

Florida's Approach to Maximizing Advances in Data and Technology for Performance Management

June 2, 2015



Topics

- 1. Florida's MPM Program
- 2. Data needs and sources
- 3. Use of measured data vs modeled
- 4. Mobility Performance Measures System
- 5. Plans for next year



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Florida Department of Transportation

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POLICY

Effective: December 22, 2014 Office: Policy Planning Topic No.: 000-525-052-a

PERFORMANCE MANAGEMENT / MEASUREMENT

It is the policy of the Florida Department of Transportation (FDOT) to link performance measures to planning and programming decision making. This informs decisions and provides feedback on transportation system performance, agency operations and program outcomes. Performance management also encompasses asset management and performance measurement reflecting the department's priorities for accountability and

As FDOT executes performance management, we will continue to improve its departmentstewardship of resources.

- Regularly reporting on performance measures spanning the department's operations including, but not limited to, transportation system performance measures, production
- Establishing and maintaining transportation system performance core measures that
- Building performance measures into our plans and programs to advance performance-
- Establishing and tracking future performance targets as beneficial and feasible Collaborating among Central Office and District Office staff, including a yearly
- performance measurement workshop to begin an annual cycle of performance report
- Collaborating with MPOs, transit operators and other stakeholders as appropriate for a coordinated approach to performance measurement
- Consistently reporting and communicating performance results.

Because performance management generally, and performance measurement specifically relies on reliable data, FDOT program and office managers are responsible to coordinate the measures they use to achieve consistent reporting of measures.

> Ananth Prasad, P.E. secretary



FDOT Performance Measures Policy

• Effective Dec 22, 2014

"It is the policy of FDOT to link performance measures to planning and programming decision making."

- Offices required to coordinate for consistent reporting
- Actions
 - Regularly report
 - Establish and track targets
 - Collaborate with MPOs



Features of Florida's Statewide Mobility Performance Measures

www.FloridaMPMs.com



People and Freight

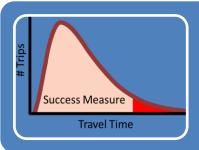




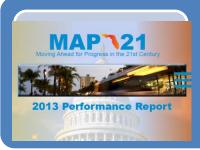
For FDOT purposes, and MAP-21



MPM Program Plan Goals



Develop and improve measures and reporting techniques



Report on mobility measures for MAP 21 and statewide reporting purposes



Provide guidance on mobility performance measures (MPMs) to State and MPO stakeholders



MPM Program

| GOALS | OBJECTIVES | STRATEGIES | | |
|---|---|---|--|--|
| I. Develop and improve | Develop and update measures, analytic and reporting techniques for measures in every mode (freight, auto, transit, pedestrian, | Conduct research related to data, analytic techniques and reporting | | |
| measures and reporting techniques | | Implement national research at the state level | | |
| | bicycle) regularly | Create and maintain definitions of terms | | |
| | To report on a larger set of measures at the statewide level and meet all requirements for MAP 21 reporting. | Produce Multimodal Performance Measures Source Book annually | | |
| II. Report on mobility measures for MAP 21 | | Maintain measure definitions | | |
| and statewide reporting purposes | | Maintain data and analytic technique documentation | | |
| • | | Report on MAP 21 measures as requested | | |
| III. Provide guidance on | Educate, collaborate, and communicate the outcomes and activities of the MPM program to all stakeholders Stakeholders include modal, planning, operations, PD&E and ITS offices within Central Office and districts, management at FDOT and MPOs | Conduct consistent outreach | | |
| mobility performance measures (MPMs) to State and MPO | | Develop and administer technical guidance for Florida's MPM | | |
| stakeholders | | Develop and administer training | | |



Mobility
Performance
Measures
Reporting



http://www.FloridaMPMs.com/SourceBook.htm

Multimodal Mobility Performance Measures Matrix 2015

| | MODE | QUANTITY | QUALITY | ACCESSIBILITY | UTILIZATION |
|---------|------------|---|--|--|---|
| | Auto/Truck | Vehicle Miles Traveled □ | % Travel Meeting Los Criteria | In Development – To Be Reported In 2015 | % Miles Severely Congested |
| People | Transit | Passenger Miles Traveled ⊙ Passenger Trips ⊙ | Average Headway 🖤 | | |
| | Pedestrian | | Level Of Service (LOS) | % Sidewalk Coverage 🕙 | |
| | Bicycle | | Level Of Service (LOS) | % Bike Lane/Shoulder Coverage 💿 | |
| | Aviation | Passengers • | Departure Reliability 🕙 | Highway Adequacy (LOS) 🗘 🐿 | Demand To Capacity Ratios 🗘 |
| | Rail | Passengers 🕙 | Departure Reliability 🕙 | | |
| | Seaports | Passengers 🕙 | | Highway Adequacy (LOS) 🛈 🛡 | |
| yht | Truck | Combination Truck Miles Traveled Truck Miles Traveled Combination Truck Tonnage Combination Truck Ton Miles Traveled Value of Tonnage | Travel Time Reliability Travel Time Variability Combination Truck Hours Of Delay Combination Truck Average Travel Speed | | % Miles Severely Congested ① ① Vehicles Per Lane Mile ① Combination Truck Backhaul Tonnage ① |
| Freight | Aviation | Tonnage 💿 | | Highway Adequacy (LOS) 🛈 🛡 | |
| | Rail | Tonnage 🕙 | | Highway Adequacy (LOS) 🛈 Ф Active Rail Access 💿 | |
| | Seaports | Tonnage ① Twenty-Foot Equivalent Units ① | | Highway Adequacy (LOS) 🗘 🗣 Active Rail Access 💿 | |

Reporting Periods: \bigcirc = Peak Hour \bigcirc = Peak Period \bigcirc = Daily \bigcirc = Yearly

Bold = FDOT Map-21-Recommended Measure



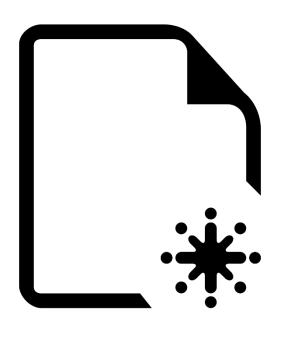
Statewide Mobility Performance Measures Team Purpose

To provide guidance and support to FDOT and the state's MPOs on multimodal mobility performance measures including reporting for internal and MAP-21 purposes

Consensus on approach and measures



MPM Consensus Document



- Recommended mobility performance measures
 - People
 - Freight
- Roles of Central Office, Districts, and MPOs
- Definitions



FDOT Central Office Roles



Coordinate statewide efforts on MPM Program

Produce and report on statewide MAP-21 measures

Produce annual TranStat Source Book

Provide additional MPMs

Lead development of targets and support MPOs

Develop and provide training in 2015



FDOT District Offices Roles

Central Office

Provide input to Central Office on MPM program



Implement FDOT projects/programs to implement Federal and State goals/objectives and document activities

District Office

Develop own MPMs within districts, if appropriate



Coordinate with MPOs and Regional MPOs

MPO

- Provide MAP-21 mobility performance measure analyses developed by the Central Office
- Provide technical support
- Provide advice on setting goals and objectives



MPOs Roles





- Comply with MAP-21
 - Use calculated results provided by FDOT, if desired
 - Report to FHWA/FDOT as required
 - Develop performance targets
 - Include in LRTPs and Congestion Management Plans to evaluate alternatives, programming/prioritization of projects
- Develop own MPMs, if appropriate
- Coordination with other MPOs, if appropriate



MAP-21 Timing



U.S. DOT by April 2014, in consultation with State DOTs, MPOs, and other stakeholders, will promulgate rulemaking that establishes measures

Now – June 2015 Possibly – September 2015



FDOT's Intent

FDOT will provide an analysis of all required
MAP-21 mobility performance
measures

• For the **state** as a whole

not by Districts

• Each MPO

has the option to use or not

Comparable measurements for road networks

- MAP-21 networks
- State Highway System

Areawide groupings

- Urbanized boundaries
- Planning boundaries
- County boundaries
- Regional boundaries



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Primary Data Needs

| | Delay | Travel Time Reliability/Variability |
|----------|--|---|
| Measure | Vehicle Hours of Delay | % of Travel >45 mph on Freeways (Reliability) 95th Percentile Travel Time Index (Variability) |
| Coverage | State Highway System | Limited Access Facilities |
| Inputs | Traffic VolumeTravel Time/Speed | Travel Time/Speed |
| Source | FDOT Planning TrafficModels | Models |
| Database | TrafficRoadway | Traffic, Roadway |
| Reports | Source Book MAP-21 Annual Performance Report | Source Book MAP-21 Annual Performance Report |



Mobility Data Challenges and Opportunities

- Primary data needs = roadway characteristics, traffic volume, speed
- Transitioning from modeled to measured data
 - Travel time, speed, and volume data can be collected automatically by roadside or probe devices
 - Past methodology based on theoretical models and assumptions



Possible Data Sources Evaluated

- Possible field measured data sources
 - Video Image Detection
 - Microwave Radar
 - Bluetooth
 - Toll Tag Readers
 - GPS vehicle probe data from private vendors
 - HERE/NPMRDS
 - INRIX
 - TomTom



Data Source Criteria

- Data Coverage Need State Highway System
- Data completeness At lease 30% complete
- Data reported by individual TMC at 5 minute intervals throughout the entire calendar year
 - Delivered in tabular and GIS shapefile
- Mean travel time and speed
 - Status flag to indicate normal operations, periods of low traffic flow, inoperable status or unavailable data, etc.



Data Source Criteria, cont.

- Quality indicator that reflects the confidence in the estimate of mean travel time and speed
- Network conflation/data integration
 - Connect field measured speed/travel time data to other data sources
- Separate speed for passenger cars, trucks, and all vehicles



Chosen Option

- Archive of HERE ITS real time data + NPMRDS
 - Minimum additional cost to Department
 - HERE ITS data
 - NPMRDS data for
 - Truck data on NHS
 - Verifying HERE's data processing and imputation algorithms



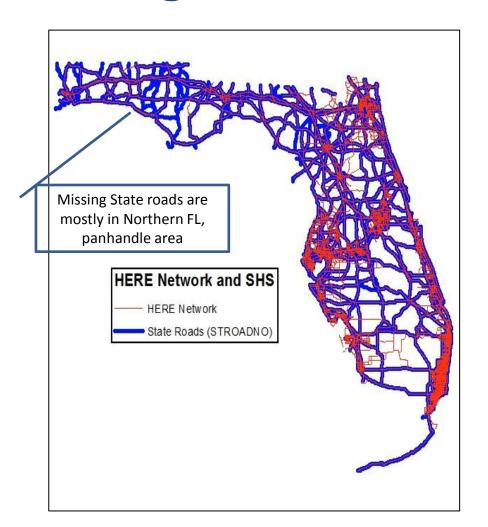
Major Drawbacks

- Not every road of SHS has corresponding TMC
- TMC network not geographically aligned with FDOT base map
- Higher initial cost
- Different results from modeled data will result in differences when analyzing trends



Data Coverage

- SHS 12,086 centerline
- HERE ITS
 - 24,874 TMCs
 - 228,430 links
 - Data gaps over time filled by vender
 - No separate truck speed

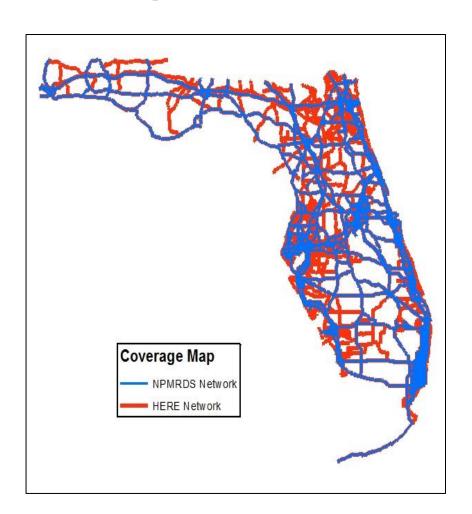




Data Coverage

NPMRDS

- NHS 8147 centerline
- 11,733 TMCs
- Raw data
- Separate truck speed





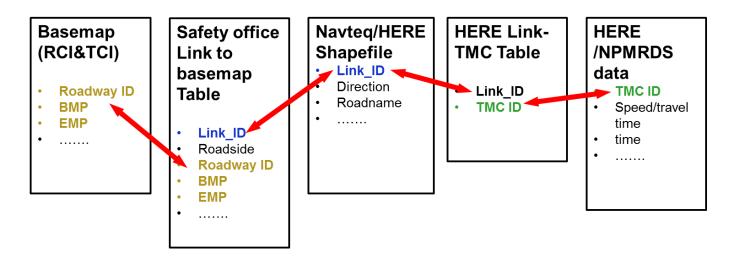
Approach for Missing Data

- Factored-up method: route travel time = sum of travel times from available samples X ratio of route length divided by length of TMCs with data
- Travel times from previous and next timestamps
- Travel times from neighboring TMC links
- Historical averages, free-flow speeds, or speed limits, will also be considered
- For state roads not covered in HERE:
 - Develop speed estimation model/default speeds from measured data of similar facilities by area type, facility type, volume, time of day, etc.



Conflation

- ☑ Field measured speed data from private vendor
 - ✓ 5 minutes average travel time
 - ✓ Separate car and truck data
 - ✓ Reported on TMC network
- ☑ GIS map conflation to connect to other FDOT data
 - ✓ Roadway characteristics (RCI)
 - ☑ Traffic characteristics (TCI)





Continuing Challenges

- Access to archived data Go directly to the source
- Stakeholder doubt in results Consider applying factors
- Be prepared for changing maps and coverage Plan ahead and set standards
- Details, Details Know when good enough is good enough

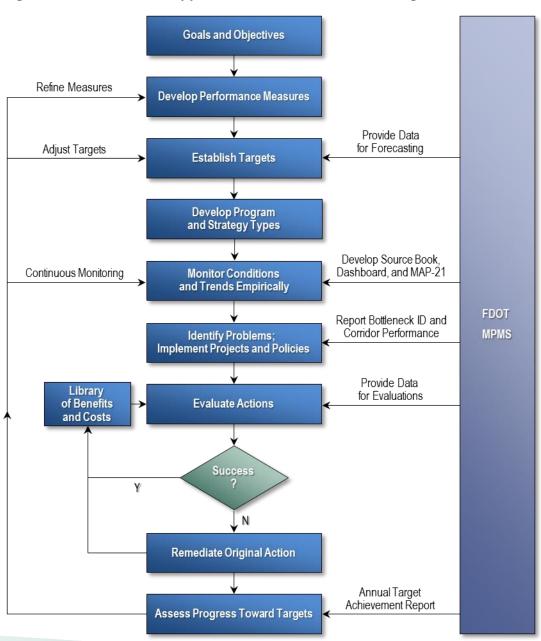


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Figure 1. The MPMS Supports FDOT's Performance Management Process





Mobility Performance Monitoring System

- Automated data collection process from various sources in FDOT
- Storage capability to store and maintain large amounts of data
- Processing capabilities that will provide data quality checks, perform needed calculations and provide capabilities to access and manipulate data from the different sources



Mobility Performance Monitoring System

- Query and reporting capabilities that will provide information in formats required by the Source Book and other customized formats
- A maintenance process to maintain the software, hardware and links to data sources

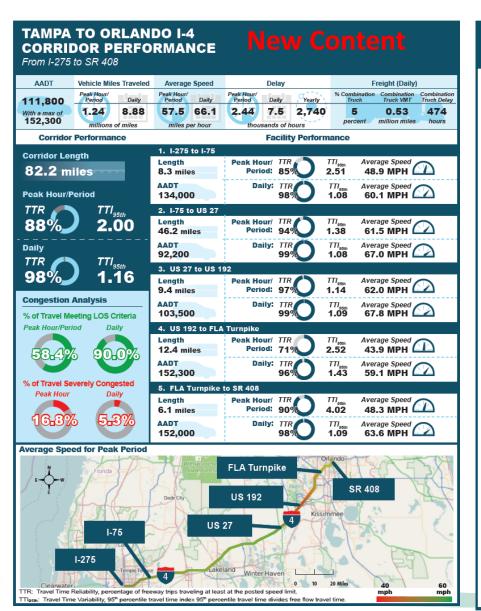


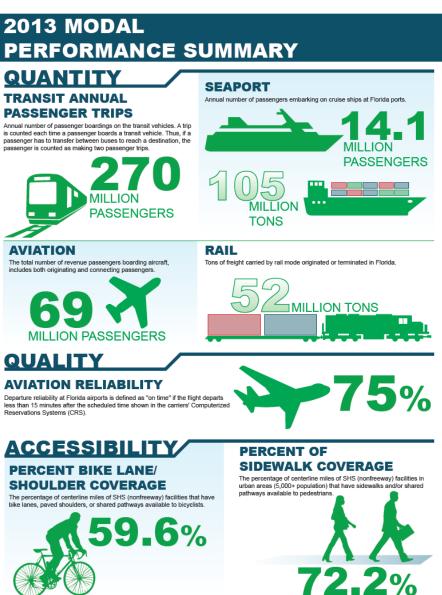
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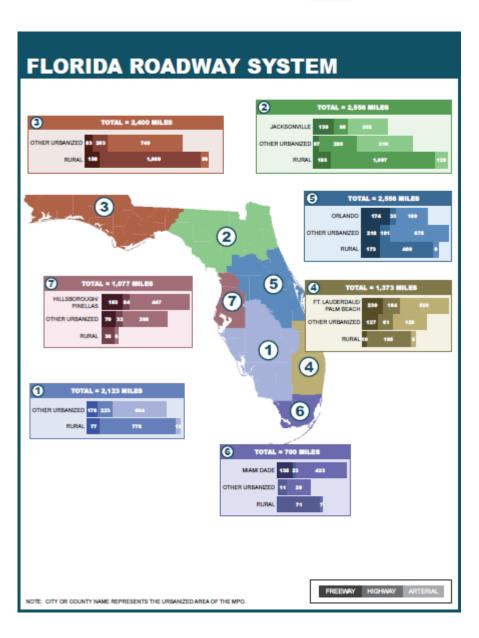


