



# Resiliency | Massport



A pathway to a more resilient future



NAS 9/16/15

# MASSPORT'S FACILITIES

- Massport is an independent authority governed by a board of directors, appointed by the state's governor
- Massport owns and operates
  - Boston-Logan International Airport
  - Hanscom Field, Bedford, MA
  - Worcester Airport
  - Conley Container Terminal
  - Black Falcon Cruiseport
  - Various real estate assets



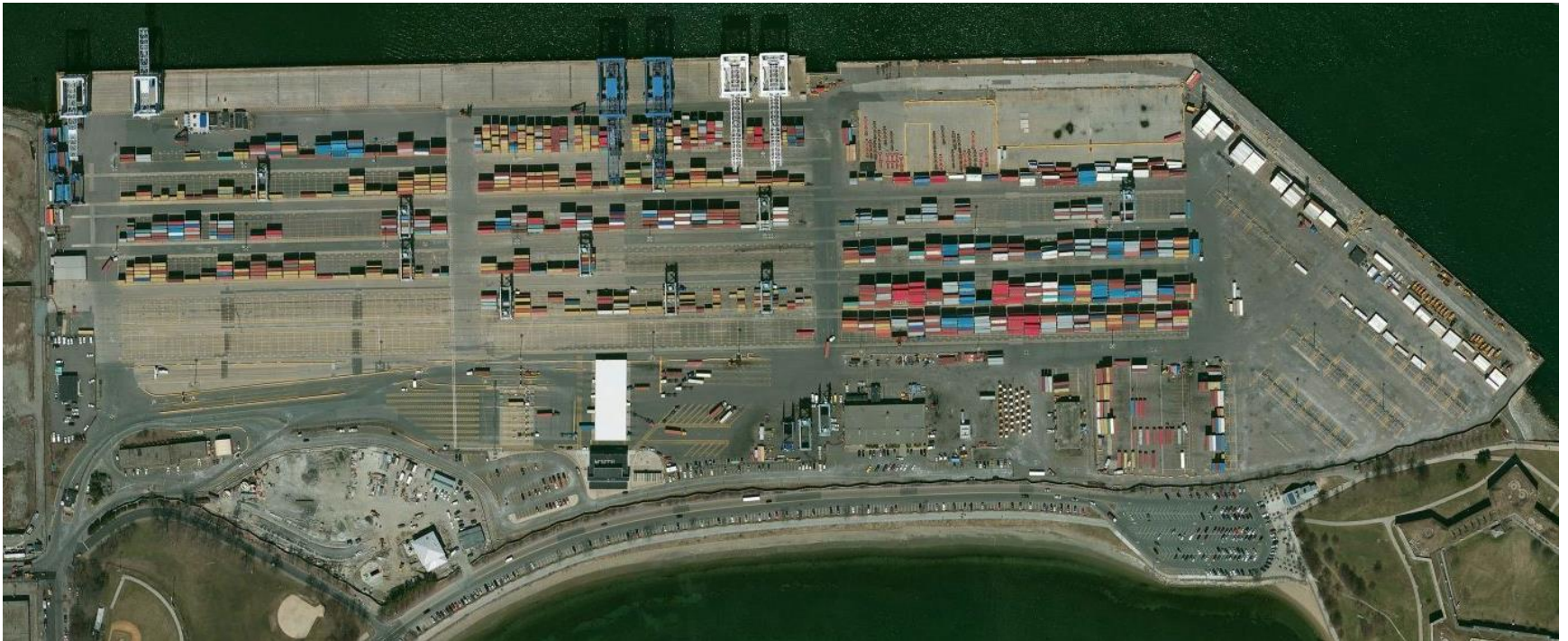
# Boston Logan International Airport

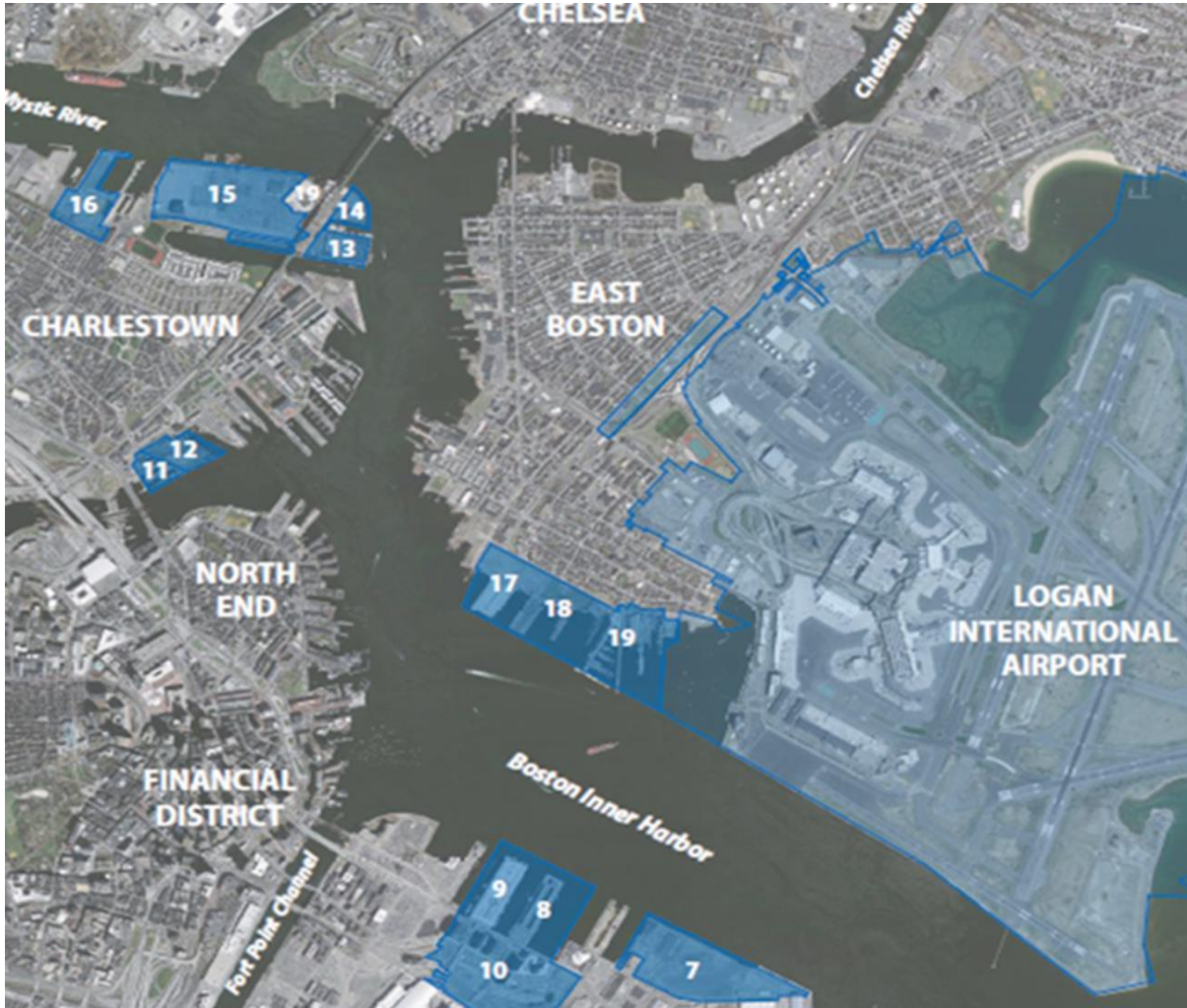


# Port of Boston

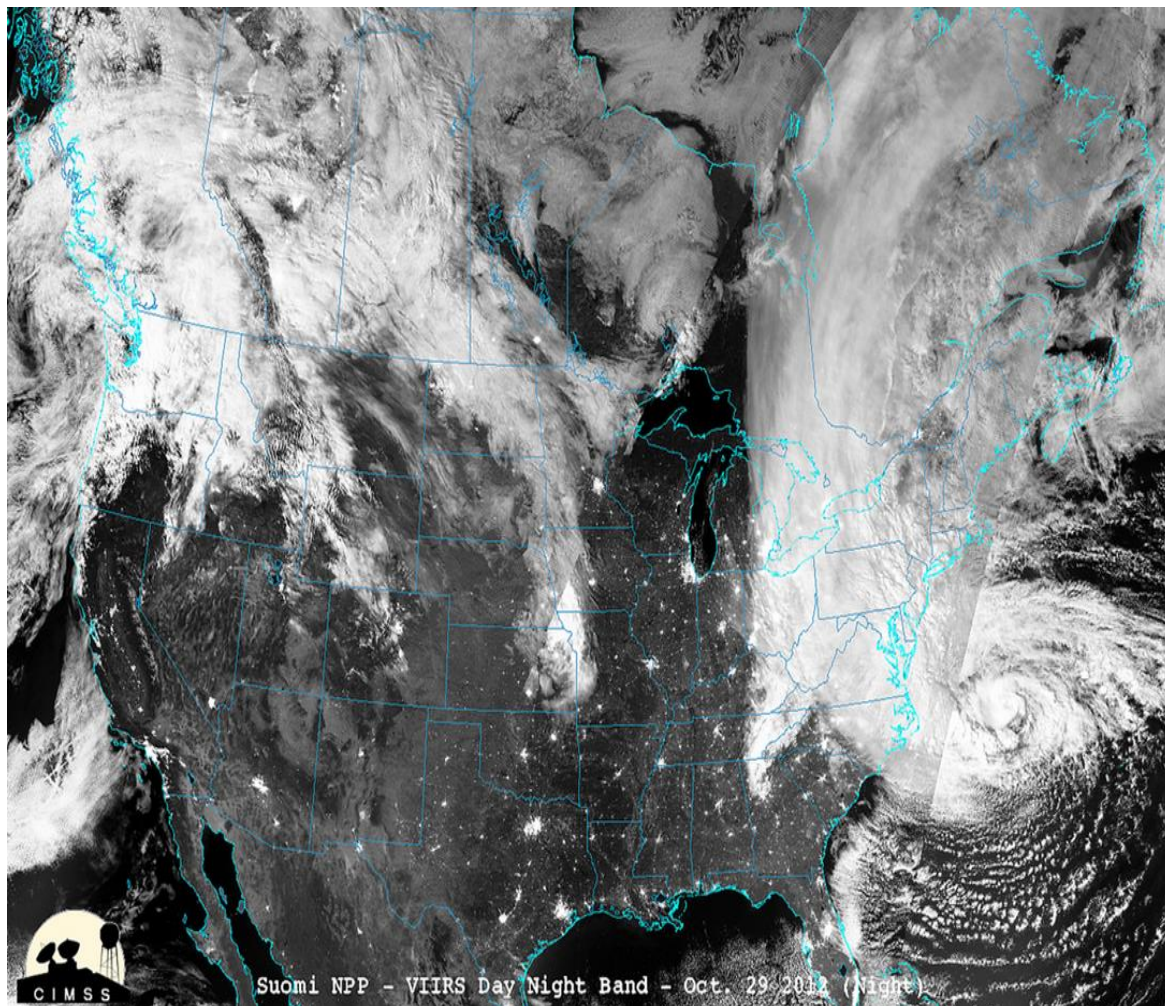


# Conley Terminal





# Drivers for Action



# Preparation for Superstorm Sandy



- Resident Engineers on-site inspections
- Construction scaffolding removed
- Tie-downs on bridge
- Cleaned screens for storm drains
- FOD removed before (and after)
- Secure doors







