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TRANSPORTATION RESEARCH BOARD

### Complying with TMDL Requirements Related to Roadway Stormwater Runoff

#### Thursday, October 31, 2019 2:00-3:30 PM ET

The Transportation Research Board has met the standards and requirements of the Registered Continuing Education Providers Program. Credit earned on completion of this program will be reported to RCEP. A certificate of completion will be issued to participants that have registered and attended the entire session. As such, it does not include content that may be deemed or construed to be an approval or endorsement by RCEP.



**REGISTERED CONTINUING EDUCATION PROGRAM** 

Purpose

To discuss NCHRP's <u>Research Report 918</u>: Approaches for Determining and Complying with TMDL Requirements Related to Roadway Stormwater Runoff.

#### Learning Objectives

At the end of this webinar, you will be able to:

- Discuss how to develop a DOT TMDL program
- Identify appropriate tools and strategies available to DOT practitioners
- Define how to stay in compliance

### **PDH Certificate Information**

- This webinar is valued at 1.5 Professional Development Hours (PDH)
- Instructions on retrieving your certificate will be found in your webinar reminder and follow-up emails
- You must register and attend as an individual to receive a PDH certificate
- Certificates of Completion will be issued only to individuals who register for and attend the entire webinar session – this includes Q&A
- TRB will report your hours within one week
- Questions? Contact Reggie Gillum at <u>RGillum@nas.edu</u>

#### **NCHRP 25-53 Report 918** Approaches for Determining and Complying with TMDL Requirements Related to Roadway Stormwater Runoff



Approaches for Determining and Complying with TMDL Requirements Related to Roadway Stormwater Runoff

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### Webinar Presenters

• William Fletcher, Oregon DOT (ret.)

- Schair of the NCHRP Research Study
- Anna Lantin, PE, Michael Baker International
  - § Principal Investigator for NCHRP 918
- Greg Granato, USGS
  - § Panel member, NCHRP 918
- Fred Noble, PE, Florida DOT
  - § Panel member, NCHRP 918









### Clean Water Act and TMDLs (TMDL - Total Maximum Daily Load)

- States identify impaired water bodies and the pollutants that cause the impairment
- The Total Maximum Daily Load the water body can handle is calculated, and then allocated among the various sources
- Stakeholders/Designated Management Agencies (including DOTs) must develop and implement programs to achieve the load allocations



Impaired Waters (303(d) listed)

### **TMDLs pose unique Challenges for DOTs**

- Highways are ubiquitous. DOTs discharges in multiple TMDL watersheds
- Highway runoff carries different pollutants, so DOTs may be named in multiple TMDLs
- Highways can have large numbers of outfalls to a stream, making consolidated treatment facilities infeasible
- DOTs have little authority to control many of the highway runoff pollutant sources



National Highway System Wikipedia

### **Research Objectives Addressed by NCHRP 918**

Provide foundation of approaches for DOT compliance with TMDLs by addressing the following objectives:

- Analyze data, statistics, and information about stormwater runoff from roadways
- Identify strategies and approaches for:
  - S Determining the significance of roadways
  - Determining the feasibility of implementing traditional structural and nonstructural BMPs
  - S Determining the relationship between performance and cost effectiveness.
  - S Determining the efficiency and effectiveness of innovative solutions



Hosmer Lake, Oregon

### NCHRP Report 918 - Overview of Content

- DOTs TMDL Negotiation and Engagement
- Pollutants of Concern: Significance and Source Analysis
  - S Atmospheric Deposition
  - § Background Sources
  - S Varying Sources by Land Uses
- Compliance Strategies
  - Structural vs. Non-Structural BMPs
  - **S** TMDL Alternative Compliance
- DOT Watershed Significance
- BMP Performance and Feasibility
- Cost Analysis and Effectiveness
- Innovative Solutions



### Importance of TMDL Negotiation and Engagement

- Does DOT have drainage area in watershed/TMDL?
  - § Yes: identify primary POC and participate to develop TMDL/WLAs
  - § No: track status and comply with DOT permit
- Is POC a primary pollutant for a DOT?
  - § Yes: participate to develop TMDL/WLAs
  - So: track status and comply with DOT permit
- On-site and Off-site compliance alternatives
  - § Pollutant Based Strategies
  - Watershed Management (Banking/Crediting System)
  - Municipality collaboration
- Typically when DOTs are <1% of watershed
  - § Recommend collaborative compliance



### DOT's interest to Participate in TMDL Development Process

- Early Engagement with state agencies (US EPA/State Regulator)
  - § 303(d) listing and TMDL development
  - Use the targeted pollutants list (POC for DOTs)
  - S Determine DOT drainage areas in watershed/TMDL
  - S Validate accuracy of TMDL WLAs
- Implement Feasibility Study
  - **§** For removal from TMDL (provide data results)
  - S Waterbody specific compliance measures
- Reopen and Renegotiate a TMDL with State Regulator/US EPA



#### Water Quality Assessment and TMDL Information

This site provides information reported by the states to EPA about the conditions in their surface waters. This information is required every two years under Clean Water Act Sections 305(b) and 303(d).

Because of differences in state assessment methods, the information in this site should not be used to compare water quality conditions between states or to determine water quality trends. For more information about this site and associated regulations and programs, visit the <u>Assessment and Total Maximum Daily Load Tracking and Implementation System (ATTAINS) site</u>.

Which state reports are available

National Summary of State Information



# Is my DOT subject to TMDLs?



|     | State <sup>1</sup> | Nutrients | Toxics/<br>Metals | Sediment/<br>Turbidity | Pathogens | Organic<br>Enrichment<br>Oxygen<br>Depletion | Ammonia | pH/<br>Alkalinity | Temperature | Salinity/<br>TDS/<br>Chlorides/<br>Sulfates | Pesticides | Algal<br>Growth | PCBs | Toxic<br>Organics | Impaire<br>d Biota | Trash | Uranium | Other |
|-----|--------------------|-----------|-------------------|------------------------|-----------|----------------------------------------------|---------|-------------------|-------------|---------------------------------------------|------------|-----------------|------|-------------------|--------------------|-------|---------|-------|
|     | AK                 |           | Х                 | Х                      | Х         | Х                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         | Х     |
|     | AL                 |           |                   |                        |           | Х                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | AR                 |           |                   | Х                      | Х         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | AZ                 | Х         | Х                 | Х                      | Х         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| ļ   | CA                 | Х         | Х                 | Х                      | Х         | Х                                            | Х       |                   | Х           |                                             | Х          |                 | Х    | Х                 |                    | Х     |         | Х     |
|     | CO                 | Х         |                   |                        | Х         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | СТ                 |           |                   |                        | Х         |                                              |         |                   |             |                                             |            |                 |      | Х                 |                    |       |         |       |
|     | DE                 | X         |                   |                        |           | X                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | FL                 | Х         | X                 | X                      | X         | X                                            | X       |                   |             |                                             |            |                 | X    |                   |                    |       |         | Х     |
| ł   | GA                 | X         |                   | X                      | X         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| ŀ   | HI                 | X         |                   | X                      | X         | Y                                            |         |                   | X           |                                             | N N        |                 |      |                   |                    |       |         |       |
| ŀ   | 1D                 | X         |                   | X                      | X         | X                                            | X       |                   | X           | X                                           | X          |                 |      |                   |                    |       |         |       |
| _   | IL<br>KC           | X         | X                 | X                      | X         | X                                            | X       |                   |             | X                                           |            | V               |      |                   |                    |       |         |       |
|     | KO<br>KV           | ^         |                   |                        | v         | ^                                            |         |                   |             |                                             |            | ^               |      |                   |                    |       |         |       |
| 3   |                    | Y         | Y                 | Y                      | × ×       | Y                                            | Y       |                   |             | Y                                           |            |                 |      |                   |                    |       |         |       |
| No. |                    | X         |                   | ~                      | X         | X                                            |         |                   |             | ~                                           |            |                 |      |                   |                    |       |         |       |
|     | MD                 | X         |                   |                        |           | X                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | ME                 | X         | х                 |                        | Х         | ~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~~      |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | MI                 | X         | ~                 | Х                      | X         |                                              |         |                   |             |                                             |            |                 | x    |                   |                    |       |         |       |
|     | MN                 | X         |                   | X                      | X         | Х                                            |         |                   | Х           | Х                                           |            |                 | ~~~  |                   |                    |       |         |       |
|     | MO                 |           |                   | X                      | X         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | MS                 | Х         | Х                 | Х                      |           | Х                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | MT                 | Х         | