TRANSPORTATION RESEARCH BOARD

An Integrated Approach to Managing Regulatory Compliance

Tuesday, July 25, 2017 2:00pm to 3:30pm ET

Purpose

Discuss <u>ACRP Report 156</u>: Guidebook for Managing Compliance with Federal Regulations: An Integrated Approach.

Learning Objectives

At the end of this webinar, you will be able to:

- Understand the value of and process associated with developing and implementing a CMS
- Understand how to use the RCM Tool to identify applicable federal regulations, generate educational Quick Reference Guides that provide essential need-to-know information on the regulations, and output compliance Master Schedules that show the upcoming compliance due dates

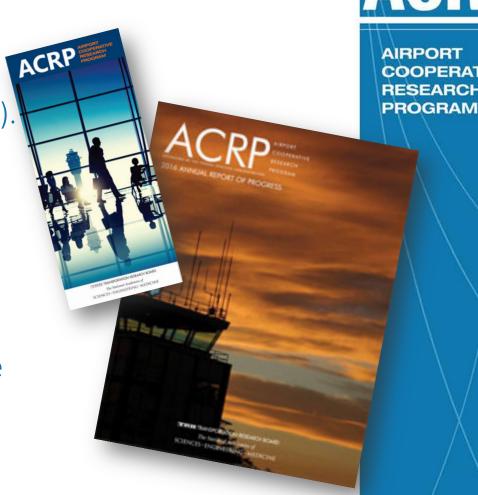
ACRP is an Industry-Driven Program

 Managed by TRB and sponsored by the Federal Aviation Administration (FAA)

→ Seeks out the latest issues facing the airport industry.

Conducts research to find solutions.

→ Publishes and disseminates research results through free publications and webinars.



Opportunities to Get Involved!

- → ACRP's Champion program is designed to help early- to midcareer, young professionals grow and excel within the airport industry.
- → Airport industry executives sponsor promising young professionals within their organizations to become ACRP Champions.
- → Visit ACRP's website to learn more.



AIRPORT COOPERATIVE RESEARCH PROGRAM

Champion

Upcoming ACRP Webinars

August 10th

Financially Responsible Procurement Processes for Airports

September 12th

Use and Potential Impacts of AFFF Containing Per- and Polyfluoroalkyl Substances (PFASs)

September 14th

Understanding Stormwater Management Requirements for Airports



Additional ACRP Publications Available on this Topic

Report 90: The Impact of Regulatory Compliance Costs on Small Airports

Legal Research Digest 7: Airport Governance and Ownership

Legal Research Digest 17: State and Federal Regulations
That May Affect Initiatives to Reduce Airports' GHG Emissions

Legal Research Digest 23: A Guide for Compliance with Grant Agreement Obligations to Provide Reasonable Access to an AIP-Funded Public Use General Aviation Airport



Today's Speakers

Jeff Kohlman and David Benner

Aviation Management Consulting Group

Presenting ACRP Report 156

Guidebook for Managing Compliance with Federal Regulations: An Integrated Approach



ACRP Report 156: A Guidebook for Managing Compliance with Federal Regulations: An Integrated Approach

Aviation Management Consulting Group

Jeff A. Kohlman, Managing Principal David Benner, Managing Consultant



Team Members

Aviation Management Consulting Group (AMCG)

Bennett Aviation Consulting

ADP Airport Consulting

Leading Edge Strategies

2G Environmental

EA Engineering, Science, and Technology



Aviation Management Consulting GroupServices

- Provide a wide range of aviation management consulting services to...
 - Airports
 - Fixed Base Operators (FBOs)
 - Specialized Aviation Service Operators (SASOs)
 - Others having an interest in the General Aviation segment of the industry



Aviation Management Consulting GroupServices

Airports

- Strategic business planning/plans
- Operational, managerial, and financial assessments
- Market assessments and feasibility studies
- Primary Management and Compliance Documents
- Airport Sponsor Assurances and regulatory compliance
- Rent and fee studies (as well as appraisals)
- Lease, use, and operating agreements (including TTF)
- RFI/RFQ/RFP development, evaluation, and selection
- Valuations, acquisitions, divestiture, and due diligence
- Land use, site planning, and facility programming



Jeff Kohlman Principal Investigator

- Founding principal of AMCG
- Bachelor in Aviation Business
 Administration from Embry-Riddle
 Aeronautical University
- Instrument rated private pilot and aircraft owner





David Benner Researcher

- MBA in Aviation from Embry-Riddle Aeronautical University
- Commercial pilot with instrument and multi-engine ratings
- Certified Flight Instructor
- Certified Member (CM) of American Association of Airport Executives





ACRP Oversight Panel

Joshua D Abramson, C.M., Easterwood Airport

Megan M. Atkins, Columbia Metropolitan Airport

Sarah J. Demory, City of Boise

David J. Full, Reynolds, Smith, and Hills

Stephen M. Quilty, SMQ Airport Services

Paul James Eubanks, Airports Council International-NA Liaison

Christine Gerencher, TRB Liaison

Marci A. Greenberger, ACRP Senior Program Officer



Webinar Outline

- Historical Issue
- Problem Statement
- Purpose
- Introduction and Research Plan
- Compliance Management System (CMS)
- RCM Tool Instructions
- RCM Tool Implementation



Historical Issue

- Compliance with regulations at federally obligated airports accomplished within each functional area
 - Little to no collaboration with other functional areas
 - Compliance accomplished in a silo
- Independent pursuit of compliance can lead to duplication of effort and redundancy
- Results are inefficient and not cost-effective



Problem Statement

- Airports required to comply with many regulations
 - Varying federal agencies (e.g., FAA, TSA, DOT, etc.)
 - Varying applicable regulations (e.g., 14 CFR Part 139)
 - Varying required elements (e.g., inspection, training, etc.)
 - Varying time periods (annually, triggering event, etc.)
- Can result in plans and compliance requirements implemented in silos and duplication of effort
- No guidance for airports to integrate plans, policies, and procedures with a more consistent approach for implementation and more efficient use of limited resources



Purpose

- Provides reasons for, value of, and best practices associated with a Compliance Management System (CMS)
- Provides guidance on managing compliance with federal regulations pertaining to planning, development, operation and management of federally obligated airports
- Regulation Compliance Management (RCM) Tool provides index of applicable compliance requirements
- RCM Tool designed to:
 - Track compliance
 - Allow addition of state and local regulations/requirements
 - Update federal regulations/requirements

Helps management and staff work together to <u>ensure</u> compliance in an <u>efficient</u> manner



Introduction and Research Plan Design

- Designed to help airport management and staff:
 - Identify U.S. statutes, regulations, executive orders, and OMB circulars that affect aviation/airside infrastructure, facilities, and activities of <u>federally obligated airports</u>
 - Provide methods and techniques
 to integrate resources, plans, and
 procedures for managing
 compliance with applicable
 federal regulations
 - Assist with <u>tracking and</u> <u>managing</u> compliance with applicable federal regulations

<u>Statutes</u> are laws enacted by Congress. Statutes with continuing effect are generally codified in the United States Code (USC).

<u>Regulations</u> are the rules issued by the executive branch departments and agencies of the federal government and codified in the Code of Federal Regulations (CFR).

<u>Executive Orders</u> are directives of the President of the United States to officers and agencies of the executive branch for management of agency operations, and have the full force of law.

<u>OMB Circulars</u> are instructions, information, and/or policies adopted by OMB (an executive branch office) for executive branch departments and agencies.



Introduction and Research Plan Research Plan

- Comprehensive literature review of industry and nonindustry CMSs and related resources
- Identification of applicable federal regulations (U.S. statutes, regulations, executive orders, and OMB circulars)
- Interviews with airports and/or airport sponsors on the systems and/or resources developed, implemented, and referenced by management and staff to track and manage compliance



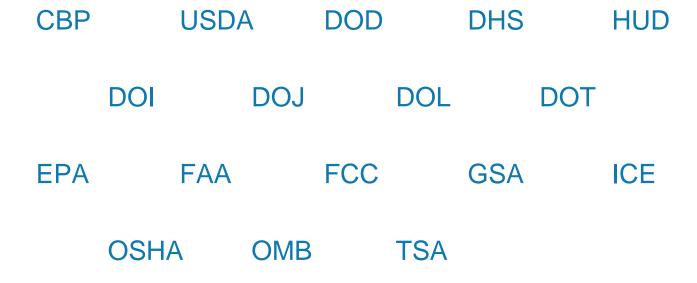
Introduction and Research Plan Research Results

- Literature Review
 - Limited number of industry/non-industry CMSs and tools
 - Majority of existing tools focused on safety, security, environmental, 14 CFR Part 139, and Assurances
- Applicable federal regulations
 - More than 60 primary and 339 secondary regulations
 - 17 primary and 21 secondary statues, executive orders, and OMB circulars
- Interviews
 - Most airports do not have a CMS or federal RCM tool
 - Non-compliance addressed after inspection



Introduction and Research Plan Applicable Federal Regulations

• 17 federal departments, agencies, and offices





Compliance Management System (CMS) Definition and Focus Elements

Definition

- Comprehensive system consisting of a policy;
 management and oversight plan; goals, objectives, and action plans; and tools and resources
- Focus elements
 - Reduce and manage risk
 - Ensure and improve health and safety of all employees and users of the airport
 - Protect the environment
 - Improve the financial well-being of the airport



Compliance Management System (CMS) Reason for a CMS



- Risks of non-compliance are significant
- Compliance is mandatory
 - Airport Sponsor Assurance #1 "comply with all applicable Federal laws, regulations, executive orders, policies, guidelines, and requirements as they relate to the application, acceptance and use of Federal funds."



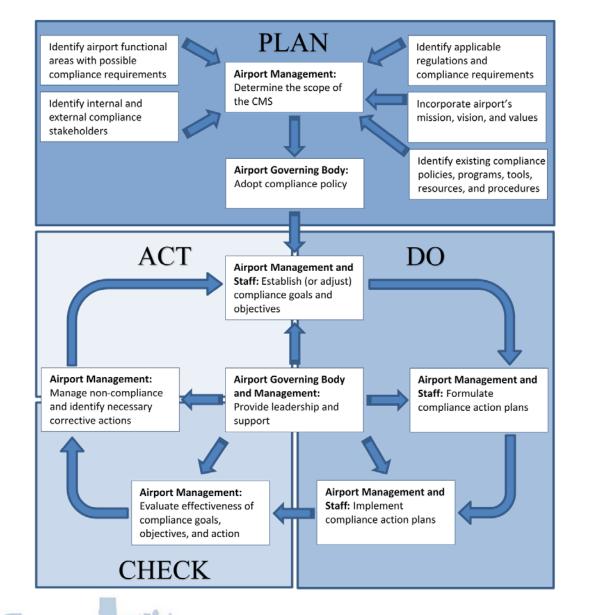
Compliance Management System (CMS) Value of a CMS

As a planning tool



- Also as a management and communications tool
- Resolves age-old inefficient silo-effect approach
- Lowers cost of compliance







Compliance Management System (CMS) Elements of a CMS

- Policy
 - Reason, value, and clear expectations
- Management and Oversight Plan
 - Formal plan with designated CMS compliance manager
- Goals, Objectives, and Action Plans
 - Similar to those of an airport business plan (Report 77)
- Compliance Management Tools and Resources
 - RCM Took, Quick Reference Guides, and Master Schedules



RCM Tool Instructions Design Overview

- Designed to help airport management and staff with:
 - Identifying applicable federal regulations
 - Answer frequently asked questions
 - Provide supplemental resources
 - Identify additional compliance guidance
 - Generate educational Quick Reference Guides
 - Output compliance Master Schedules



RCM Tool Instructions Design Benefits

- RCM Tool design provides:
 - Identification of associated compliance requirements and associated frequencies
 - Identification of commonalities among the compliance requirements
 - Identification of opportunities for inherent synergies
 - Identification of compliance impacts to functional areas
 - Addition and modification of federal, state, or local regulations as well as airport specific information
 - Creation of filtering capabilities

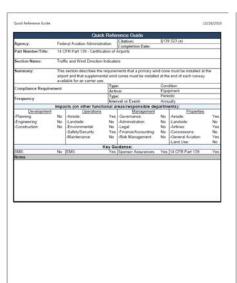
Flexibility ensures RCM Tool remains specific and relevant



RCM Tool Instructions

Education Quick Reference Guides

- Provides essential need-to-know information that can be consulted in the field based on RCM Tool
 - Brief summary of the regulation subject matter
 - Frequently asked questions
 - Identification of other associated regulations and resources

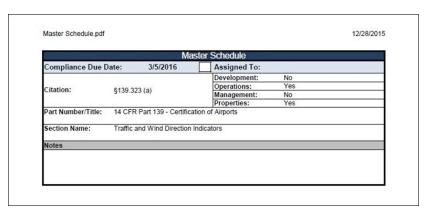






RCM Tool Instructions Compliance Master Schedules

- Regulations with a specific compliance due date based on RCM Tool
 - Visual representation of upcoming compliance due dates based on filters
 - Organized in a linear and sequential manner
 - Identification of individuals responsible for compliance





RCM Tool Instructions *Airport Functional Areas*

- RCM Tool identifies:
 - Impacts to common airport functional areas
 - Identification of key guidance elements

Development	Operations	Management	Properties	Key Guidance
Planning	Airside	Governance	Airside	Safety Mgmt System (SMS)
Engineering	Landside	Administration	Landside	Emergency Mgmt System (EMS)
Construction	Environmental	Legal	Airlines	Sponsor Assurances
	Safety/Security	Finance/Accounting	Concessions	14 CFR Part 139
	Maintenance	Risk Management	General Aviation	
			Land Use	



RCM Tool Instructions RCM Tool Overview

- Approximately 440 primary and secondary federal regulations
- RCM Tool consists of 5 tabs
 - Home
 - Regulations
 - Master Schedule
 - Manage Regulations
 - Lists



RCM Tool Instructions Home Tab Overview

- Provides additional instructions to explain process
- Ensures differentiation between airports based on three major factors:
 - 14 CFR Part 139 (Certification of Airports
 - 29 CFR Part 1910 (Occupational Safety and Health Standards)
 - 49 CFR Part 1542 (Airport Security)
- Ability to filter regulations by specific user filter criteria



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139 (Certification of Airports), 29 CF	anagement Tool (RCM Tool) is designed to filter federal regulations for airports with different attributes based on three major factors - compliance with 14 CFR Part R Part 1910 (Occupational Safety and Health Standards), and 49 CFR Part 1542 (Airport Security). To ensure the RCM Tool is representative of the compliance ort, please select the applicable dropdown choice for the Initial Filters on this Home tab.	Step 1			
Step 2: The results for the Regulations tab, Master Schedule tab, or Quick Reference Guide output can be further customized by using the Filter Options on this Home tab. To filter the results, select the desired filters from the drop down lists in the Filter Values column for the desired Filter Option by clicking on the down arrow at the right end of the Filter Values field. After the Filter Values are selected, click on the Regulations tab at the bottom of this Home tab or click the applicable button to update the Master Schedule tab or Quick Reference Guide output. A Filter Value does not need to be selected for every Filter Option (e.g., the regulations will still be filtered with one or more blank Filter Values below).					
	naging Compliance with Federal Regulations: An Integrated Approach (Guidebook) can be accessed by clicking on the link ACRP Publications Website below. This is no how to use the RCM Tool along with guidance for airport management and staff to manage compliance with applicable federal regulations.				
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INSTRUCTIONS Site 1: The Regulation Compliance Management Tool (RCM Tool) is designed to filter federal regulations for airports with different attributes based on three major factors - compliance with 14 CFR Part 139 (Certification of Airports), 29 CFR Part 1910 (Occupational Safety and Health Standards), and 49 CFR Part 1542 (Airport Security). To ensure the RCM Tool is representative of the compliance requirements appropriate for the airport, please select the applicable dropdown choice for the Initial Filters on this Home tab.				
the desired filters from the drop do selected, click on the Regulations to be selected for every Filter Opt Step 3: The ACRP Guidebook for M Guidebook gives specific instruction To remove a previously selected file CAUTION: To facilitate additional file	ions tab, Master Schedule tab, or Quick Reference Guide output can be further customized by using the Filter Options on this Home tab. To filter the results, select win lists in the Filter Values column for the desired Filter Option by clicking on the down arrow at the right end of the Filter Values field. After the Filter Values are tab at the bottom of this Home tab or click the applicable button to update the Master Schedule tab or Quick Reference Guide output. A Filter Value does not need into (e.g., the regulations will still be filtered with one or more blank Filter Values below). Janaging Compliance with Federal Regulations: An integrated Approach (Guidebook) can be accessed by clicking on the link ACRP Publications Website below. This no on how to use the RCM Tool along with guidance for airport management and staff to manage compliance with applicable federal regulations. ACRP Publications Website later, click the Reset Filter Values button below. ACRP Publications Website inclinating of the RCM Tool, the Lists tab is editable to allow for the insertion (and subsequent editing and deleting) of additional list items. Therefore, users must take or delete data that may impact the overall functionality of the RCM Tool.	Step	2	
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Type	Agency, or Office	Part Number/Title	Citation	Section Name	Summary	Compliance Requirement Type	Action
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Federal	DA	7 CFR Part 1792 - Compliance With Other Federal Statutes, Regulations, and Executive Orders	51792.104 (a)	Seismic Acknowledgments	This section describes that borrowers or grant recipients must provide Rural Utilities Services (RUS) a written acknowledgment from a registered engineer responsible for the building design stating that seismic provisions pursuant to part 1792.103 will be used in the design of the building.	Document	Report
Federal	DA	7 CFR Part 799 - Environmental Quality and Related Environmental Concerns - Compliance With The National Environmental Policy Act	5799.7 (a)	Early Involvement in Private and State and Local Activities Requiring Federal Approval	This section describes the NEPA regulation requiring agencies to provide early involvement in actions, which when planned by other non-Federal entities, require some form of Federal involvement.	Document	Report
Federal	DHS	44 CFR Part 9 - Flood Plain Management and Protection of Wetlands	§9.15 (a) (b)		This section describes that the Federal agency shall take floodplain management into account when evaluating any water and land use plans. No plan may be approved unless it reflects consideration of flood hazards, floodplain management, wetland protection, and prescribes planning procedures to implement	Document	Manual
Federal	DHS	44 CFR Part 9 - Flood Plain Management and Protection of Wetlands	59.2	Policy	This section describes the policies, procedures and responsibilities that each agency shall take to minimize the destruction, loss or degradation of wetlands, and preserve the natural beneficial values of wetlands.	Document	Public
Federal	DHS	Exec. Order 12699	512699	Seismic Safety of Federal and Federally Assisted or Regulated New Building Construction	This section describes that in the design of a federally assisted building, the borrowers and grant recipients must utilize the seismic provisions of the most recent edition of those standards and practices.	Document	Report
Federal	DOD	32 CFR Part 644 - Real Estate Handbook	§644.111 -121	Acquisition by Condemnation Proceedings	This section describes the procedures of the COE relating to the acquisition of real estate and interests by condemnation proceedings.	Document	Manual
Federal	DOD	32 CFR Part 644 - Real Estate Handbook	9644.21 (a)	General	This section describes the procedures of the COE relating to real estate planning and project authorization for the acquisition of land and interests for military projects and other Federal agencies as required.	Document	Manual
Federal	DOD	32 CFR Part 644 - Real Estate Handbook	6644.423 (a-c)	Airport Development	This section describes that once the Secretary of Transportation determines that any land owned or controlled by the United States is reasonably necessary for an airport development project, he shall file a request with the agency having control of the land that the property be conveyed to the public agency sponsoring the project.	Document	Manual

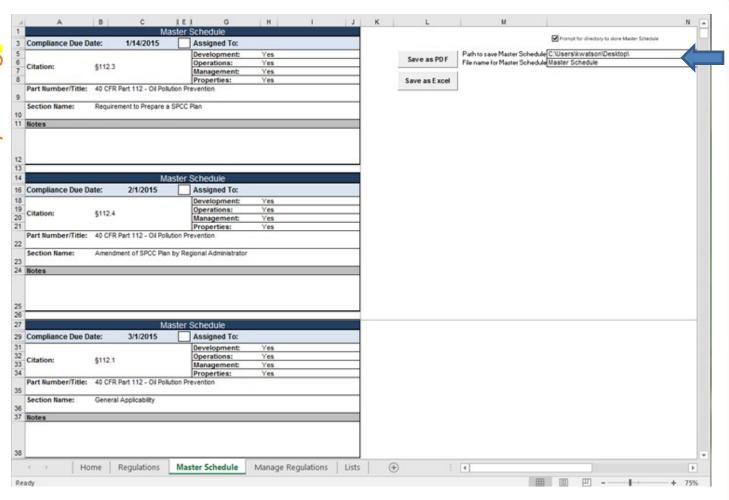


Regulations Tab – Functional Areas

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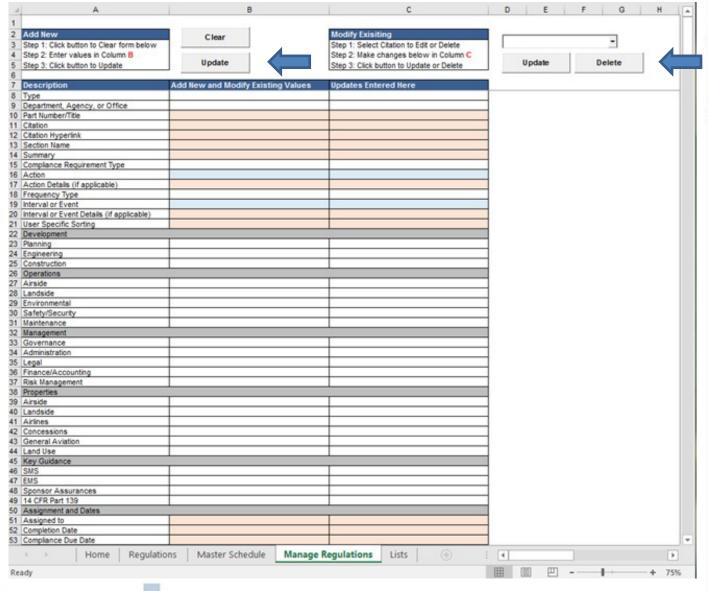
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<u>Түре</u>	<u>Department,</u> <u>Agency, or</u> <u>Office</u>
_	-
Federal	DA
State	DHS
Local	DOD
	DOE
	DOI
	DOJ
88	DOL
	DOT
6	EPA
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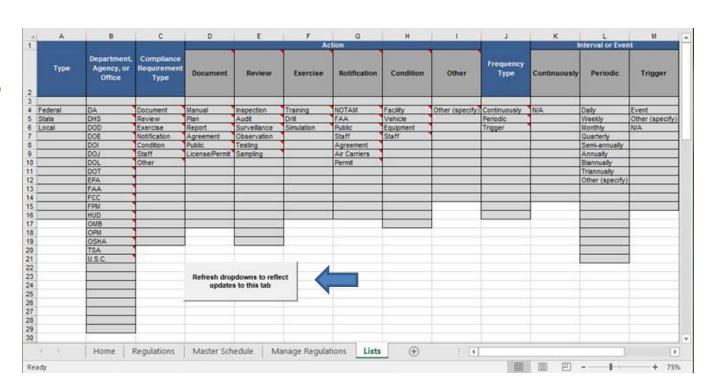
Compliance Requirement Type	Action
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Document →	Manual
	Plan
1	Report
	Agreem ent
	Public
	License/Permit
Review →	Inspection
	Audit
	Surveillance
	Observation
	Testing
	Sampling
E xercise →	Training
	Drill
	Simulation
Notification →	NOTAM
	FAA
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	Staff
3	Agreem ent
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Condition	Permit
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	Vehicle Equipment
	Equipment Staffing
Other →	Stalling

Frequency Type	Interval or E vent
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Periodic →	Daily
	Weekly
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	Quarterly
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RCM Tool Implementation Benefits

- Implementation of the RCM Tool leads to:
 - Sharing of vital information and essential knowledge
 - Fostering collaboration and innovation
 - Improvement of efficiency and productivity across all functional areas of the airport

Knowledge is not power.

Implementation of knowledge is power.

Unknown



RCM Tool Implementation Limitations

- The RCM Tool, by itself, is not a CMS
- RCM Tool does not establish:
 - Compliance policy
 - Compliance management and oversight plan
 - Compliance goals, objectives, and action plans
- RCM Tool contains information and features to help track and manage compliance with federal (and state and local) regulations



RCM Tool Implementation Implementation Approach

- Implementation of the RCM Tool should answer the following questions:
 - Who will be responsible for managing and using?
 - What are the airport functional areas and who is the responsible party for compliance in each?
 - What regulations will be tracked and managed?
 - Who, what, when, where, why, and how was compliance last accomplished?
 - What are the methods and techniques to integrate the RCM Tool into the regulation compliance efforts at the airport?