Hazardous waste moved inside



Hazardous waste moved inside

- Massport essential personnel

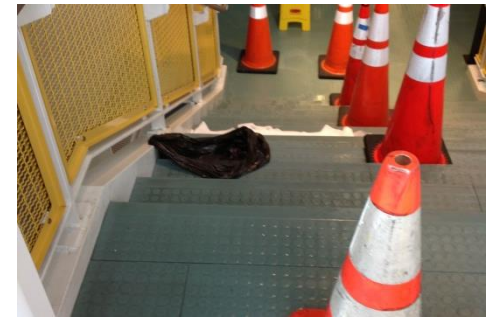
- Fire
- Safety
- Operations
- Resident Engineers

- Term-contractors on-site

- Roofing
- Electrical
- Mechanical
- Pumping
- Cleaning



- Solar panels destroyed
- Terminals flooded
- Standards and signs blown over
- Vehicles destroyed
- Roofing membranes peeled off



# OUR PROCESS

# Resiliency Program Goals



- Become an innovative and national model for resiliency planning and implementation within the port authority.
- Take responsibility for improving our overall infrastructure and operational resilience.
- Increase our business value and (contextual community responsibilities) through improved resiliency.
- Engage our stakeholders to better understand and address their concerns.
- Incorporate resilient design and construction practices in the development of our airports, maritime systems, and real estate.
- Monitor, measure, and adapt/modify our progress.



# Program Manager of Resiliency



- First position of its kind at Massport and possibly at any national port authority.
- Directs and coordinates resilience assessment and adaptation preparedness activities of Massport.
- Pursues two complementary objectives:
  - Making the resilience plan and its principles part of business strategy and operations everywhere; and
  - Facilitating cooperation among internal staff
  - External stakeholders promoting partnership & collective action.



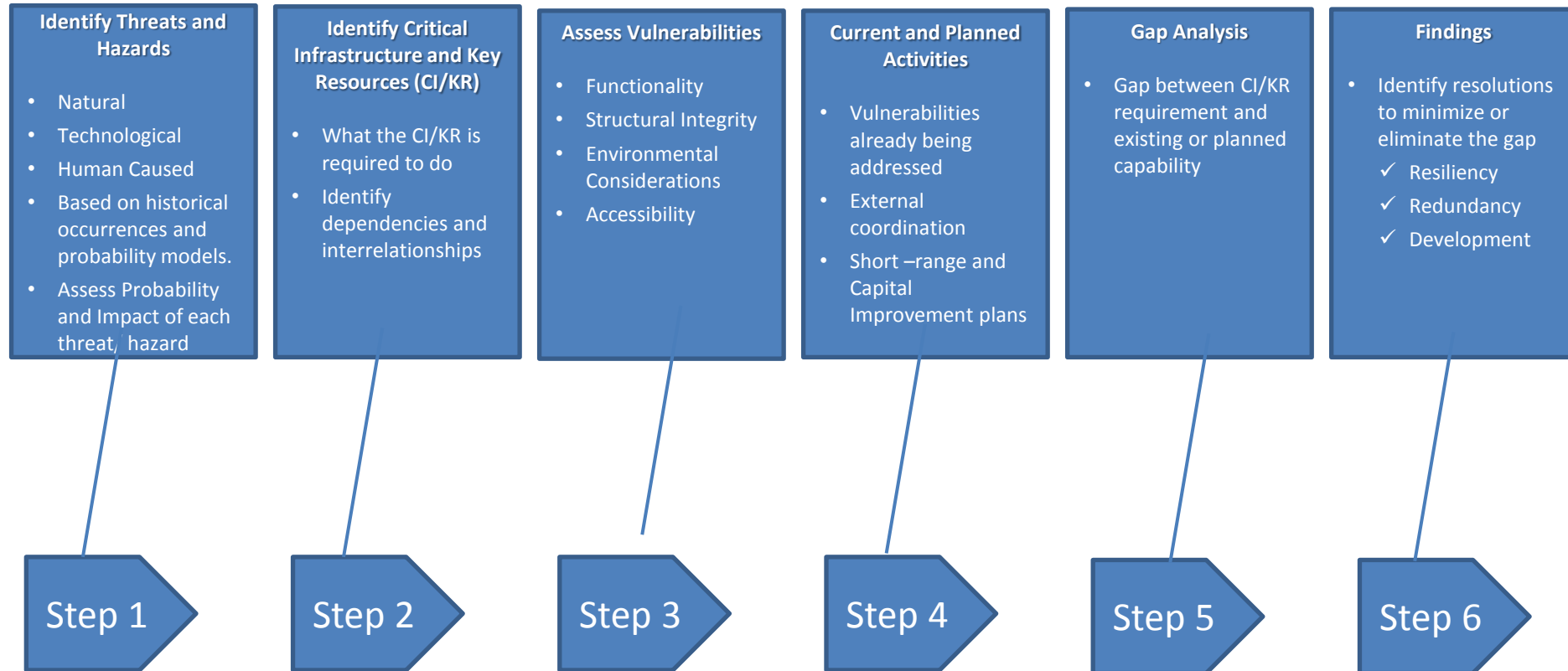
*“Resiliency is the ability of a system to withstand a major disruption within acceptable degradation parameters, recover within an acceptable time, and balance composite costs and risks.”*

- How to protect Massport facilities against long-term sea-level rise, storm surges, intense storm events, other unplanned events and threats?
- How to maintain and restore operational capabilities during and after disruptive events?
- How to implement a balanced composite cost and risk plan?





## Modified DHS Threat and Hazard Identification and Risk Assessment (THIRA) Model



# Threats & Hazards to Critical Infrastructure



NATURAL	TECHNOLOGICAL	HUMAN-CAUSED
Resulting from acts of nature	Involves accidents or the failures of systems and structures	Caused by the intentional actions of an adversary
<ul style="list-style-type: none"><li>• Earthquake</li><li>• <b>Flood*</b></li><li>• <b>High winds*</b></li><li>• <b>Hurricane*</b></li><li>• <b>Sea Level Rise*</b></li><li>• Tornado</li><li>• Tsunami</li><li>• Fire</li><li>• <b>Winter Storm*</b></li></ul> <p>* Addressed in Kleinfelder Study for Logan and Maritime</p>	<ul style="list-style-type: none"><li>• Data Loss</li><li>• Power Loss</li></ul>	<ul style="list-style-type: none"><li>• Fire/Accident</li><li>• Sabotage</li><li>• Terrorism Acts (Bomb Blast)</li></ul>

# Critical Infrastructure/Key Resources



Utilities	Transportation	
Electrical/Vaults/Sub Stations/Distribution etc. Drainage Generators Water	Parking Surface Roads Elevated Roads Tunnels Bridges	Transit Taxi Shuttle Rental Car
Fuel Systems	Human Capital	
Aviation Fuel Ground Fuel Generator Fuel	Workforce HR Functions Qualified Maintenance Security	
IT	Equipment/Buildings	
ATC – Tower Telecommunications Network Software Hardware Enterprise	Terminals Runway/Taxiway Apron Tower Security Gates Berths	Operating Cranes Processing Gates

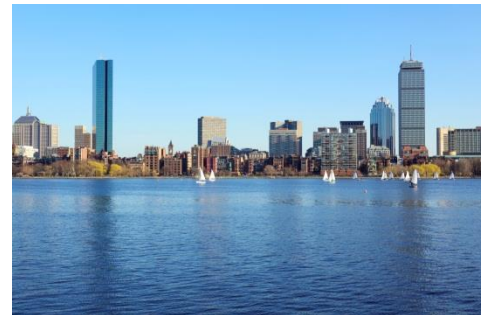


# Probability



## High Probability/High Impact

Natural	Technological	Human-Caused
Flood High Winds Hurricane Fire Extreme Temps	Data Loss	



## Low Probability/High Impact

Natural	Technological	Human-Caused
Tsunami Tornado Earthquake		Terrorism Sabotage Epidemic



# Consequence: Criticality Score

Description

Criticality Score

Assets required for **bare-bones functionality** for disaster preparedness, response, and recovery

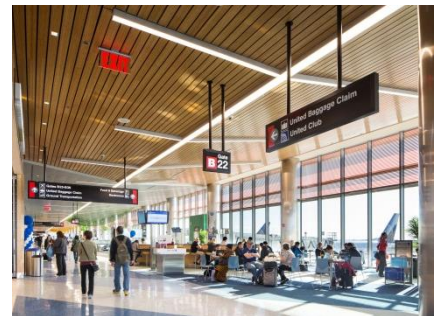
3

Assets required for **disaster response** in the immediate aftermath of a flood event

2

Assets required for facility to **recover to acceptable level of service**

1



# Disaster Infrastructure Resiliency Planning (DIRP)



## Goals of the project:

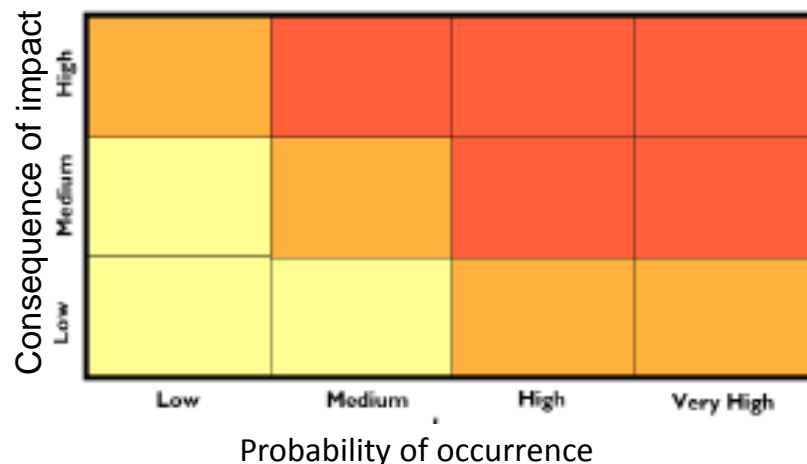
- Understand Massport's vulnerability to climate impacts
- Develop short-term and long-term resiliency strategies

