TRANSPORTATION RESEARCH BOARD

TRB Webinar: Overcoming Policy Challenges to Implementing Priced Managed Lanes

April 17, 2023

3:00 - 4:30 PM



PDH Certification Information

1.5 Professional Development Hours (PDH) – see follow-up email

You must attend the entire webinar.

Questions? Contact Andie Pitchford at TRBwebinar@nas.edu

The Transportation Research Board has met the standards and requirements of the Registered Continuing Education Program. Credit earned on completion of this program will be reported to RCEP at RCEP.net. A certificate of completion will be issued to each participant. As such, it does not include content that may be deemed or construed to be an approval or endorsement by the RCEP.



CLE Credit Information

1.25 Continuing Legal Education Credits from the American Bar Association

You must attend the entire webinar

TRB did not seek approval for this workshop from the state board, we advise you contact your state board to see if credit would be accepted

See email following webinar for the certificate to provide to your board

Purpose Statement

This webinar will question why we implement priced managed lanes and changing goals for implementation. Presenters will share the value propositions of priced managed lanes, equity programs that help implementation, and specific strategies for communicating environmental and travel demand benefits.

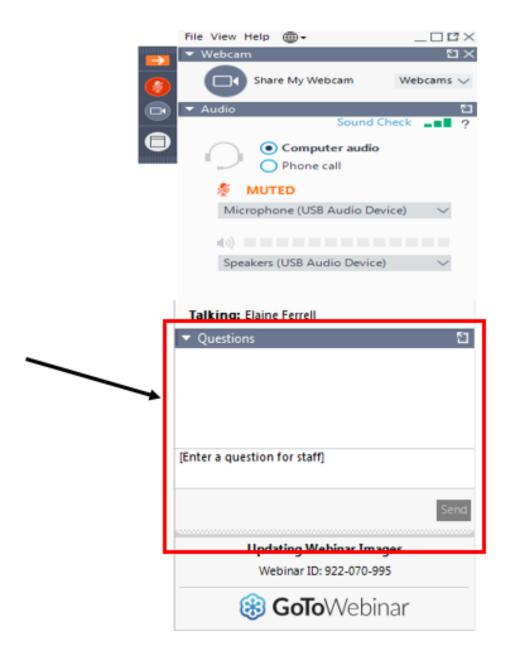
Learning Objectives

At the end of this webinar, you will be able to:

- Identify various value propositions of priced managed lanes
- Insert equity programs to help implementation
- Share specific strategies and tactics for communicating the environmental and travel demand benefits of priced managed lanes

Questions and Answers

- Please type your questions into your webinar control panel
- We will read your questions out loud, and answer as many as time allows



Today's presenters



Matt Click mclick@pctpa.net Placer County Transportation Planning Agency



Tim Haile thaile@ccta.net Contra Costa Transportation **Authority**



Chuck Fuhs chuckfuhs@gmail.com Chuck Fuhs LLC



Dan Lamers DLamers@nctcog.org North Texas Council of Governments



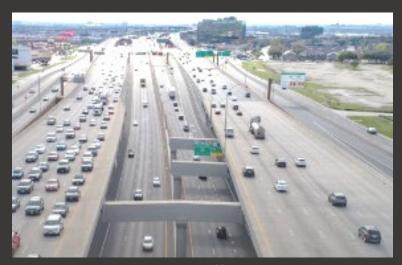
Sciences Engineering

Overcoming Policy Challenges on Managed Lanes: A Brief History

Chuck Fuhs

April 17, 2023

Priced Managed Lane Projects



I-635, Dallas



US 36, Denver area



SR 91, Orange/Riverside Counties, CA



I-77, Charlotte



I-75/575 NW Corridor, Atlanta

Examples: Policies Supporting HOV Lanes, 1988-89

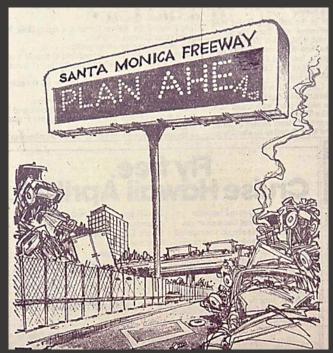
The Federal Highway Administration (FHWA) strongly supports HOV lanes as a cost-effective and environmentally friendly option to help move people along congested city and suburban routes. FHWA encourages the installation of HOV lanes as an important part of an areawide approach to help metropolitan areas address the needs they have identified for mobility, safety, productivity, environmental, and quality of life. In accepting Federal-aid funds, agencies agree to manage, operate, and maintain HOV lanes as they are planned, designed, constructed and approved.

•HOV Policy- Caltrans issued a "Policy and Procedures" memorandum on 3/16/89 which essentially states that the Department shall consider the HOV alternative when adding capacity to an existing freeway or constructing new freeways in metropolitan areas.

Policy Challenges:

Example 1

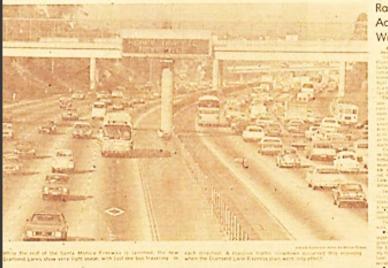






DIAMOND IS ROUGH

lew Plan Ties Up Santa Monica Fwy.



Nutty Task

Rangers Squirrelly

Making

Santa Monica Diamond Lanes, Los Angeles

Policy Challenges: Example 2





Prior operation

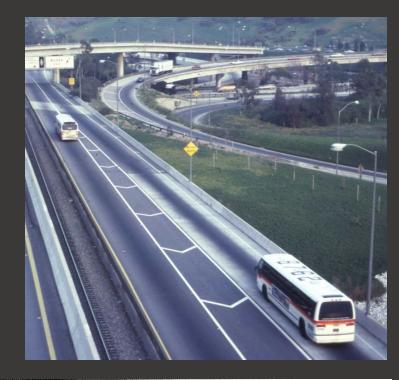


Bus and carpool congestion



Current operation

Policy Opportunities: Example 3





By the end of the bus strike, a level of usage of 700 carpools (about 2,300 persons) per peak period was attained. Less than one-fourth of bus commuters regularly carpooled in the exclusive lanes during the strike, while almost one-half drove alone. Almost one-half of carpool lane users had been in carpools before the strike. Of those who had been carpooling before the strike, half had destinations not in the primary bus service area of downtown-Wilshire. Average occupancy of carpools using the lane was 3.3 persons per vehicle. An average of 33 or 5.4% of those using the lane were violators. On average, two-thirds of the violators were two-person vehicles, while one-third had only one person.

