NCHRP SYNTHESIS 317

NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

Dealing with Truck Parking Demands

A Synthesis of Highway Practice

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Dealing with Truck Parking Demands

A Synthesis of Highway Practice

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WASHINGTON, D.C. 2003 www.TRB.org Systematic, well-designed research provides the most effective approach to the solution of many problems facing highway administrators and engineers. Often, highway problems are of local interest and can best be studied by highway departments individually or in cooperation with their state universities and others. However, the accelerating growth of highway transportation develops increasingly complex problems of wide interest to highway authorities. These problems are best studied through a coordinated program of cooperative research.

In recognition of these needs, the highway administrators of the American Association of State Highway and Transportation Officials initiated in 1962 an objective national highway research program employing modern scientific techniques. This program is supported on a continuing basis by funds from participating member states of the Association and it receives the full cooperation and support of the Federal Highway Administration, United States Department of Transportation.

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The program is developed on the basis of research needs identified by chief administrators of the highway and transportation departments and by committees of AASHTO. Each year, specific areas of research needs to be included in the program are proposed to the National Research Council and the Board by the American Association of State Highway and Transportation Officials. Research projects to fulfill these needs are defined by the Board, and qualified research agencies are selected from those that have submitted proposals. Administration and surveillance of research contracts are the responsibilities of the National Research Council and the Transportation Research Board.

The needs for highway research are many, and the National Cooperative Highway Research Program can make significant contributions to the solution of highway transportation problems of mutual concern to many responsible groups. The program, however, is intended to complement rather than to substitute for or duplicate other highway research programs.

funds from participating for participating the project that is the subject of this report was a part of the National Cooperative Highway Research Program conducted by the Transporta-

operative Highway Research Program conducted by the Transportation Research Board with the approval of the Governing Board of the National Research Council. Such approval reflects the Governing Board's judgment that the program concerned is of national importance and appropriate with respect to both the purposes and resources of the National Research Council.

The members of the technical committee selected to monitor this project and to review this report were chosen for recognized scholarly competence and with due consideration for the balance of disciplines appropriate to the project. The opinions and conclusions expressed or implied are those of the research agency that performed the research, and, while they have been accepted as appropriate by the technical committee, they are not necessarily those of the Transportation Research Board, the National Research Council, the American Association of State Highway and Transportation Officials, or the Federal Highway Administration of the U.S. Department of Transportation.

Each report is reviewed and accepted for publication by the technical committee according to procedures established and monitored by the Transportation Research Board Executive Committee and the Governing Board of the National Research Council.

Published reports of the

NCHRP SYNTHESIS 317

ISSN 0547-5570

Price \$14.00

NOTICE

ISBN 0-309-06963-7

Project 20-5 FY 2002 (Topic 32-01)

Library of Congress Control No. 2003106783

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NATIONAL COOPERATIVE HIGHWAY RESEARCH PROGRAM

are available from:

Transportation Research Board Business Office 500 Fifth Street Washington, D.C. 20001

and can be ordered through the Internet at:

http://www.national-academies.org/trb/bookstore

Printed in the United States of America

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FOREWORD

By Staff Transportation Research Board Highway administrators, engineers, and researchers often face problems for which information already exists, either in documented form or as undocumented experience and practice. This information may be fragmented, scattered, and unevaluated. As a consequence, full knowledge of what has been learned about a problem may not be brought to bear on its solution. Costly research findings may go unused, valuable experience may be overlooked, and due consideration may not be given to recommended practices for solving or alleviating the problem.

There is information on nearly every subject of concern to highway administrators and engineers. Much of it derives from research or from the work of practitioners faced with problems in their day-to-day work. To provide a systematic means for assembling and evaluating such useful information and to make it available to the entire highway community, the American Association of State Highway and Transportation Officials—through the mechanism of the National Cooperative Highway Research Program—authorized the Transportation Research Board to undertake a continuing study. This study, NCHRP Project 20-5, "Synthesis of Information Related to Highway Problems," searches out and synthesizes useful knowledge from all available sources and prepares concise, documented reports on specific topics. Reports from this endeavor constitute an NCHRP report series, *Synthesis of Highway Practice*.

The synthesis series reports on current knowledge and practice, in a compact format, without the detailed directions usually found in handbooks or design manuals. Each report in the series provides a compendium of the best knowledge available on those measures found to be the most successful in resolving specific problems.

PREFACE

This report of the Transportation Research Board is designed to assist transportation agency administrators in identifying those practices that have been used to manage the increasing demand for truck parking. The emphasis is on identifying successful and innovative strategies that have been implemented by transportation agencies, as well as potential strategies yet to be deployed. The report examines the legislative authority governing the provision of truck parking by state transportation agencies, including federal requirements and selected state laws, to provide a framework for action. An analysis is provided of the demand for truck parking. Several case studies are discussed.

Information for this report was derived primarily from a detailed survey questionnaire that was distributed to highway maintenance engineers in all 50 states, the District of Columbia, and Puerto Rico. Responses were received from 24 transportation agencies. In several instances, the maintenance engineers supplemented their survey responses with additional documentation, including reports on the nature and magnitude of the truck parking problem, as well as master plans for documenting state strategies designed to address parking deficiencies. A literature review was also undertaken. The amount of literature on this subject is not extensive, but is adequate enough to provide the necessary background on the topic and reinforce conclusions drawn from the survey responses and interviews.

A panel of experts in the subject area guided the work of organizing and evaluating the collected data and reviewed the final synthesis report. A consultant was engaged to collect and synthesize the information and to write this report. Both the consultant and the members of the oversight panel are acknowledged on the title page. This synthesis is an immediately useful document that records the practices that were acceptable within the limitations of the knowledge available at the time of its preparation. As progress in research and practice continues, new knowledge will be added to that now at hand.

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ACKNOWLEDGMENTS

Dr. Jeffrey W. Trombly, Oak Ridge, Tennessee, was responsible for collection of the data and preparation of the report.

Valuable assistance in the preparation of this synthesis was provided by the Topic Panel, consisting of Major Charlie Carden, Assistant Law Enforcement Director, Field Operations, North Carolina Department of Motor Vehicle Enforcement; Ralph L. Carhart, Roadside Rest Area Coordinator, Office of Administration; Jennifer Hopkins Bishop, Project Manager, Office of Highway Safety, National Transportation Safety Board; Elaine King, Senior Program Officer, Technical Activities, Transportation Research Board; Raymond A. Krammes, Turner–Fairbank Highway Research Center, Federal Highway Administration; Dean Perkins, Structures Office, Florida Department of Transportation; Carol J. Reamer, R.L.A., Site Development Unit Manager, Office of Technical Support, Minnesota Department of Transportation; Elaine Riccio, Transportation Specialist, Federal Motor Carrier Safety Administration; Norman R. Schneider, Director, Freight and Economic Development Division, New York State Department of Transportation; Wayne Teten, Deputy State Engineer, Nebraska Department of Roads; and Fred Wegman, Professor, Department of Civil Engineering, University of Tennessee.

This study was managed by Stephen F. Maher, P.E., and Jon Williams, Managers, Synthesis Studies, who worked with the consultant, the Topic Panel, and the Project 20-5 Committee in the development and review of the report. Assistance in project scope development was provided by Donna Vlasak, Senior Program Officer. Don Tippman was responsible for editing and production. Cheryl Keith assisted in meeting logistics and distribution of the questionnaire and draft reports.

Crawford F. Jencks, Manager, National Cooperative Highway Research Program, assisted the NCHRP 20-5 Committee and the Synthesis staff.

Information on current practice was provided by many highway and transportation agencies. Their cooperation and assistance are appreciated.