## Project approach:

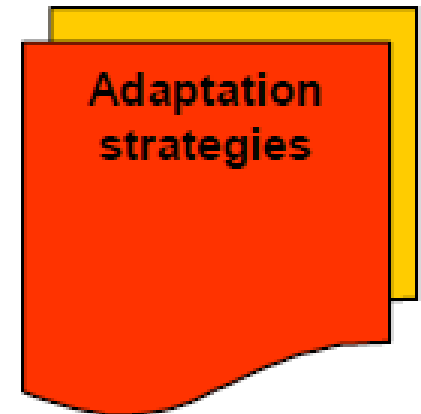
1 Climate projections



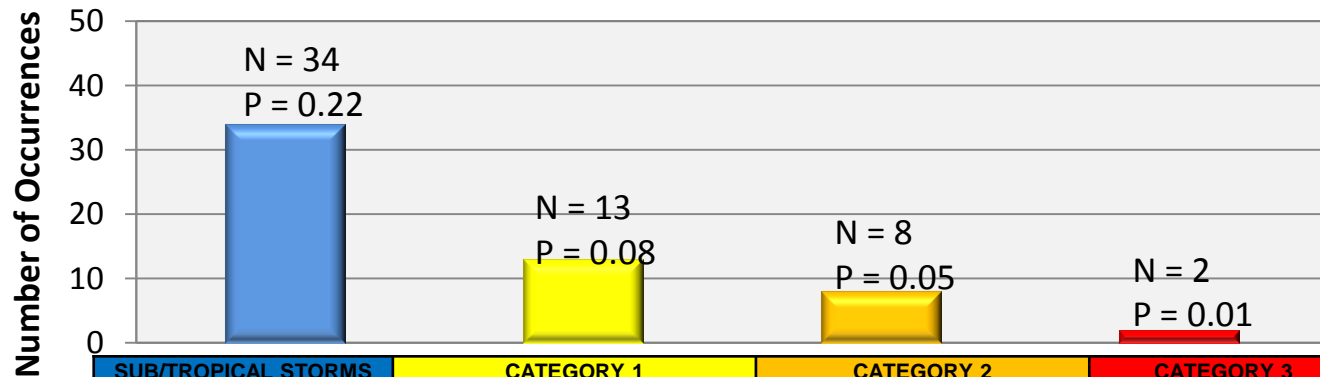
2 Vulnerability and risk assessment



3 Adaptation planning & design



# Historic Occurrence of Hurricanes – Boston (1858-2013)

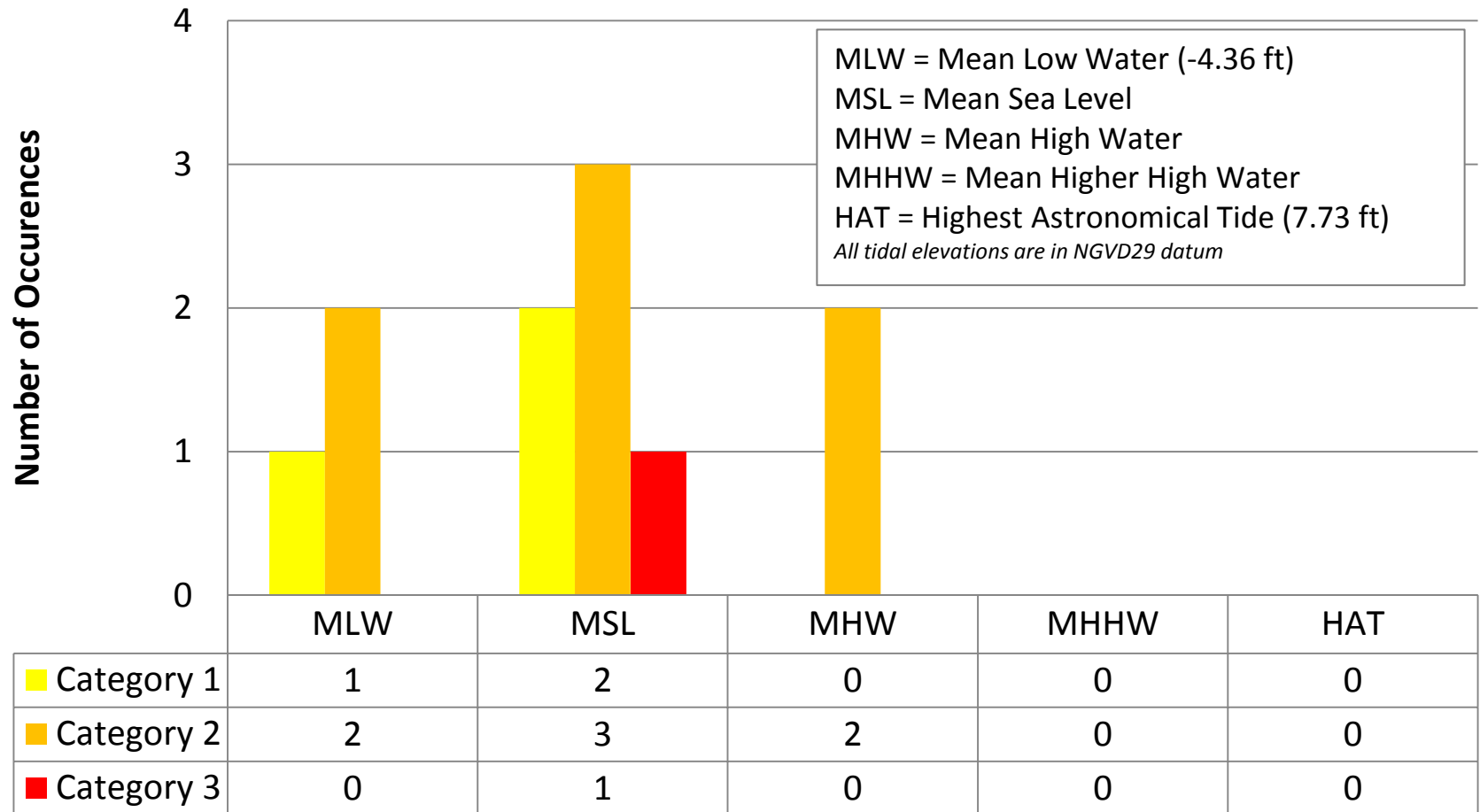


N = Number of Occurrences  
P = Annual Probability

SUB/TROPICAL STORMS & DEPRESSIONS	CATEGORY 1 HURRICANE	CATEGORY 2 HURRICANES	CATEGORY 3 HURRICANES
	<b>Hurricane Sandy</b> <sup>[1]</sup> : October 29-30, 2012	<b>Hurricane Bob</b> : August 16 - 29, 1991	<b>Hurricane Esther</b> : September 10 - 27, 1961
	<b>Great Atlantic Hurricane of 1944</b> : September 9 - 16, 1944	<b>Hurricane Gloria</b> : September 27, 1985	<b>Hurricane of 1869</b> : September 7 – 9, 1869
	<b>Unnamed (1936)</b> : September 8 - 25, 1936	<b>Hurricane Donna</b> : September 12, 1960	
	<b>Unnamed (1924)</b> : September 27 - 30, 1924	<b>Hurricane Edna</b> : September 11, 1954	
	<b>Hurricane of 1916</b> : July 10 - 22, 1916	<b>Hurricane Carol</b> : August 31, 1954	
	<b>Unnamed (1904)</b> : September 8 - 15, 1904	<b>Great New England Hurricane</b> : September 21, 1938	
	<b>Unnamed (1896)</b> : August 30 - September 11, 1896	<b>Unnamed (1924)</b> : August 16 - 28, 1924	
	<b>Unnamed (1894)</b> : October 1 - 12, 1894	<b>Unnamed (1869)</b> : October 4 - 5, 1869	
	<b>Unnamed (1893)</b> : August 15 - 26, 1893		
	<b>Unnamed (1888)</b> : September 23 - 27, 1888		
	<b>Unnamed (1885)</b> : September 17 - 23, 1885		
	<b>Unnamed (1879)</b> : August 13 - 20, 1879		
	<b>Unnamed (1858)</b> : September 14 - 17, 1858		

<sup>[1]</sup> All storms listed above tracked within 150 miles of Boston, except Hurricane Sandy.

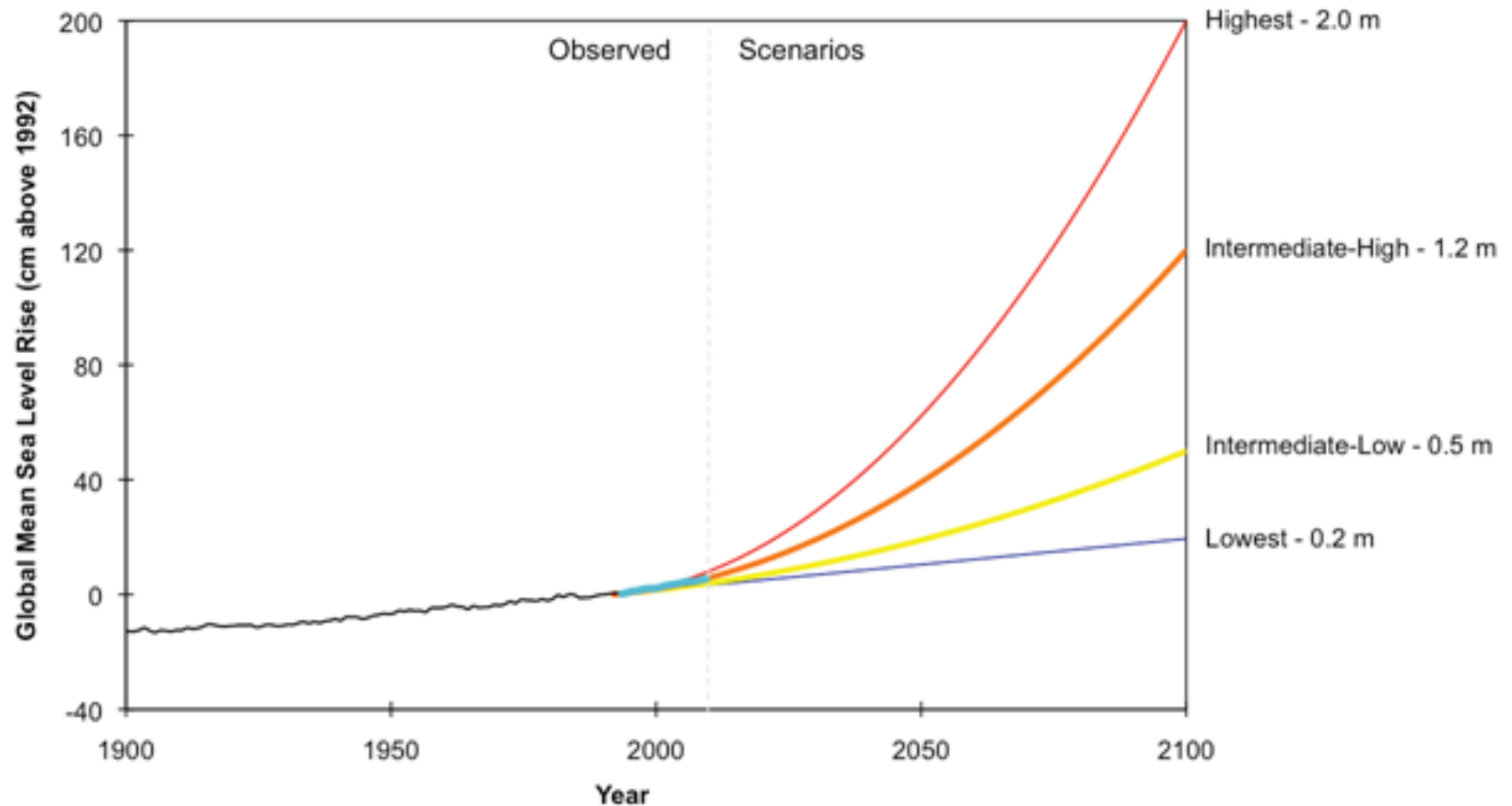
# Tide Levels at Peak Hurricane Storm Surge - Boston (1923-2013)



Sandy made final landfall near Atlantic City, NJ on 10/30/2012 00:00 GMT as a Category 1 hurricane at MHW (NOAA, 2013)

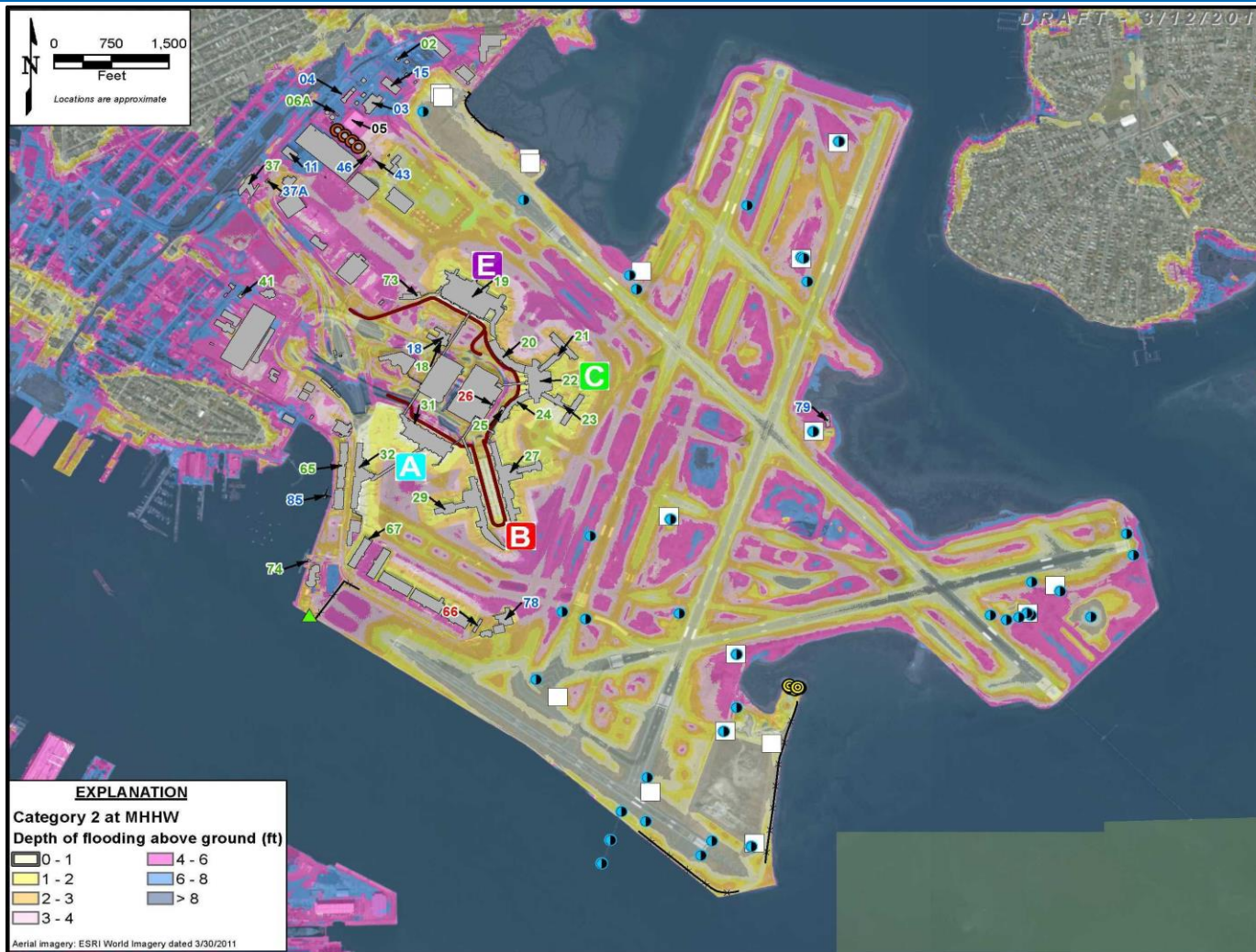


# Sea Level Rise Projections



Global mean sea level rise scenarios provided by NOAA as part of the National Climate Assessment report published in December 2012.

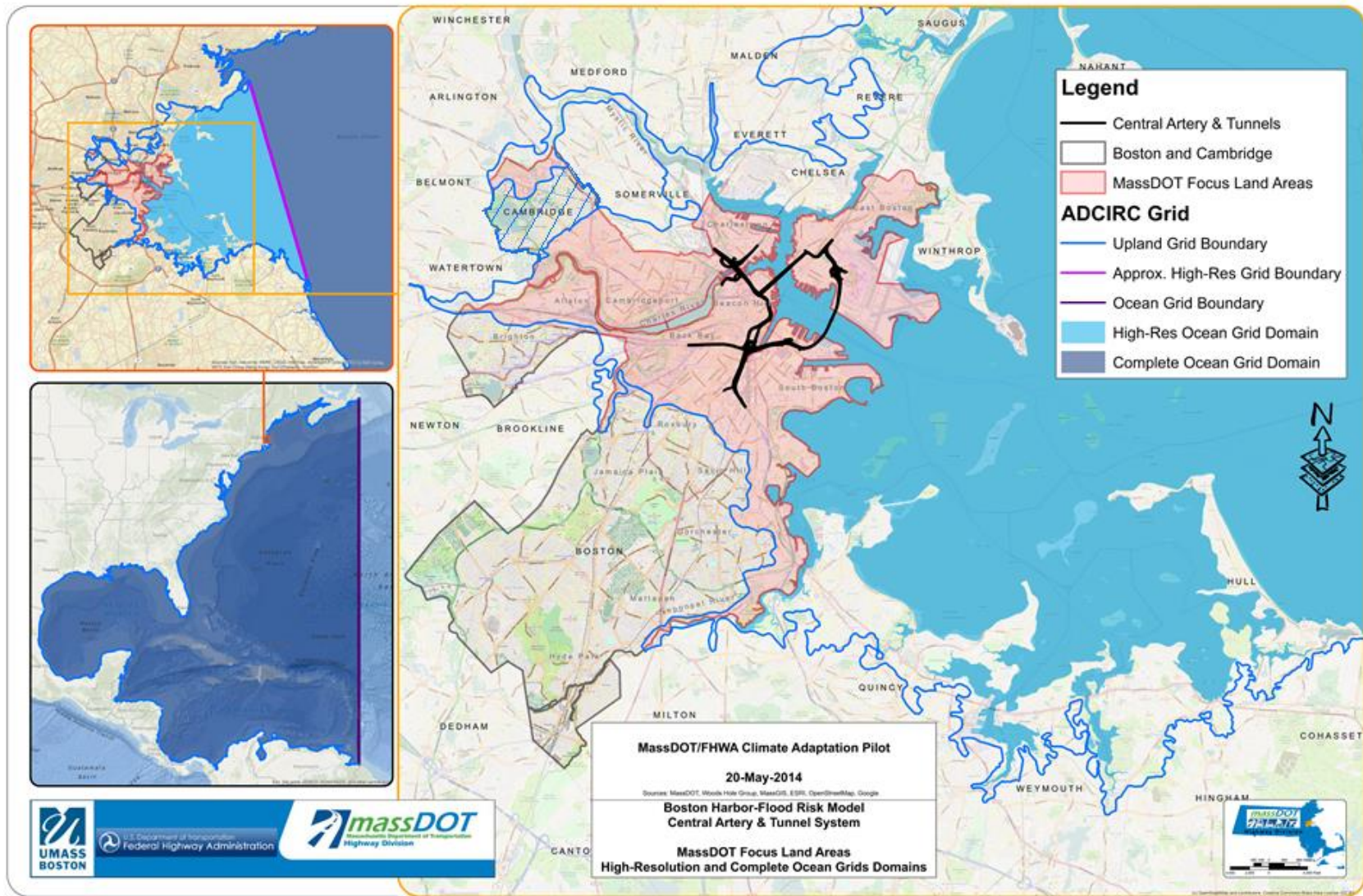
# Logan - Flooding from Category 2 Hurricane at MHHW



# Logan - Flooding from Category 3 Hurricane at MHHW



# BH-FRM Focus Area

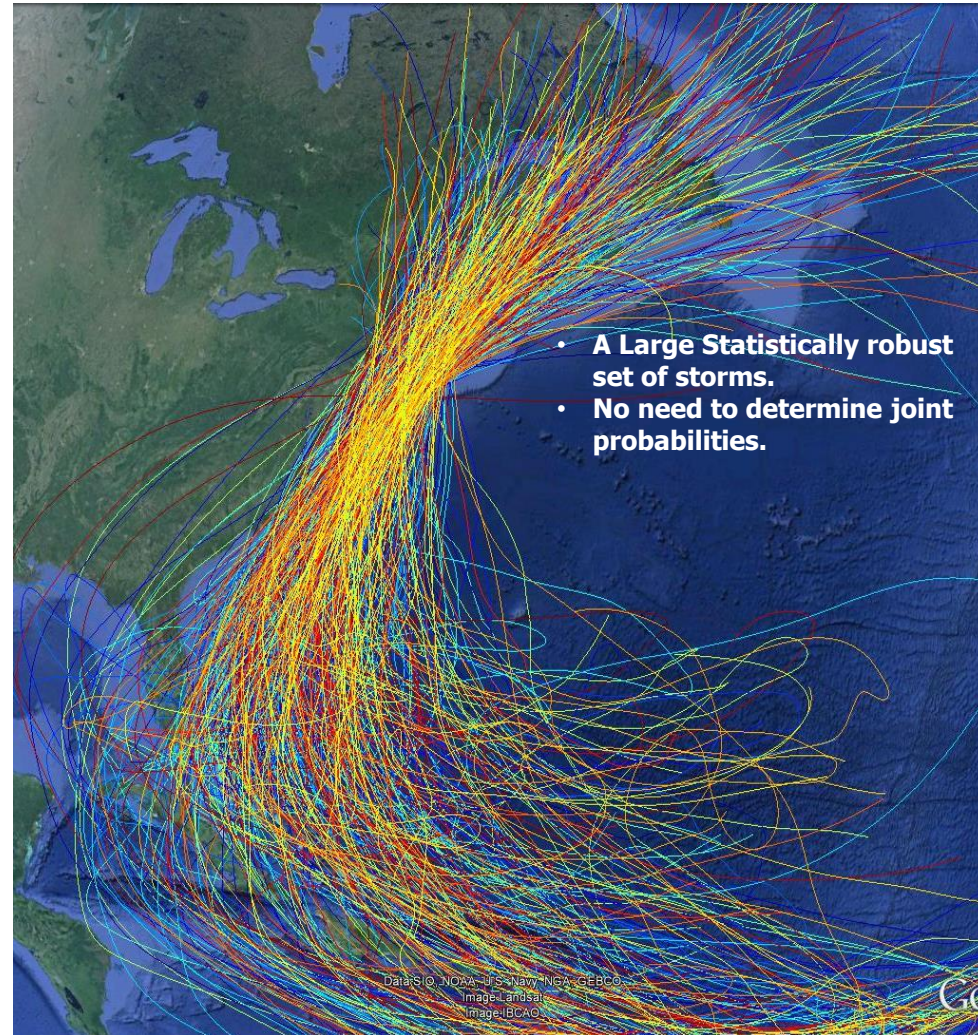
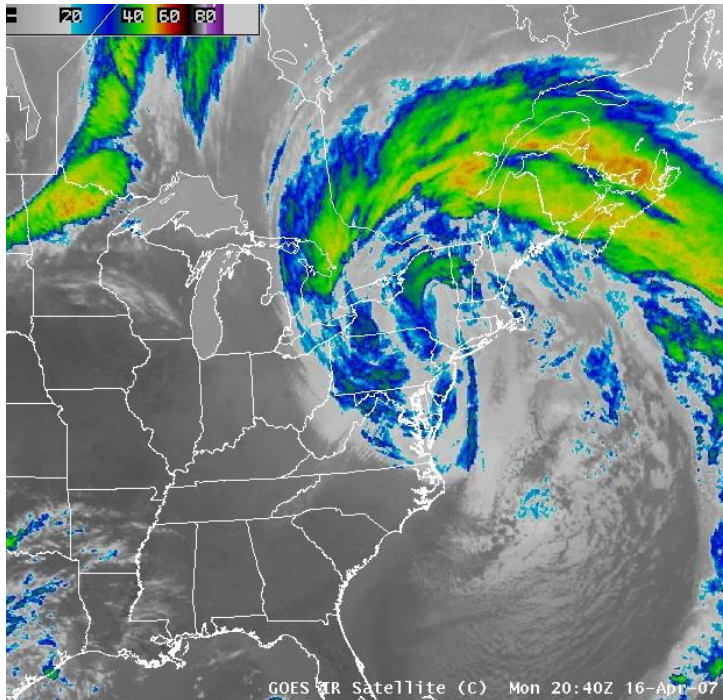