Reference: Ghalleger, Michael P., The El Monte Busway: Cost Effectiveness Considerations, October 1975

Policy Opportunities: Example 4

"Pilot projects and studies are leading many metropolitan areas to develop managed lane systems and to integrate congestion pricing strategies into their regional plans and implementation programs to support larger regional congestion reduction and mobility goals." FHWA Value Pricing Pilot Program website

Value Pricing Pilot Program: Lessons Learned

Final Report

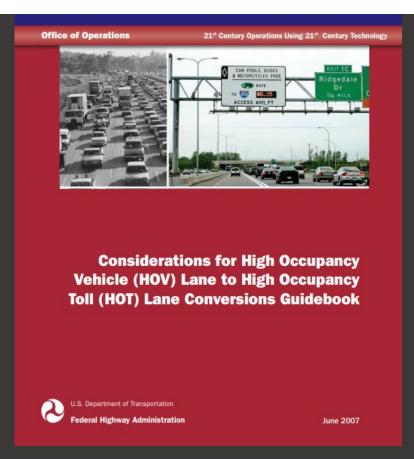
August 2008

prepared for
U.S. Department of Transportation,
Federal Highway Administration
U.S. Department of Transportation



prepared by K.T. Analytics, Inc. 6304 Haviland Drive Bethesda, Maryland 20817

Cambridge Systematics, Inc. 100 Cambridge Park Drive, Suite 400 Cambridge, Massachusetts 02140





I-35W Minneapolis

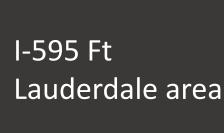


I-495, Capital Beltway, Virginia





I-110 Los Angeles



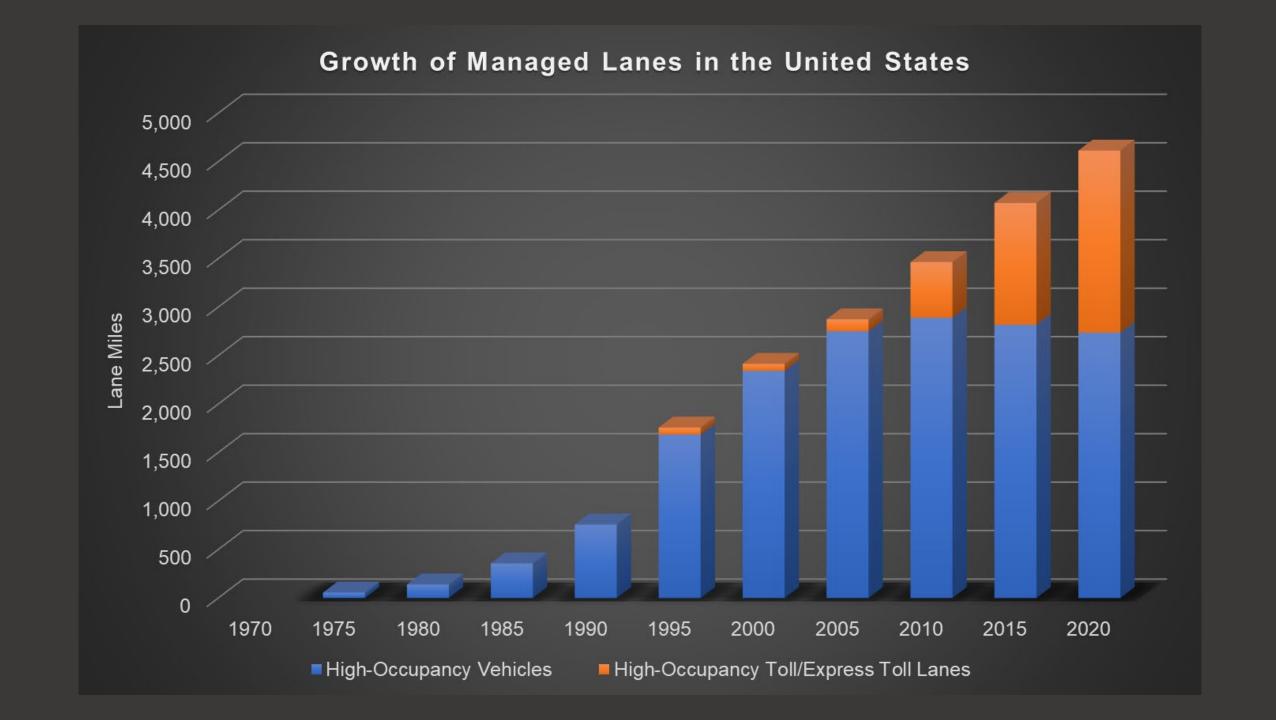




US 36, Denver area



I-75/575 Northwest Corridor, Atlanta



Challenges

- Eroding carpool/transit incentives with pricing
- Managing demand while monetizing investments
- Impact of electric vehicles
- Enforcement
- Maintaining public support and understanding
- Changes in commute behavior
- Complex rules and regulations
- Adverse policy impacts





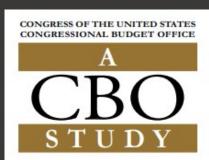


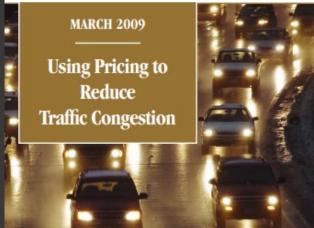
Inflection Point Factors

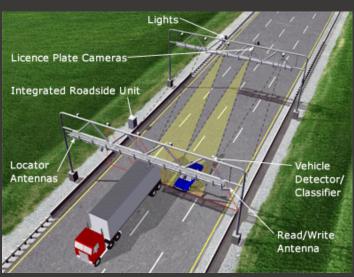
- Adversity
- Champions
- Technology
- Policy

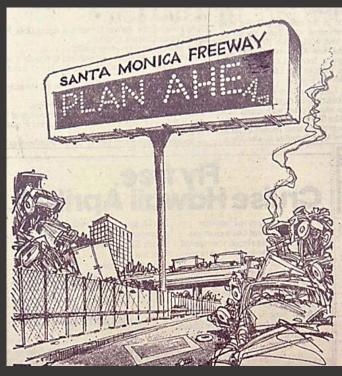












Closing Remarks



Innovate 680 Vehicle-Miles Traveled (VMT) Mitigation Program

Transportation Research Board | Webinar April 2023



Senate Bill 743

September 2013 - SB 743 passed by California Legislature, requiring the Governor's Office of Planning and Research (OPR) to identify new metrics for identifying and mitigating transportation impacts under California Environmental Quality Act (CEQA)



SB 743 Implementation

- December 2018 OPR released Technical Advisory on Evaluating Transportation Impacts in CEQA using Vehicle Miles Traveled (VMT).
- Vehicle Miles Traveled (VMT) replaces Level of Service (LOS) as the new metric for evaluating transportation impacts under CEQA
- July 1, 2020 Statewide SB 743 Implementation Deadline
- September 2020 Caltrans released guidance for implementing the new VMT metric for transportation projects.



SB 743 Implementation

- Transportation Analysis Framework (TAF)
 - Details methodology for calculating induced demand for capacity increasing transportation projects on the State Highway System.
- Transportation Analysis Under CEQA (TAC)
 - Provides guidance for making CEQA significance determinations for transportation projects along the State Highway System.

The TAF and TAC together provide the guidance needed to implement SB 743 for analyzing transportation impacts.