RCM Tool Implementation RCM Tool Manager

- Individual designated to oversee compliance efforts
- Oversee the use and implementation of RCM Tool
 - Integrate use of RCM Tool into CMS action plans
 - Assign RCM Tool user
 - Coordinate with airport functional areas (training, identification of regulations, and collection of resources)
 - Coordinate distribution of Quick Reference Guides and Master Schedules
 - Implement Plan, Do, Check Act process



RCM Tool Implementation RCM Tool User

- Individual responsible for learning
 - Full functionality of RCM Tool and managing content
 - Generating Quick Reference Guides and Master Schedules
- Specific responsibilities include:
 - Deleting existing non-applicable federal regulations
 - Add new applicable federal regulations and additional information
 - Identify impacts to functional areas
 - Monitor changes to tracked regulations
 - Update compliance completion dates and due dates



RCM Tool Implementation Past Compliance Actions

- Incorporate past compliance actions into the RCM Tool
 - Who is responsible
 - What is the compliance requirement?
 - When was the last time compliance was accomplished and when is the next due date (if applicable)?
 - Where is the impact (which functional area)
 - How was compliance accomplished



RCM Tool Implementation Integration of RCM Tool

- Integration of RCM Tool into CMS allows:
 - Tracking and management of individual regulations
 - Where compliance team members of multiple functional areas can be involved in the compliance steps of specific regulations
 - Where compliance with multiple regulations can be accomplished with completion of a common compliance requirement



RCM Tool Implementation

Multiple Regulations

- RCM Tool manager should distribute Quick Reference Guides and Master Schedules
- Provides opportunity for functional area compliance members to coordinate compliance activities

Development		Operations		Management		Properties	
-Planning:	No	-Airside:	Yes	-Governance:	No	-Airside:	Yes
-Engineering:	No	-Landside:	No	-Administration:	No	-Landside:	No
-Construction:	No	-Environmental:	No	-Legal:	No	-Airlines:	Yes
		-Safety/Security:	Yes	-Finance/Accounting:	No	-Concessions:	No
		-Maintenance:	No	-Risk Management:	No	-General Aviation:	Yes
						-Land Use:	No

·	Mas	ster Schedule		
Compliance D	ue Date: 3/5/2016	Assigned To:	1211	
		Development:	No	
Citation:	\$420,222 (a)	Operations:	Yes	
Citation.	§139.323 (a)	Management:	No	
		Properties:	Yes	

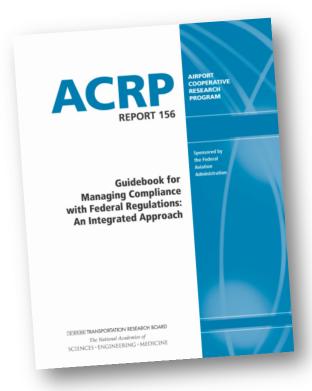


RCM Tool Implementation Compliance Scenarios - Environmental

- Spill Prevention Control and Countermeasures (SPCC)
 - Determine if facility and/or tenants must comply
 - Identify which airport functional areas involved and who is responsible for the compliance activity
- Example: Small GA Airport
 - Limited airport staff
 - Airport operates multiple fuel tanks
 - One FBO with a fuel farm and two refueling trucks
- RCM Tool solution:
 - Identifies need and number of SPCC Plans
 - Allows scheduling for inspections, trainings, and testing



For additional information:



ACRP Report 156

A Guidebook for the Managing Compliance with Federal Regulations: An Integrated Approach

- Jeff Kohlman
 - o jkohlman@aviationmanagement.com

http://www.trb.org/Publications/Blurbs/174389.aspx



Today's Participants

- David Full, RS&H, <u>david.full@rsandh.com</u>
- Jeff Kohlman, Aviation Management
 Consulting Group, Inc.,
 <u>jkohlman@aviationmanagement.com</u>
- David Benner, Aviation Management Consulting Group, Inc., dbenner@aviationmanagement.com

Panelists Presentations

http://onlinepubs.trb.org/onlinepubs/webinars/170725.pdf

After the webinar, you will receive a follow-up email containing a link to the recording

Get Involved in ACRP

- Submit a research idea to ACRP.
- Volunteer to participate on a project panel.
- Prepare a proposal to conduct research.
- Get involved in TRB's Aviation Group of committees.
- Take part in the Champion or Ambassador Programs.

For more information:

http://www.trb.org/acrp/acrp.aspx