Source: Woods Hole Group

# Storm Climatology

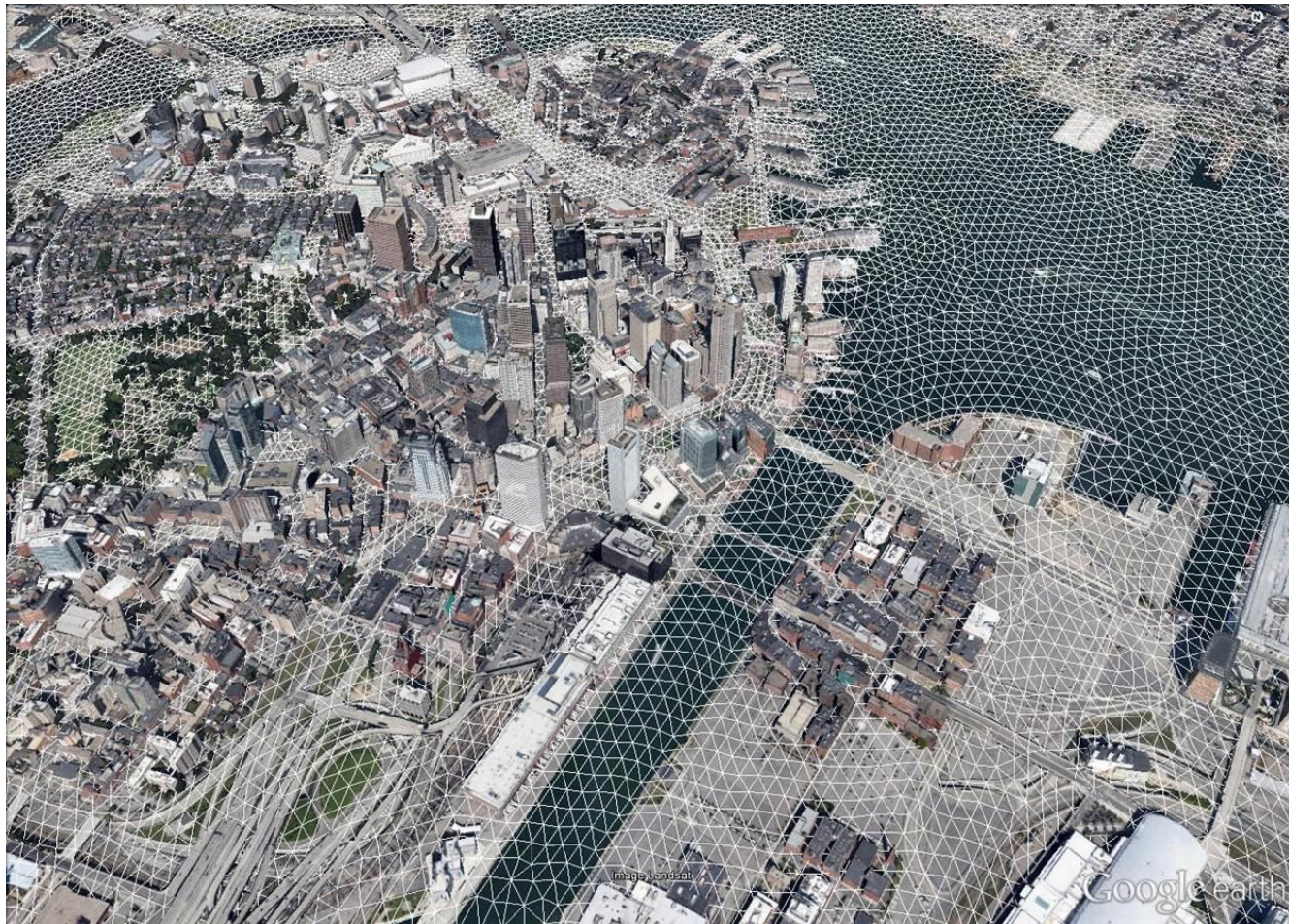


- Includes both tropical and extra-tropical storm sets



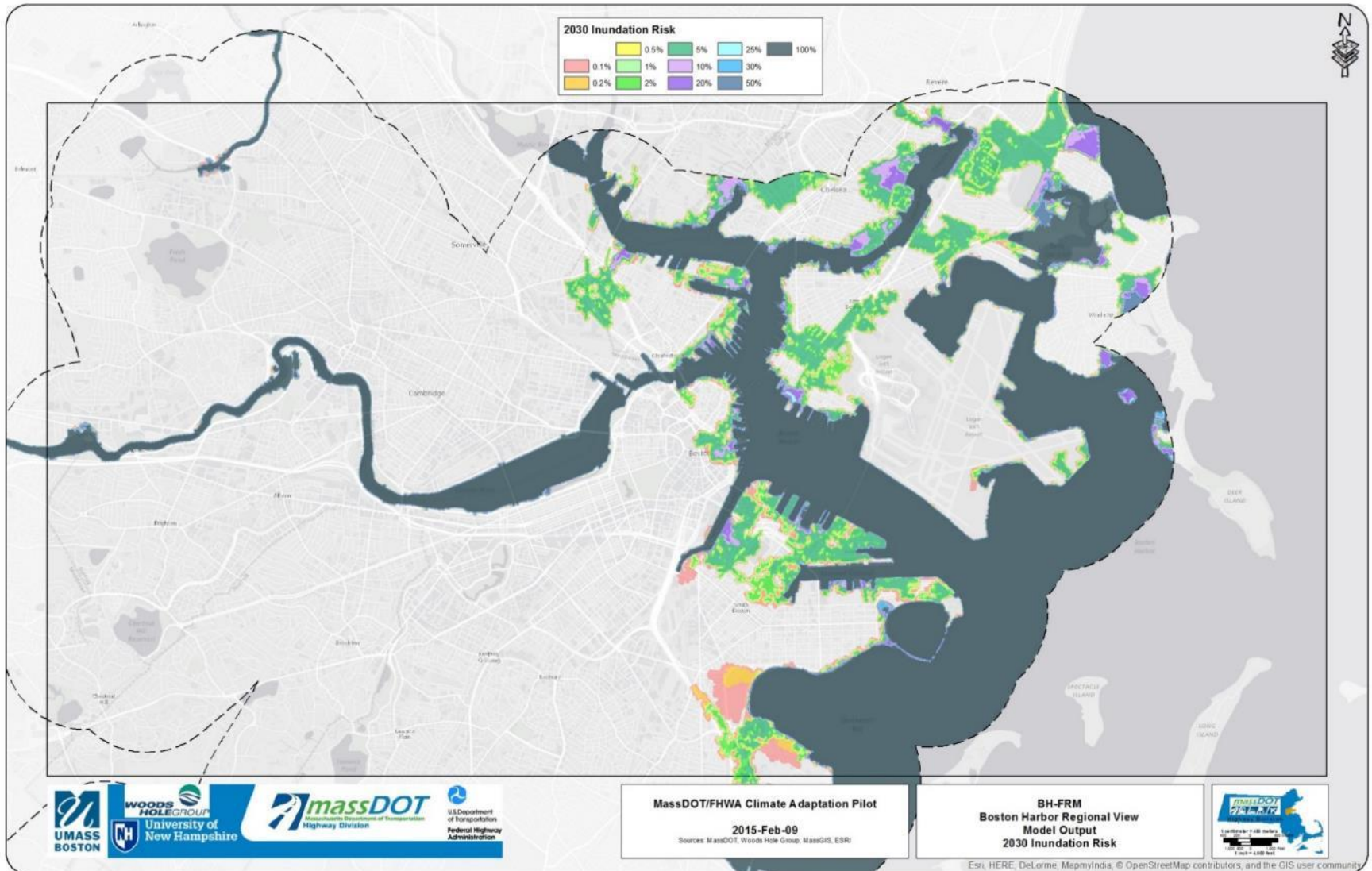
Source: Woods Hole Group

# ADCIRC Model Grid - Boston

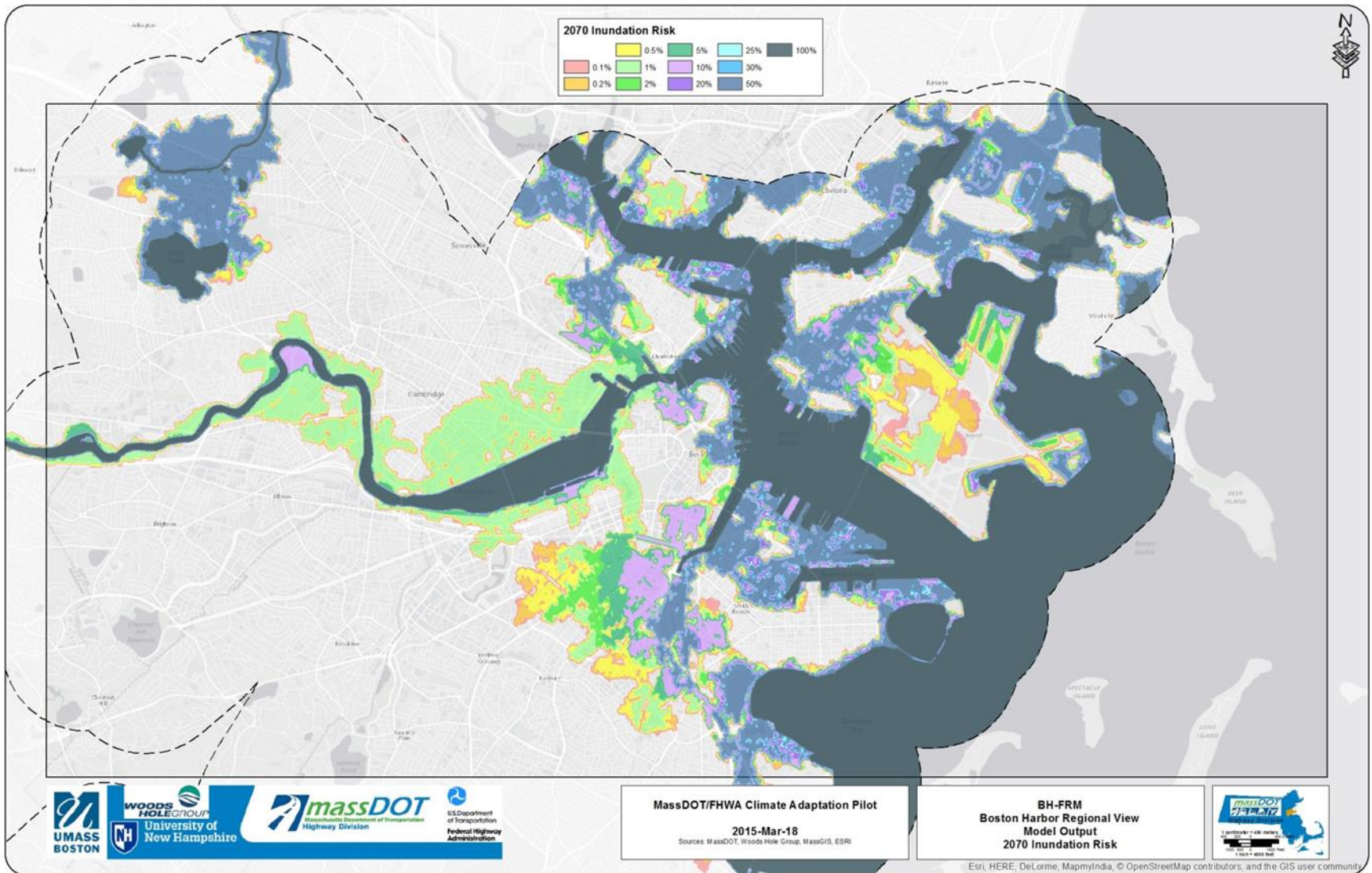


Source: Woods Hole Group

# Flood Risk Model - 2030



# Flood Risk Model - 2070



Esri, HERE, DeLorme, MapmyIndia, © OpenStreetMap contributors, and the GIS user community



# Design Flood Elevations (Probabilistic Model)



20

OLD - Logan DFE New Facilities: Cat 3 MHW = 19.5 ft (SLOSH)

18

OLD - Maritime DFE New Facilities: Cat 3 MHW = 19.3 ft (SLOSH)

16

NEW – MPA DFE New Facilities: 0.2% 2070 +3 ft freeboard = 17 ft (BH-FRM)

14

OLD - Logan DFE Existing Facilities: Cat 2 MHW = 15.4 ft (SLOSH)

OLD - Maritime DFE Existing Facilities: Cat 2 MHW = 15 ft (SLOSH)

12

NEW – MPA DFE Existing Facilities: 0.2% 2030 +3 ft freeboard = 13.7 ft (BH-FRM)

AE 1% 2013 = 10 to 13 ft (FEMA\*)

10

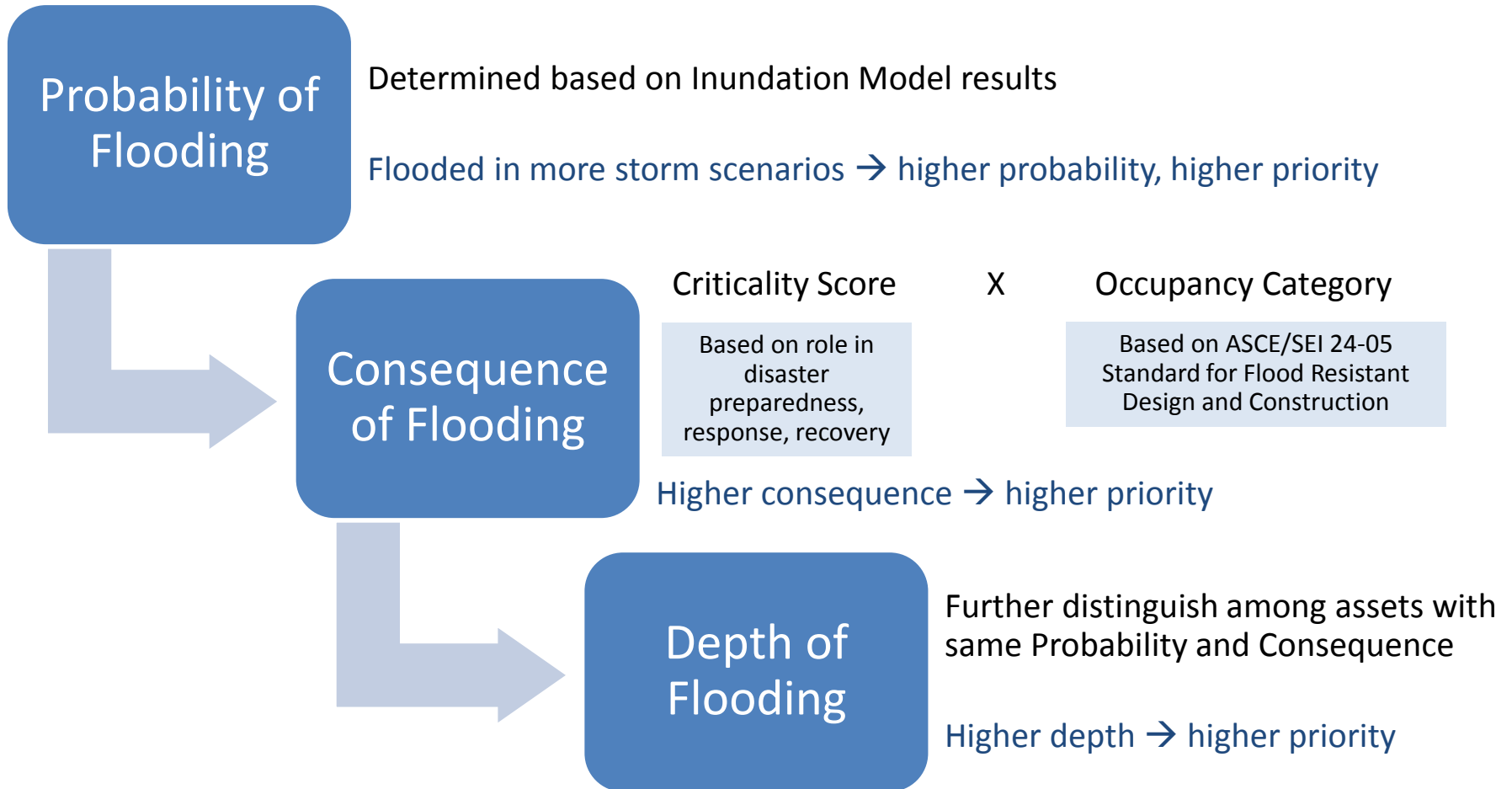
AE 1% 2009 = 9 to 11 ft (FEMA)

(Feet NAVD88)

\*FEMA 2013 is Proposed/Under Review



# Risk-Based Prioritization



# Status of Temporary Flood Barriers Procurement



- AquaFence successful bidder
  - Logan Airport – 4 facilities
  - Conley Terminal - 2 facilities
  - Fish Pier – 3 Facilities
- Ready for deployment in September 2015



Access Stairs



Stored Barriers

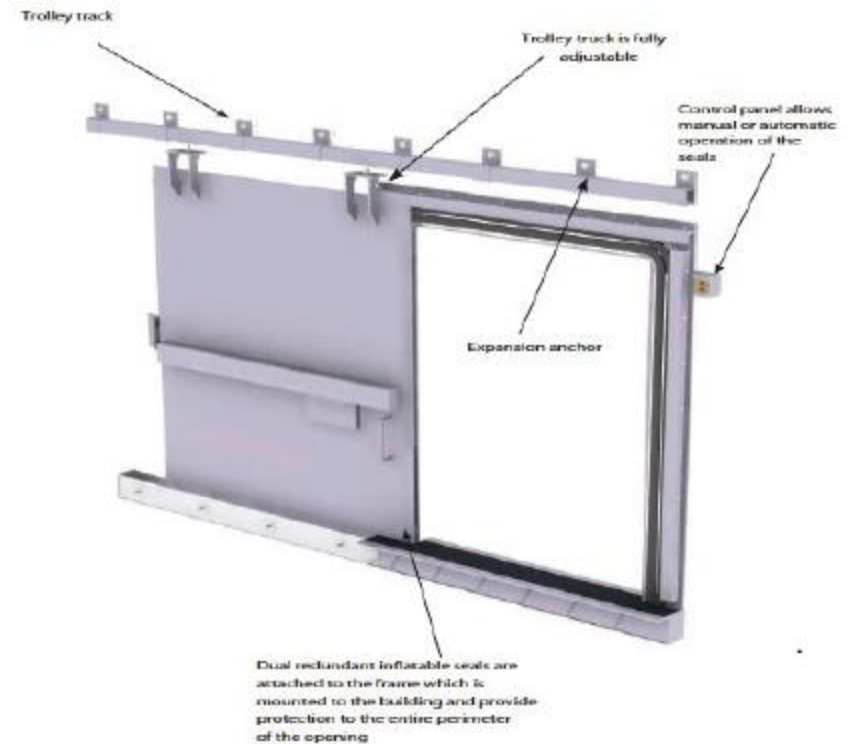


Deployed Barriers

# Common Recommendations – Overhead Doors



Type C1  
(< 4 ft. Water)