SB 743 Implementation

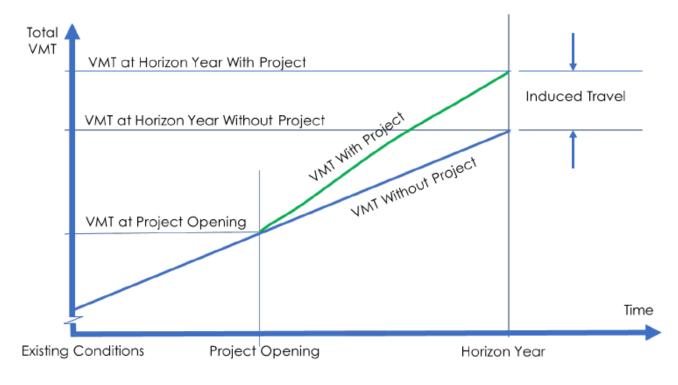


Figure 2. Identification of Induced Travel (VMT Attributable to a Transportation Project)



SB743 Implementation

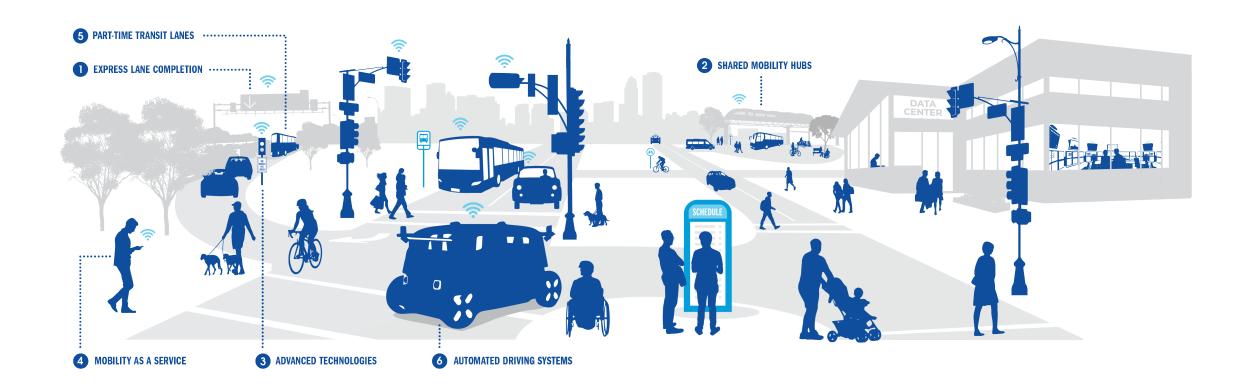
- No significance threshold established in Caltrans guidance
- Induced VMT needs to be fully mitigated
- Modeling is required to quantify project induced VMT and VMT reductions from mitigation measures
- VMT model and mitigation strategies require Caltrans approval



Imagine the Possibilities

INNOVATE 680







NB I-680 Express Lane Completion

Description of Project:

Close or reduce existing express lane gap from Livorna Road in Walnut Creek to the Benicia-Martinez Bridge for **25 miles of nearly continuous express lanes** in the northbound direction.



Purpose & Need

The <u>purpose</u> of this project is to:



Reduce peak-period congestion and delay on northbound I-680.

- Improve travel time reliability in the corridor.
- Encourage use of high occupancy vehicles and transit service.
- Optimize use of the existing HOV lane capacity in the I-680 corridor.
- Provide efficient travel options for all vehicles.







Based on existing roadway conditions and the Traffic Engineering Performance Assessment, the Project Purpose & Need addresses the following priorities:



Congestion Relief

Smooth traffic throughout the corridor, where delays can reach 30 minutes when traveling from one end of the county to the other.



System Continuity

Address the lack of continuous express lanes within the county, which leads to increased travel times for users.



Operational Improvements

Reduce bottlenecks along the corridor by addressing weaving issues like those at the Lawrence Way on-ramp and the Treat Boulevard off-ramp, which regularly cause traffic to back up to the SR-24 interchange.



PROJECT BUILD ALTERNATIVES

Key Design Elements Under Consideration



REALIGN SOUTHBOUND I-680

Realign existing SB 680 to accommodate a northbound express lane through SR-24 Interchange



HIGH OCCUPANCY VEHICLE (HOV) LANE CONVERSION

Convert existing high occupancy vehicle (HOV) lane to an express lane.



BRAIDED RAMPS

Braided Ramps between Lawrence Way on ramp and Treat Blvd off ramp to reduce weaving movements



GENERAL PURPOSE (GP) LANE CONVERSION

Convert existing GP lane to an express lane



Project Build Alternatives

Alternative 1C

- Close the Gap with Realignment
- Capital Cost: \$310M

Alternative 2 (#)

- Reduce the Gap plus Braided Ramps
- Capital Cost: \$235M

Alternative 3 (11)

- Close the Gap with Realignment plus Braided Ramps
- Capital Cost: \$375M

Alternative 4 (#)

- Reduce the Gap by Converting General Purpose Lane to HOV Lane plus Braided Ramps
- Capital Cost: \$65M

Alternative 5

- Reduce the Gap by Converting General Purpose Lane to Express Lane plus Braided Ramps
- Capital Cost: \$117M



LEGEND/KEY



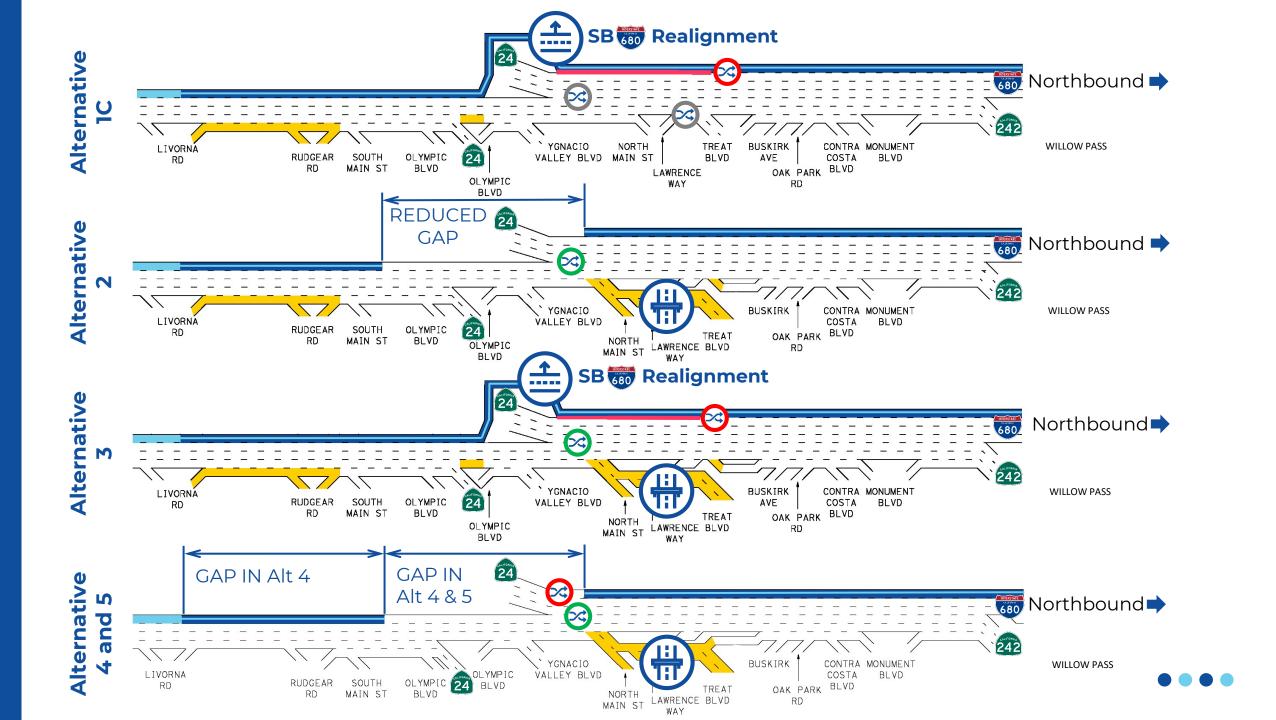
SB & NB Express Lanes



Braided Ramps



Realignment



Traffic Analysis

Project Limits MOEs (2047)

MOEs	No Build	Alt 1C	Alt 2	Alt 3	Alt 4	Alt 5			
I-680 Project Limits (Livorna to Waterfront)									
Total delay (hr.)	7,947	5,088	5,331	6,498	10,632	5,496			
Avg delay (sec/veh served)	237	151	156	194	332	165			
Vehicles served	120,787	121,678	122,775	120,671	115,378	120,250			
SR 24 Segment (Upper Happy Valley to I-680)									
Total delay (hr.)	2,543	3,733	567	3,843	1,566	2,891			
Avg delay (sec/veh served)	164	244	36	252	100	188			
Vehicles served	55,727	55,126	57,129	54,989	56,370	55,413			
Total Delay	10,490	8,821	5,898	10,342	12,198	8,387			

Note: Red text means deficient compared to no build.



Project Study Limits (PSL) MOEs (2047)

MOEs	No Build	Alt 1C	Alt 2	Alt 3	Alt 4	Alt 5			
Project Study Limits (PSL): I-680 (Ascota to Waterfront), SR-24 (Upper Happy Valley to I-680)									
Vehicle Miles Travelled (VMT)	1,168,624	1,217,084	1,229,542	1,232,608	1,076,404	1,170,678			
Total delay (hr.) – In System	27,101	25,390	22,607	27,046	42,545	23,778			
Avg delay (sec/veh served)	499	468	414	503	830	439			
Avg delay (sec/mile)	84	75	66	79	142	73			
Vehicles served	195,555	195,293	196,467	193,584	184,488	195,040			
Vehicles unserved	5,931	5,989	6,079	5,484	15,140	6,459			

Note: 1. VMT is limited to the freeway study area. It does not include the change in VMT in the project's area of influence.

2. Red text means deficient compared to no build.



Mainline Throughput (All Lanes – 2047)

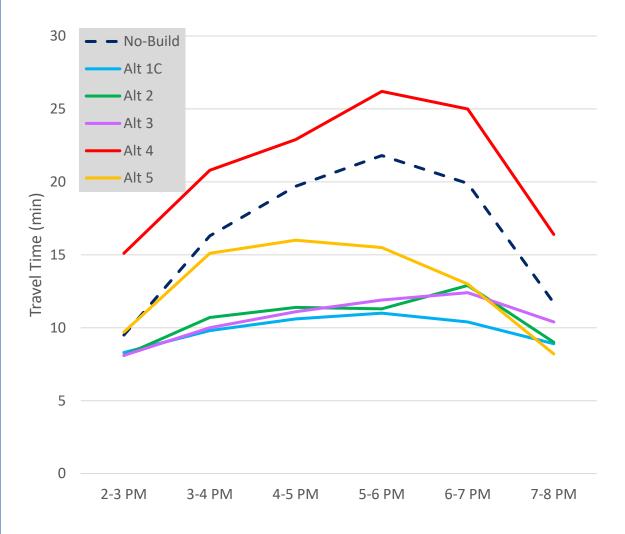
I-680 Mainline Demand	No Build	Alt 1C	Alt 2	Alt 3	Alt 4	Alt 5
After Sycamore Valley on ramp	35,782	36,670	36,440	36,890	35,776	35,782
N/O El Pintado Rd	35,127	36,231	35,915	36,399	35,091	35,118
After SR 24 on ramp	46,357	51,086	48,909	51,186	45,167	46,281
After Monument on ramp	57,418	62,208	61,807	62,158	56,345	57,315
Bet. 242 and Willow Pass	29,691	34,789	34,421	34,989	29,317	29,610

Note: Red text means deficient compared to no build.

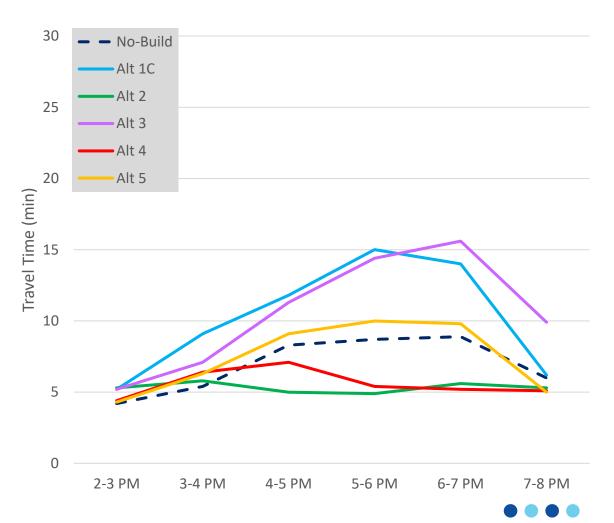


Travel Times (2047)

2047 PM I-680 (Livorna to SR 242) Travel Time - All Lanes (minutes)



2047 PM SR-24 (Upper Happy Valley to I-680) Travel Time - All Lanes (minutes)



Travel Time Comparison – PSL (2047)

MOEs	No Build	Alt 1C	Alt 2	Alt 3	Alt 4	Alt 5
GP Users: I-680 (Alcosta to Waterfront)						
Travel Time (minutes)	36.5	35.1	35.3	37.1	41.3	34.9
Manage Lane Users: I-680 (Alcosta to Waterfront)						
Travel Time (minutes)	30.9	25.1	25.1	25.4	31.2	27.5
Manage Lane User Travel Time Differential						
GP lanes vs Manager Lanes Travel Time (minutes)	5.6	10.0	10.2	11.7	10.1	7.4

Note: 1. 2-8 PM Average Travel Time

2. Red text means deficient compared to no build.



Summary of Traffic Operation Benefits

	Alternative				
Traffic Operations Benefits	1C	2	3	4	5
Delay on I-680 Operations 2047	Reduces	Reduces	Slightly Reduces	Increases	Slightly Reduces
Delay on SR-24 Operations 2047	Increases	Reduces	Increases	Slightly Reduces	Increases
Travel Time on I-680 Operations 2047	Reduces	Reduces	Reduces	Increases	Slightly Reduces
Travel Time on SR-24 Operations 2047	Increases	Reduces	Increases	Slightly Reduces	Slightly Increases
Travel Time Savings on Managed Lanes	Increases	Increases	Increases	Reduces	Slightly Increases
Improves I-680 Corridor Throughput	Increases	Increases	Increases	Reduces	Slightly Reduces

VMT Analysis and Mitigation



Summary of Induced VMT

	Alternative 1C	Alternative 2	Alternative 3	Alternative 5
Alternative	Closes Gap	Reduce Gap w/ Braided Ramp	Closes Gap w/ Braided Ramp	Reduces Gap Through GP Conversion w/ Braided Ramp
Estimated Capital Cost	\$310M	\$235M	\$375M	\$117M
Induced VMT*	+102,583	+83,723	+100,981	NA
Requires VMT Mitigation	✓	√	√	VMT Exempt

