpacts

Program

- RestrictedFunding
- Commitment to Ongoing Projects

Group into Projects

- By Location
- By Asset Type

Multi-Criteria Prioritization

- All assets scored on five criteria
 - Each criteria scored on 1 to 5 scale
 - Scores weighted, summed, & converted to 100 point scale

Multi-Criteria Decision Analysis (MCDA) Based Approach



Weighted Average Total Investment Score:

(Converted to 100 Point Scale)

Approaches to Criteria Scoring

Criterion	Approach	Dynamic or Static?	Illustration
Condition	 Decay curve based condition estimate Age based 1 to 5 scale 	• Dynamic	5 10 15 20 25 Age
O&M Cost Impact	• Fixed score by asset type	•Static	5 4 3 2 1 0 Asset Type
Reliability and Safety	 Combination of: Fixed score by asset type Dynamic score by asset age 	• Mixed	Asset Types Asset
Riders Impacted	 Logarithmic score based on share of total agency riders impacted Scale ensures all assets obtain score 	• NA	5 4 3 2 1 0% 10% 20% 30% 40% 50% Share of Riders

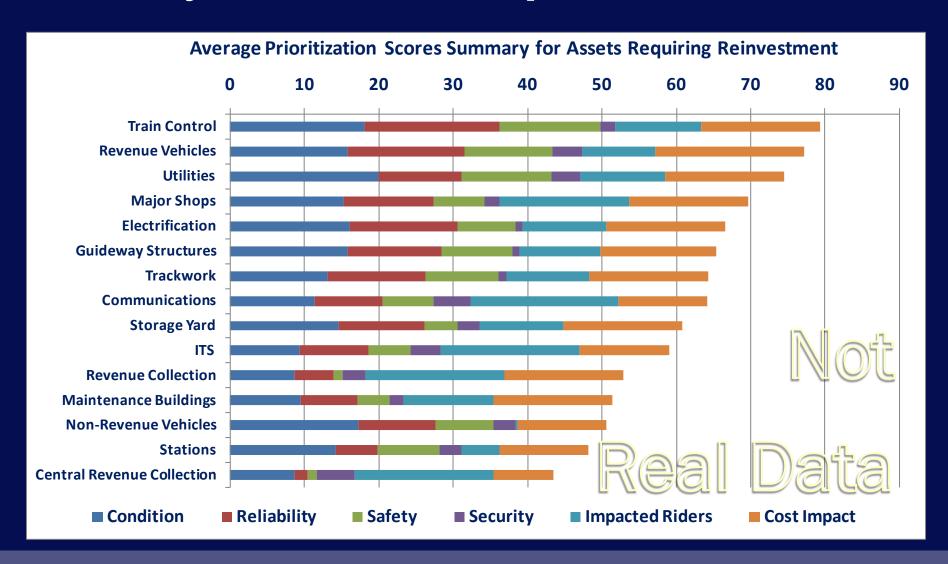
Total Asset Prioritization Score

Total Asset Score Calculation

Criteria	Score (1 to 5)		Criteria Weight		Convert to Base 100		Base 100 Score
SGR / Condition	3.75] x	20%	x	20	=	15.00
Reliability	2.62	x	20%	x	20	=	10.48
Safety	3.11] x	20%	x	20	=	12.44
Riders Impacted	4] x	20%	X	20	=	16.00
O&M Cost Impact	1] x	20%	x	20	=	4.00
Total			100%			=	57.92

User input

Summary Prioritization: Example



Capital Decision Prioritization Support Tool – Status & Next Steps



- ⇒Pilot Model developed
- ⇒Use by RTA to evaluate SB 2012 budgets
- ⇒FTA TAM Development





RTA TAM System Overview and Pilot Grant Products

RTA TAM System Overview

Asset Inventory / Condition Assessment

SGR Needs Analysis

Asset Reinvestment Prioritization / Tradeoff Analysis /

Asset to Project Bundling / Capital Improvement Plan

Budget Allocation

SGR Monitoring

- **Existing RTA TAM Processes**
- New Pilot Grant Processes

Pilot Grant Project Activities

- Modify inventory data structure to support downstream prioritization, project bundling and FTA reporting
- Migrate to TERM Lite for analysis platform
- Develop prioritization tool / process
- Integrate process with TERM Lite
- Develop data transfer process for Service Boards
- Develop mappings to bundle related assets into logical capital projects
- Prioritize projects within CIP
- Incorporate needs and prioritization analyses into regional budget allocation process
- Adopt additional measures of SGR performance
- Coordinate new and existing processes

Key Pilot Grant Products

- Document inventory maintenance process
- Develop multi-criteria transit investment prioritizationprocess and tool
- Develop numberingconvention to group related assetstocapital projects

Methodologies for Development of Primary Pilot Project Products

Product	1. Document Inventory and Condition Assessment Process	Investment Numbering Convention		4. Capital Prioritization Decision Support Tool
Existing System	 RTA's existing performance measurements process, asset inventory / condition assessment process, market and system analysis process. 	 RTA Project screening and prioritization process (see Section 7.2) RTA CAM / FTA TERM model as platform Multi-criteria decision analysis approach (MCDA) 	 TERM's hierarchical asset type numbering system Asset inventory location markers 	FTA's TERM model and RTA's preexisting CAM tool
Product Evolution	Document process for wider industry application ("How to guide")	 Develop multi-criteria investment prioritization tool for implementation in TERM based tool Document approach/process 	 Develop asset numbering convention to map related assets to capital projects based on type and location Document approach/process 	 Incorporate products 1, 2 and 3 within TERM Products provides key points of development support for RTA, industry and FTA's proposed TERM Lite tool