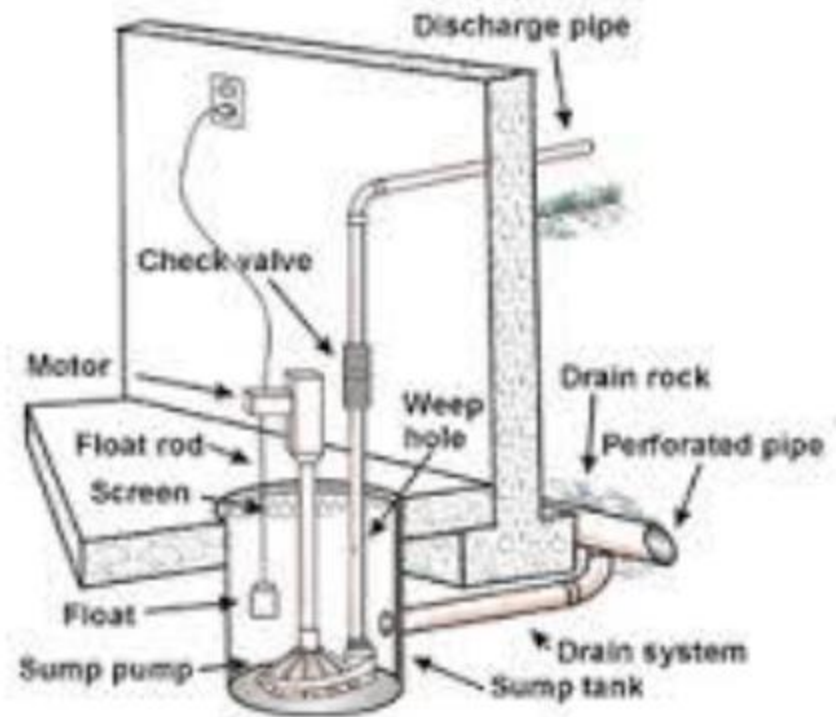
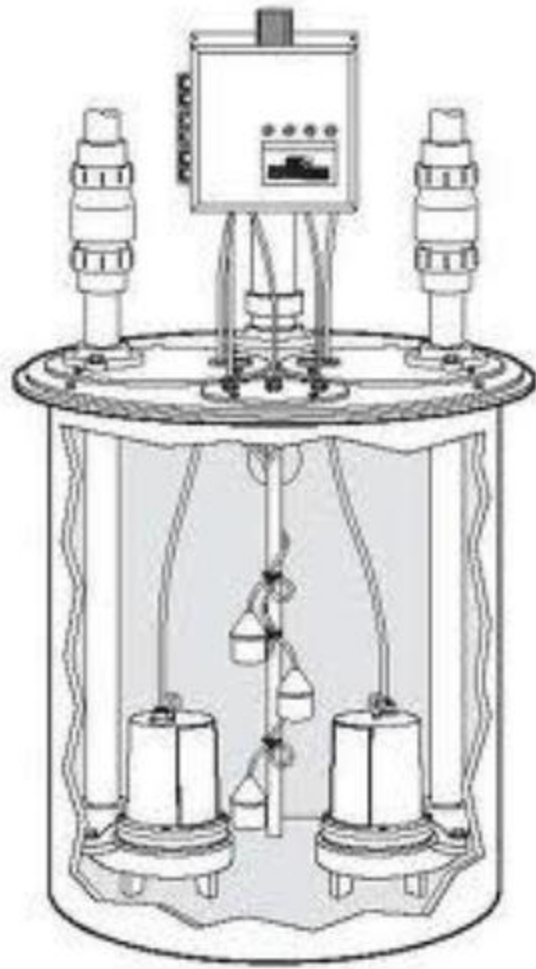
Type C2  
(> 4 ft. Water)

# Common Recommendations – Hydrostatic Relief Valve for Slabs



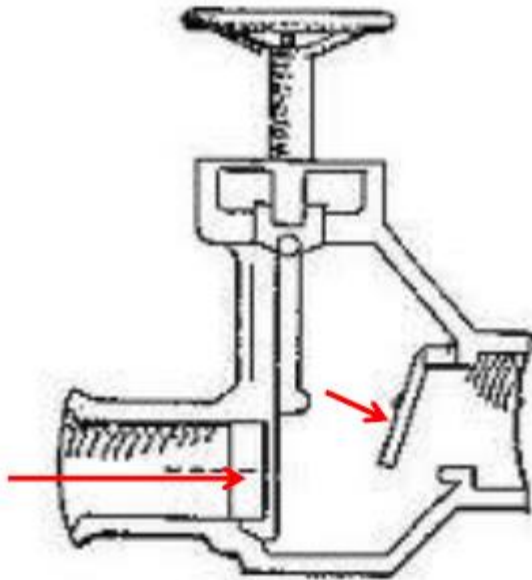
Excess water  
pressure  
relieved  
through slab

# Common Recommendations – Sump Pump System to Remove Water



# Common Recommendations – Shut-Off Valve for Sewer and Drainage

Figure 5-11  
Dual Backflow Valve



Prevent backflow into  
flood-protected areas



# Common Recommendations – Seal Electrical Conduits Entering Building



# Common Recommendations – Pedestrian Doors



Type A1.1  
(> 4 ft. Water)



Type A2.2  
(< 4 ft. Water)



Type B2.1  
(< 4 ft. Water)

## Floodproofing Design Guide:

- Design Flood Elevations
  - New Facilities
  - Existing Facilities
- Floodproofing Strategies
  - Wet Floodproofing
  - Dry Floodproofing
- Performance Standards
- Reviews and Approvals

### MASSACHUSETTS PORT AUTHORITY FLOODPROOFING DESIGN GUIDE

November 2014  
Revised April 2015



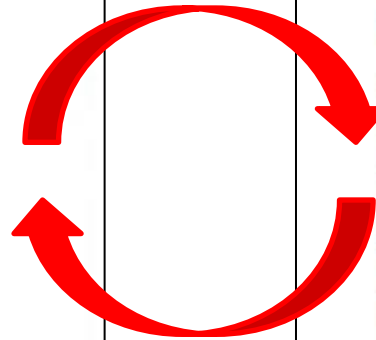
# Airport Coastal Flood Operations Plan



BOSTON LOGAN INTERNATIONAL  
AIRPORT

AIRPORT EMERGENCY PLAN

FAA APPROVED  
MAR 11 2015  
KJB



## LOGAN INTERNATIONAL AIRPORT COASTAL FLOOD OPERATIONS PLAN



August 18, 2015

# Flood Operations Plans - Highlights



- Separate Plans for Airport and Maritime
- Extensions of Existing Emergency Plans
- Reliance on existing command structure



# Guiding Principles for Flood Ops Plan Development:



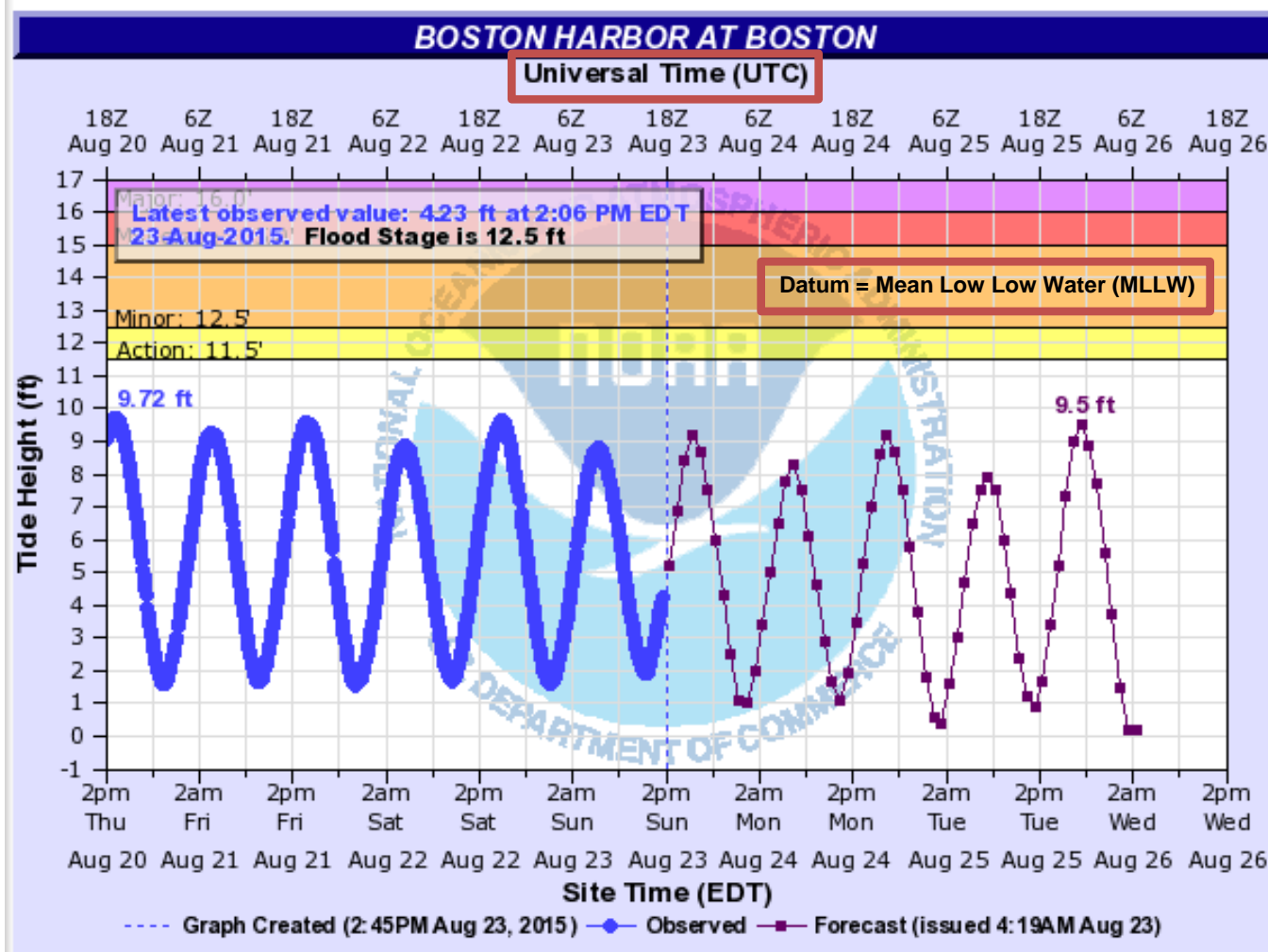
1. Safety should be the first priority
2. Plan development should be stakeholder-driven
3. Flood operations should be integrated with all-hazards emergency management system
4. Preparedness operations should maximize business continuity by minimizing disruptions and speeding recovery
5. Operating assumptions and prescribed actions should realistically reflect available resources
6. The Flood Ops Plan should be more than a document