^{*}Compared to No Build

VMT Mitigation Strategy







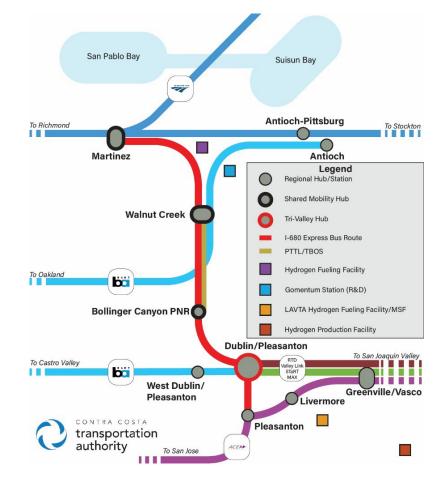
Shared Mobility Hubs



Transportation
Demand
Management (TDM)
Program



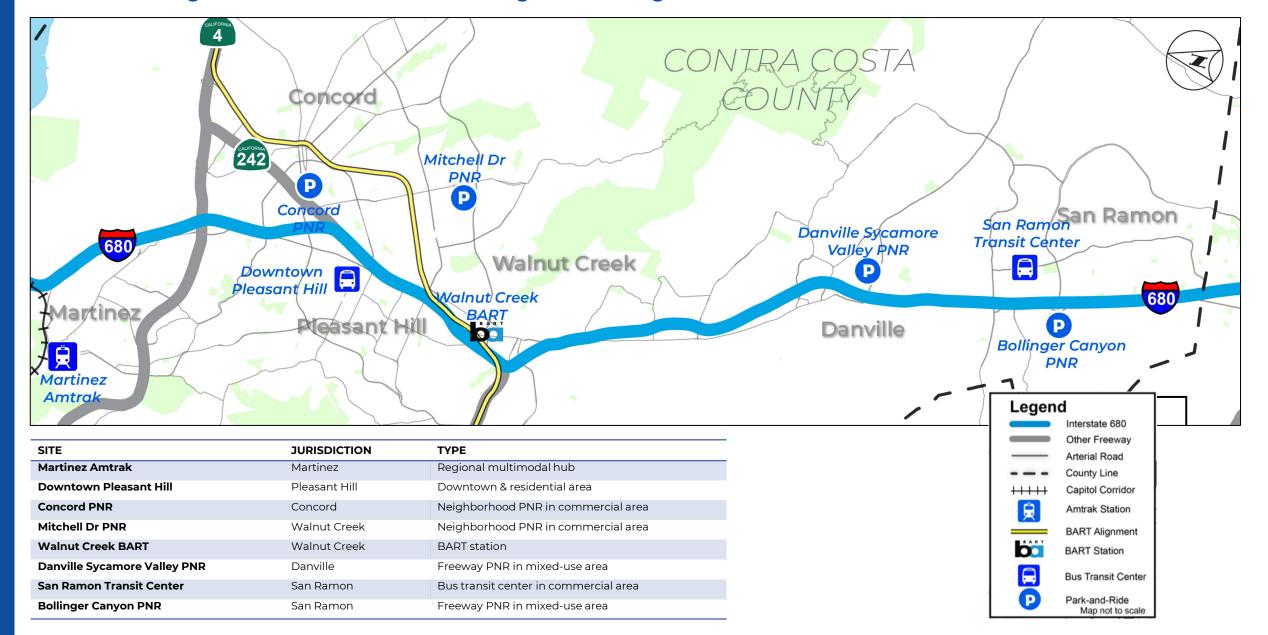




ONE SEAT RIDE ON INTERSTATE 680

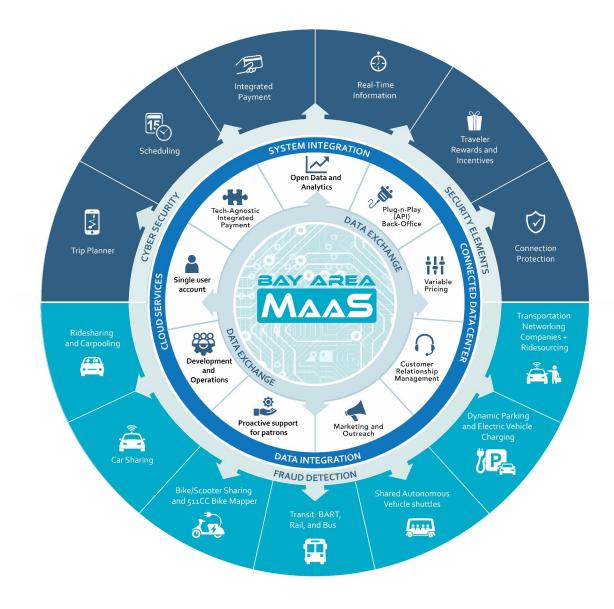
- Result of Express Bus Study
- Partnership between County Connection and LAVTA
- Seamless mobility between transit and employment centers in Contra Costa & Alameda County
- Zero Emission Hydrogen/Electric Buses with fueling infrastructure & shared mobility hubs

Mobility Hub Feasibility Study Locations



Mobility on Demand -

Travel Demand Management Programs



Proposed Full VMT Mitigation Strategies



I-680 Shared Mobility Hubs



I-680 Express Bus Project



TDM Programs

VMT Mitigation	Estimated Capital Cost (M)	Estimated Annual O&M Cost (M)
I-680 Express Bus	\$71.4	\$6.8
I-680 Shared Mobility Hubs (3)Bollinger Canyon RoadWalnut Creek BART StationMartinez Amtrak Station	\$46.5	TBD
TDM Program	\$0.00	\$1.4 to \$2.5

Summary of Capital Costs with VMT Mitigation

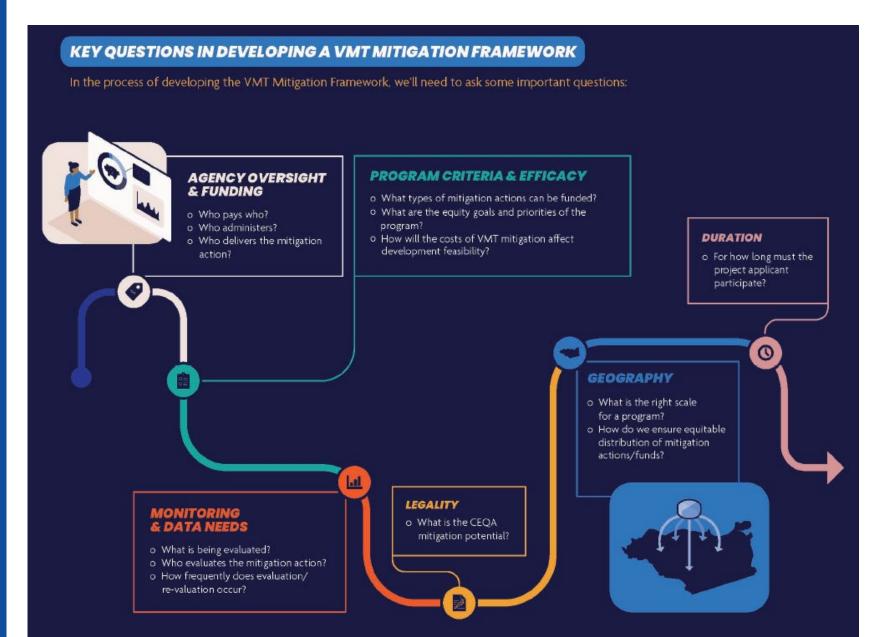
	Alternative 1C	Alternative 2	Alternative 3	Alternative 5
Alternative	Closes Gap	Reduce Gap w/ Braided Ramp	Closes Gap w/ Braided Ramp	Reduces Gap Through GP Conversion w/ Braided Ramp
Estimated Capital Cost*	\$310M	\$235M	\$375M	\$117M
Induced VMT	+102,583	+83,723	+100,981	NA – VMT Exempt
Mitigation Cost**	\$143M	\$136M	\$142M	NA – VMT Exempt
Total Cost*	\$453M	\$371M	\$517M	\$117M

^{*} Preliminary, subject to change



^{**} Mitigation Cost shown assumes 20 years of mitigation

VMT Mitigation Program Development



- Program Type
- Program Criteria & Efficacy
- Program
 Administration
- Geography
- Legality
- Monitoring