DEALING WITH TRUCK PARKING DEMANDS

SUMMARY

It is nationally recognized that commercial motor vehicle operators frequently cannot find adequate, safe parking for rest purposes. Many state departments of transportation are experiencing a heavy demand for commercial vehicle parking at rest areas, one that exceeds capacity. These rest areas are intended for short-term safety breaks; however, there continues to be a need for longer-term parking services in high-use corridors. Private truck stops often provide facilities that allow drivers to use them for longer-term stays to obtain adequate rest. For many of these private truck stops, demand also exceeds capacity. The purpose of this synthesis is to assist transportation agency administrators in identifying those practices that have been used to manage the increasing demand for commercial motor vehicle parking. The emphasis is on identifying successful and innovative strategies that have been implemented by transportation agencies as well as potential strategies that have yet to be deployed.

The primary data sources for this synthesis report are responses to a detailed survey questionnaire distributed to highway maintenance engineers in all states, the District of Columbia, and Puerto Rico. A review of the literature provided information that supplemented the survey data and provided background information.

Legislative authority plays a significant role in managing commercial vehicle parking. The development of parking spaces along the public roadway system of the United States has closely paralleled the development of the Interstate highway system. As originally conceived, public rest areas were designed to provide temporary rest locations for the traveling public. As the motor carrier industry has expanded, however, many public rest areas serve as long-term parking locations for long-haul commercial drivers, resulting in significant overcrowding.

Public rest areas were never meant to compete with the commercial vehicle parking industry. Legislative restrictions were placed on the amount of services provided at public rest areas to limit commercialization. A number of states, however, have expressed an interest in expanding public and private cooperation in the provision of parking and services to leverage investment dollars and improve services.

Several states have active and ongoing rest area master planning activities designed to improve services and expand parking availability. Many of these states recognize the need to address the aging infrastructure at the rest areas, through reconstruction and redevelopment of existing sites.

The synthesis conveys the magnitude of commercial vehicle parking demand and supply for the nation, including the number of public rest area spaces and spaces available at commercial truck stops and plazas. An evaluation of supply and demand indicates that a number of states are experiencing severe shortages of roadside commercial vehicle parking. These states are located throughout the nation and include those with large populations and traffic volumes as well as those with lower populations and traffic volumes. Indeed, it appears that the extent of the parking shortfall will require a dramatic increase in supply along with improved management of existing resources.

States have implemented a number of alternative approaches to manage a growing demand for commercial vehicle parking. Several case studies are presented, and strategies are outlined. The strategies developed by these states generally have been effective in managing increasing parking demand. These include

- Expanding or improving public rest areas,
- Educating or informing drivers about available spaces, and
- Making better use of the private sector and private truck spaces.

Overall, it was found that no single entity is responsible for providing parking facilities, most parking supply is located in commercial truck parking lots and plazas, and the overcrowding problem concentrates in public rest areas. The data also point to the need for a multifaceted approach to meet the nationwide demand for effective truck parking.

Furthermore, additional research could clarify the reasons for the imbalance between truck parking supply and demand. Factors to be considered include poor accessibility to private supply due to poor geometric design; lack of information concerning the availability of spaces; and a lack of security at private locations, which inhibits their use by truckers.

Abbreviations used without definition in TRB Publications:	
AASHO AASHTO ASCE ASME ASTM FAA FHWA FRA FTA IEE ITE NCHRP NCTRP NHTSA SAE TCRP TRB U S DOT	American Association of State Highway Officials American Association of State Highway and Transportation Officials American Society of Civil Engineers American Society of Mechanical Engineers American Society for Testing and Materials Federal Aviation Administration Federal Highway Administration Federal Railroad Administration Federal Transit Administration Institute of Electrical and Electronics Engineers Institute of Transportation Engineers National Cooperative Highway Research Program National Cooperative Transit Research and Development Program National Highway Traffic Safety Administration Society of Automotive Engineers Transit Cooperative Research Program Transportation Research Board United States Department of Transportation