1. Engage with stakeholders to assess/evaluate existing decision making protocols and priorities
2. Develop draft flood operations plan
3. Engage with stakeholders to review available resources
4. Develop final facility-wide flood operations plan
5. Develop final asset-level flood operations plans
6. Training and table top exercises

- Coordination
- Plan Maintenance
- Human Resources Planning
- Training
- Notifications
- Raising, Relocating, Backing-up Essential Records/Files
- Raising Equipment/Stock
- Fuel Supply Coordination
- Hazard Removal and Relocation
- Electrical Power-down and Restoration
- Drainage and Sewer Shutoff
- Testing and Fueling Emergency Generators
- Installing Temporary Barriers/Closures
- Testing and Fueling Flood Pumps
- Vehicle Relocation
- Evacuation
- Water Level Monitoring
- Personnel Safety
- Post-flood transportation
- Cleaning and Storing Barriers/Closures
- Inspection, Damage Assessment, and Reporting



# Flood forecasts drive the action plan



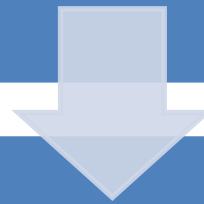
# Flood forecasts drive the action plan



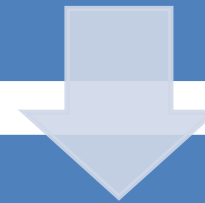
DESCRIPTION	FLOOD FORECAST DATA
Date and time of report	10/30/15 13:00
Date and time of arrival of flood elevation greater than or equal to 9.0 ft. NAVD88	10/31/15 12:30
Maximum flood elevation forecasted (ft. NAVD88 vertical datum)	12.5 ft. NAVD88
Anticipated wave height at time of maximum flood elevation (ft.) (if available)	Harbor: 2-3 ft. East-Facing Airport: 7 -9 ft.
Date and time of maximum flood elevation	10/31/15 14:00
Date and time of recession of flood to elevation below 9.0 ft. NAVD88	10/31/15 18:00
Duration of predicted flooding above elevation 9.0 ft. NAVD88 from start to recession	5 hours, 30 minutes

## Pre-Flood

72, 48, 24, 12, 6 hours



## During Flood



## Post-Flood

12 hours & 12+ hours

# Table A1 – Buildings & Structures at Risk of Flood



TABLE A1 LOGAN AIRPORT

Water Elevations at which Response and Recovery Actions are Necessary  
ft.NAVD88 First Floor ft Critical Elevation Indicated

BUILDINGS AND STRUCTURES AT RISK OF FLOODING		< 9.0	9.0 ≤ El. < 10.0	10.0 ≤ El. < 11.0	11.0 ≤ El. < 12.0	12.0 ≤ El. < 13.0	13.0 ≤ El. < 14.0	14.0 ≤ El. < 15.0	15.0 ≤ El. < 16.0	16.0 ≤ El. < 17.0	17.0 ≤ El. < 18.0	Priority
No.	Name											
41	Porter Street Substation			10.98								High
2	Wood Island Substation				11.15							High
79	Fire-Rescue II			10.04								High
06A	MPA Pumping Station (New)			10.26								High
4	Facilities III			10.05								Moderate
	West Outfall (Bar screen building)			10.44								Moderate
11	State Police/TSA Building			10.59								High
85	Marine Fire-Rescue			10.6								High
3	Facilities II			10.76								Moderate
15	Large Vehicle Storage Building				11.15							High
26	Air Traffic Control Tower				11.37							High
43	Boston EMS Station (Trailer and garage)				11.84							High
	Water Shuttle Pier				11.91							Lower
06B	Electrical/Telecom Building					12.36						High
26	Control Tower Substation					12.45						High
46	BOSFuel Operations and Control Building					12.69						Moderate
T18E	CHP to Terminal E (Door under overhead walkway to E)					12.86						Lower
	West Outfall (Electrical)						13.15					Moderate
65	Logan Office Center						13.28					High
26	MPA Generator - Control Tower						13.3					High

# Table A2 –Flooding Actions and Timelines



**WHERE**

**WHO**

Logan International Airport - Flood Operations Plan

Task	Location																												Who	
	BLD #	7A	7B	7C	7D	7E	7F	7G	7H	7I	7J	7K	7L	7M	7N	7O	7P	7Q	7R	7S	7T	7U	7V	7W	7X	7Y	7Z	7AA		
Curtail, suspend or cease operations	O																													O
Prevent unauthorized traffic from entering Airport roadway	P																													P
Communicate flood safety & personal protective measures to personnel	C																													C
Inspect roadways drainage pumps	FA																													FA
Position personnel at offsite backup locations	IT																													IT
Fill fuel trucks	FA																													FA
Fill fuel storage tanks	FA																													FA
Backup MPA network data to offsite platform	IT																													IT
Clean out oil water separators	FA																													FA
Deploy & stage portable pumps	FA																													FA
Begin to implement IT shutdown plan in coordination with Electrical	IT																													IT
Begin to implement electrical shutdown plan in coordination with IT Dept.	E																													E
Install temporary barriers, stairs, catch basins enclosures - maintain access	FA																													FA
Notify facilities and areas to be evacuated and review evacuation plan	O																													O
Implement large scale evacuation	P																													P
Raise loose equipment & secure doors & openings	O																													O
Priority Level	High	High	High	Moderate	High	High	High	Moderate	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High	High

**WHAT**

**WHEN**

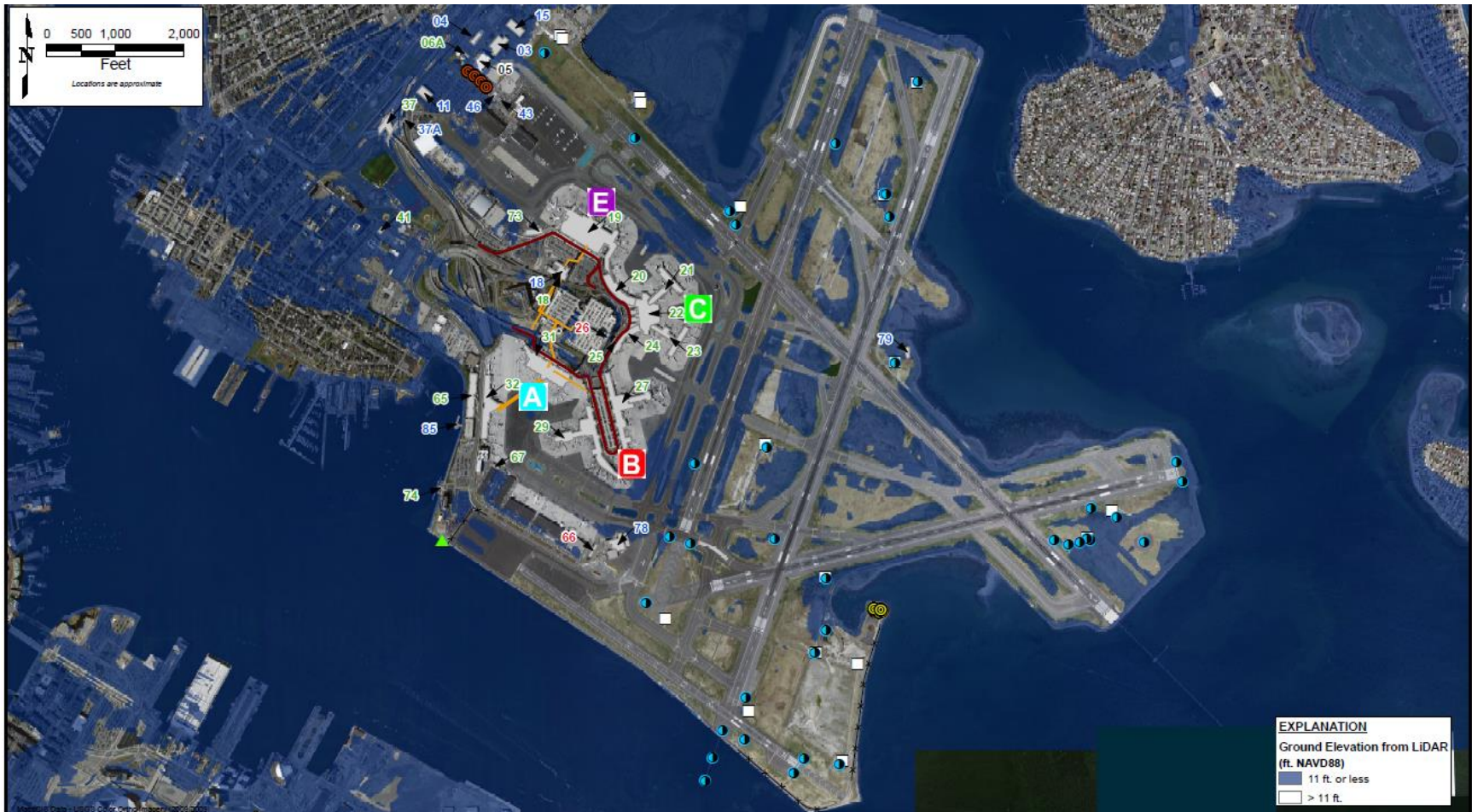
- ALL **A**
- State Police **P**
- Electrical **E**
- Facilities **FA**
- IT **IT**
- Operations **O**
- CPEA **C**
- Fire Rescue **F**
- Utility **U**

Flood Level 13.0 ft. ≤ El. < 14.0 ft. NAVD88

**Table A2**  
24 hours before flood

# Appendix B

## Areas at Risk: Max Flood Elevation $\leq$ 11 ft. NAVD88



\*Note: Drainage system has not been modeled so map assumes tide gates are open and water is collecting at low points due to backflow and/or rainfall

# Table Top Exercises



- Will run through a simulated flooding scenario
- Will work through the Operations Plans