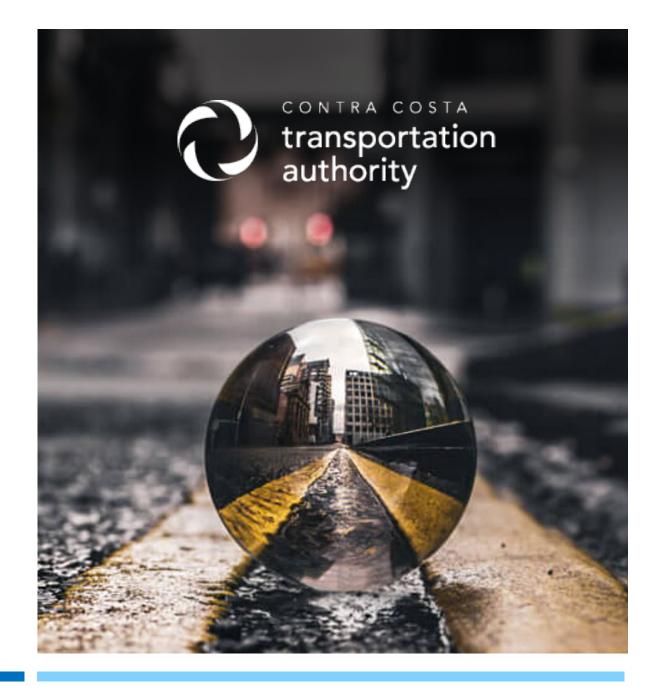
Thank You



Timothy Haile
Executive Director
thaile@ccta.net









OVERCOMING POLICY CHALLENGES

to

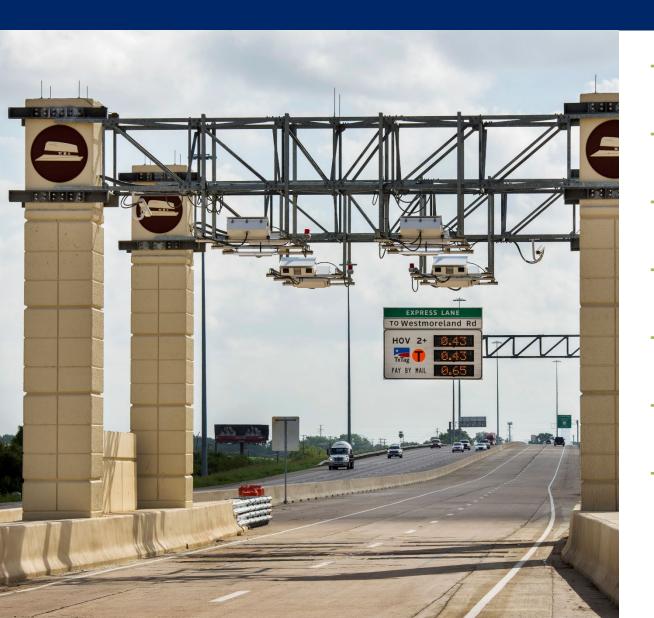
IMPLEMENTING PRICED MANAGED LANES

Webinar | Transportation Research Board April 17, 2023

Dan Lamers, P.E.
NCTCOG
dlamers@nctcog.org



MANAGED LANE OVERVIEW



Managed Lane History

Policy

Working group structure

System map

Pushback

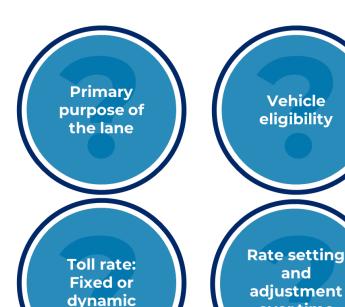
LBJ East Example

Toolkit

MANAGED LANES EVOLUTION



NCTCOG MANAGED LANE POLICY





Pricing structure: TOD, vehicle type, occupancy

SPEED GUARANTEE

over time

MINIMUM AVERAGE OF 50 MPH

PRICE

INITIALLY A SCHEDULED, FIXED RATE

- \$0.75 PER MILE (2010 \$)
- DYNAMIC PRICING AFTER 6 MONTHS (WITH SOFT CAP)

DISCOUNT

- HOV 2+ 50% DISCOUNT DURING PEAK PERIODS
- HOV 3+ DEFERRED CONTINGENT ON DATA REPORTING
- MPO REIMBURSES OPERATOR
- DISCOUNT ELIMINATED WHEN REGION REACHES ATTAINMENT
- NO DISCOUNTS FOR "SPECIAL VEHICLES"

REGIONAL MANAGED LANE WORKING GROUP

Working Group Vision

Transition from interim HOV to managed lanes

- Current management
- Transition management

Plan for future managed lane system

Pre-opening outreach

Daily
Management
& System
Monitoring

- Established 2011 meets quarterly
- TxDOT, PPP providers, North Texas Tollway Authority (NTTA)
- Texas A&M Transportation Institute (TTI) and University of Texas at Arlington (UTA) periodically attend
- Identified numerous system-level inconsistencies
- Address policy, technical elements, and public outreach

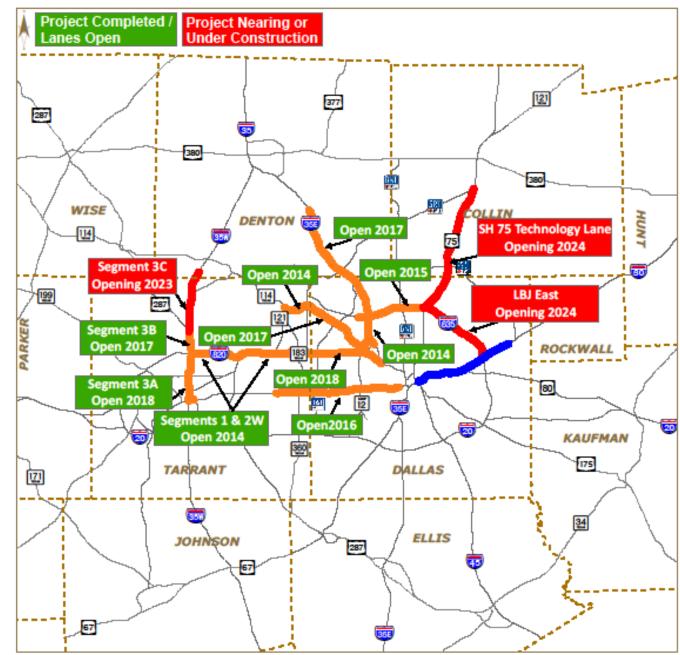
Managed Lane System











July 20, 2020

MANAGED LANE SPEEDBUMPS: AN UNCERTAIN FUTURE



TEXAS - "THE EPICENTER OF THE TOLL BACKLASH"

Resistance from the governor and lieutenant governor caused TxDOT to remove more than a dozen toll projects from their 10-year plan.

More than a dozen bills were filed in 2015 against new toll projects and some aimed to dismantle existing toll system entirely.

Tolling Plans removed several corridors throughout Texas due to pressure from State Legislature.