MPM Source Book

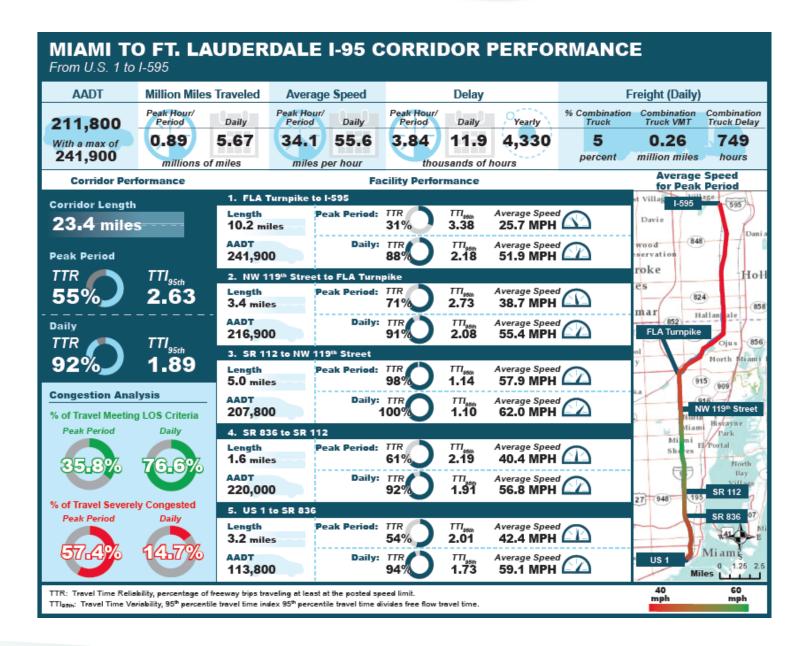






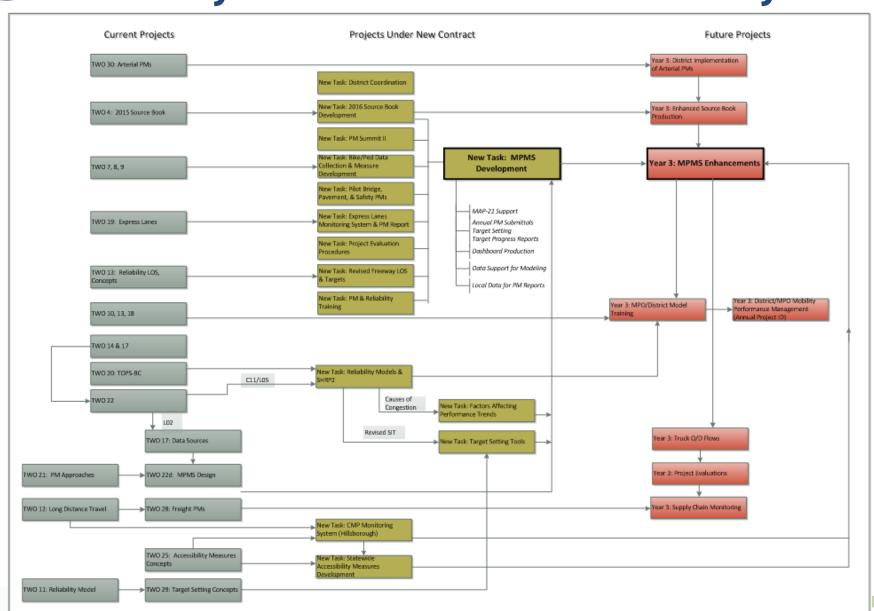








Mobility Performance Measures System





MPM Website

http://www.FloridaMPMs.com/



Florida's Mobility Performance Measures