CURRENT ENVIRONMENT

- Legislature must specifically approve new CDA or financing
- TxDOT "not allowed" to recommend new toll facilities or include in study unless in MPO MTP

I-635 LBJ EAST PROJECT



1-635 LBJ EAST PROJECT

PROJECT SUPPORT

- In MTP since 1993
- Extension of LBJE CDA
- 2017 Regional Transportation Council policy to expedite project
- Overwhelming local support elected officials and public
- MPO has federal responsibility to coordinate with local officials

I-635 LBJ EAST PROJECT

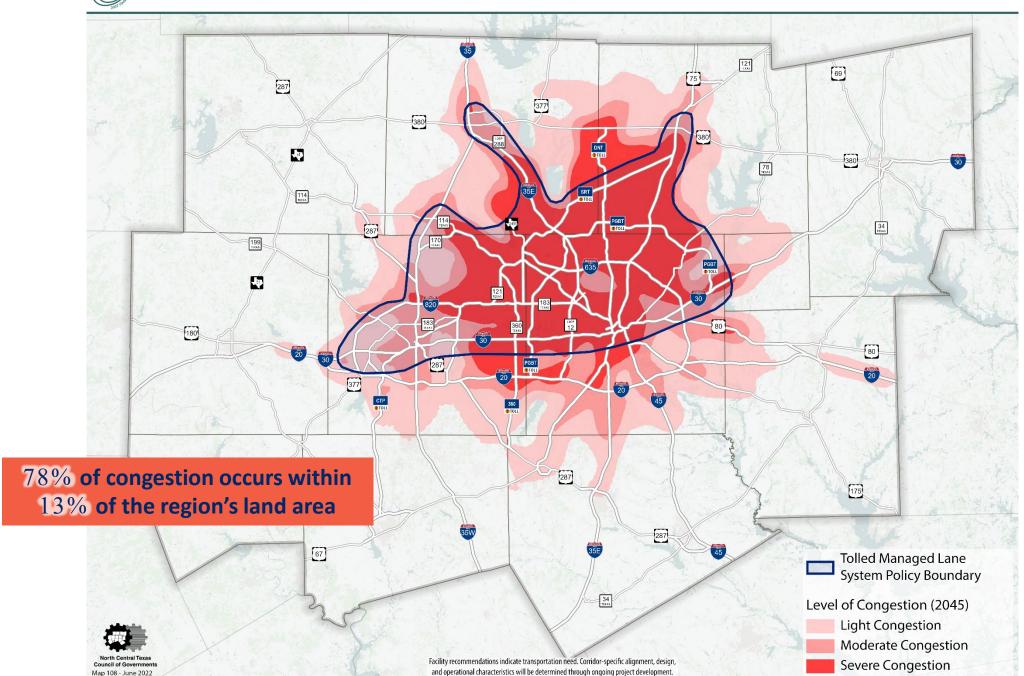
PUBLIC OUTREACH

- Express/HOV Lanes One Public Meeting & One Public Hearing
- Ultimate Design One Public Meeting & One Public Hearing
- Stakeholder Work Group meetings at milestones
- Cities of Dallas, Garland & Mesquite, Dallas Co. DART, NCTCOG, FHWA
- Individual Elected official (Local, Statewide, Federal) briefings and presentations
- Meeting notices mailed to elected officials and ~400 adjacent property owners
- Website (www.KeepItMovingDallas.org), fact sheet, and other tools

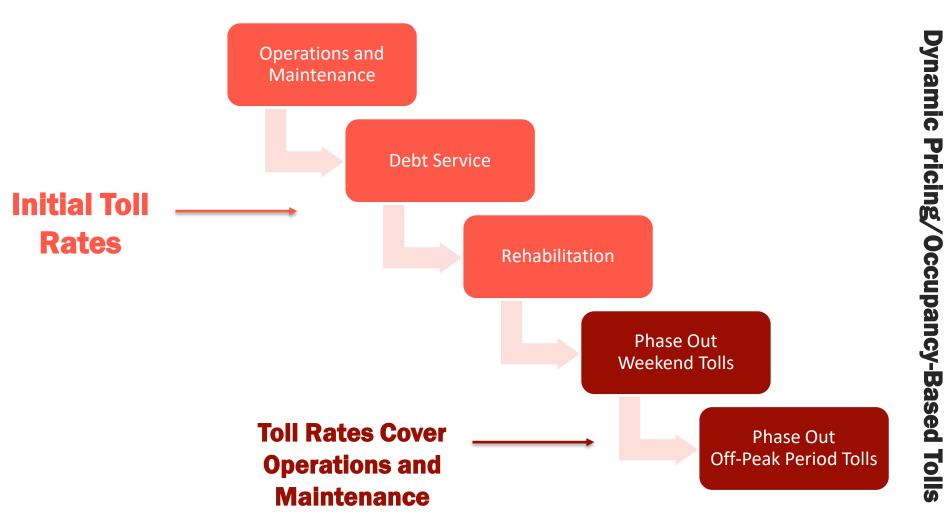




Tolled Managed Lane System Policy Boundary



REDUCTION OF MANAGED LANE TOLLS OVER TIME



Congestion

Management

AGREEMENT

- Include in MTP but add general purpose capacity at same time
- Construct continuous frontage roads
- Better arterial street connectivity
- Minimal ROW design exceptions needed
- Include Noise walls

TOLL/MANAGED LANES TOOLKIT

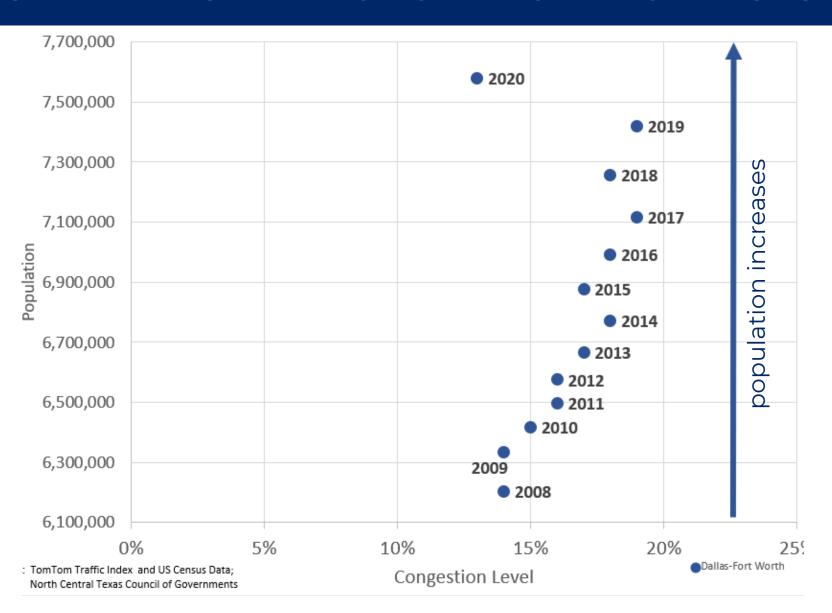
EDUCATION

- Regional Growth
- Funding Challenges
- What are TEXPRESS Lanes?
- Current Usage Facts

BENEFITS

- Choice
- Congestion Reduction
- Reliability
- Economic Development
- Air Quality
- Economic development

DALLAS-FORT WORTH CONGESTION REMAINS CONSTANT DESPITE POPULATION INCREASES



FUNDING CHALLENGES

State fuel taxes have not increased since 1991.

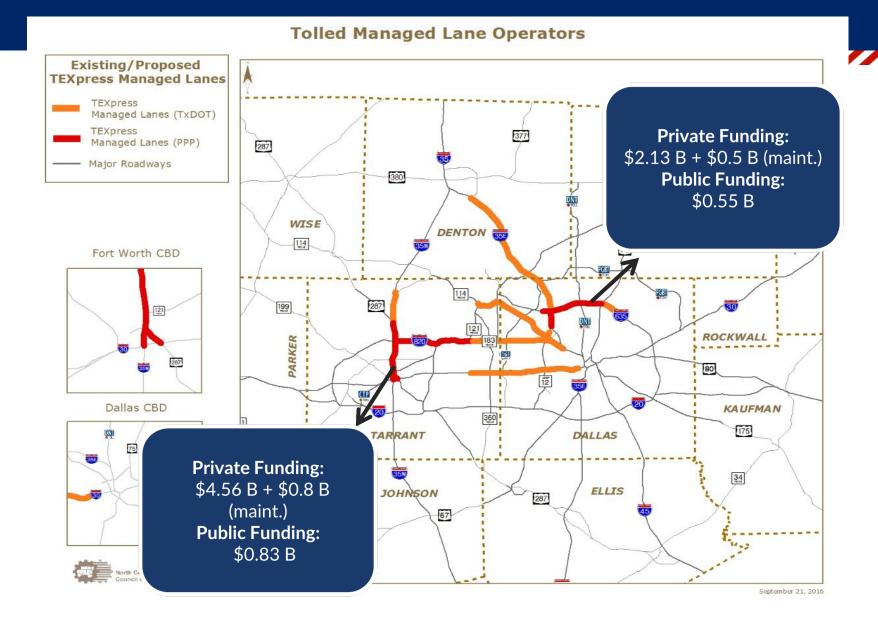
Increased construction costs

The gas tax has lost much of its purchasing power and cannot sufficiently fund our roadways.

Federal fuel taxes have not increased since 1993.

More fuel-efficient vehicles

FINANCIAL LEVERAGING



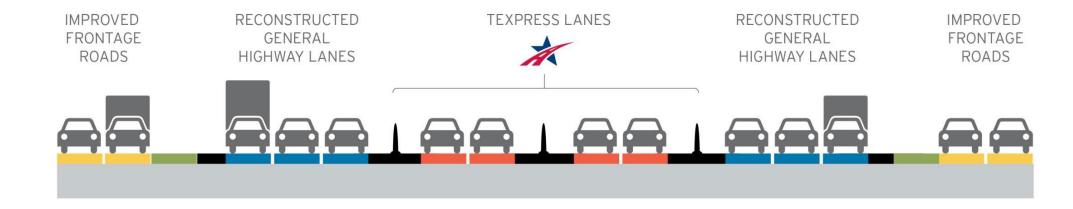
WHAT ARE TEXPRESS LANES?

TEXpress Lanes are unique toll lanes that are built within an existing highway. They add additional capacity to the highway to accommodate more traffic and relieve congestion.



HOW DO TEXPRESS LANES WORK?

Pricing on TEXpress Lanes is adjusted based upon the average speed and number of drivers on the TEXpress Lanes. Drivers are notified of the price they will pay on the toll pricing signs prior to entering any segment of the TEXpress Lanes.





TEXpress Lanes add capacity alongside non-tolled lanes and use a pricing model with rates that fluctuate depending on traffic.

TOLL ROADS

NTTA toll roads charge standard, non-fluctuating toll fees.



6+ million different
vehicles have used the
LBJ & NTE TEXpress
Lanes to date



7 million people live in Dallas-Fort Worth

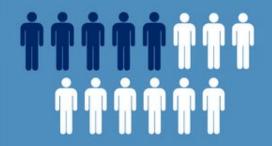
TEXpress Lanes are for everyone

The most common carmakers seen on TEXpress Lanes are Toyota, Ford, and Honda

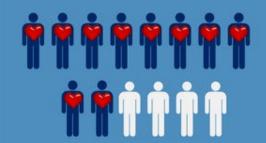
Only 15% of cars on TEXpress

Lanes are luxury brands





5 in 14 users are new to TEXpress Lanes each month.



More than 10 in 14 users view TEXpress
Lanes favorably

Source: LBJ TEXpress and NTE TEXpress Lanes

98%

USE TEXPRESS AS-NEEDED

The average TollTag
user chooses the
TEXpress Lanes
occasionally.

1 in 5

TRIPS ON TEXPRESS

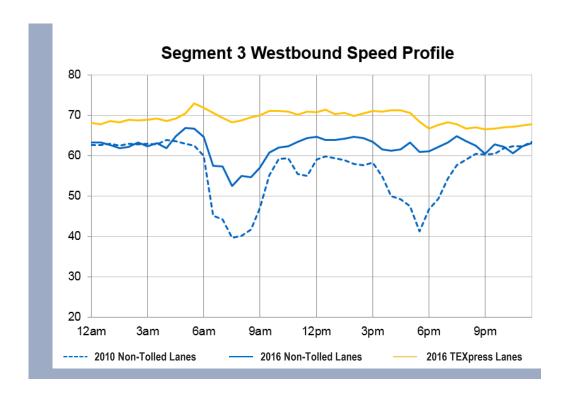
The average
TollTag user
chooses the
TEXpress Lanes for
lin every 5 trips.

\$5-15

BILL/MONTH

Most drivers who choose the TEXpress Lanes have a bill between \$5-\$15 per month.

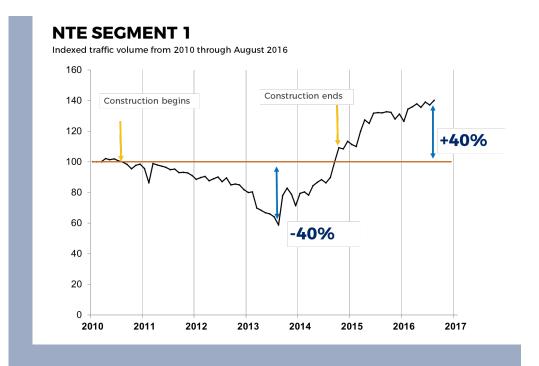
REDUCES CONGESTION



TEXpress Lanes allow for expanded capacity without reducing efficiency.

- Average speed increased by 10-15% in the LBJ corridor.
- Congestion time on nontolled lanes reduced by 60%.

REDUCES CONGESTION



NTE corridor traffic totals increased 40% since construction ended, while congestion time on non-tolled lanes has been reduced.



Today's presenters



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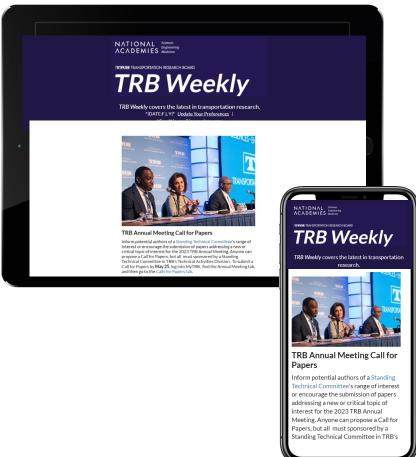


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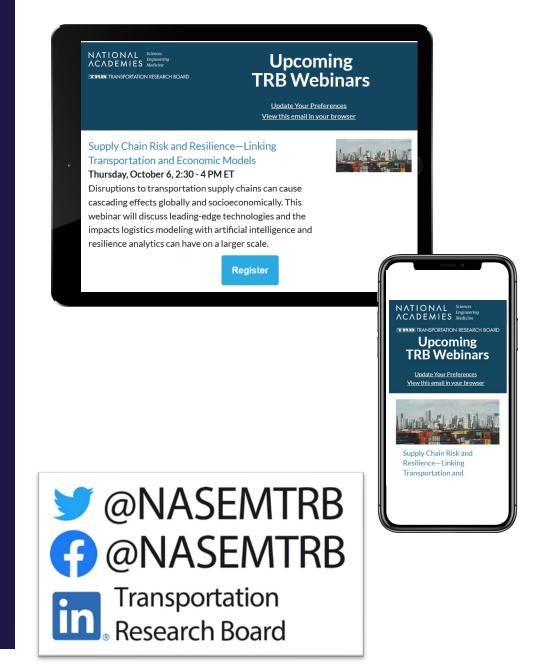
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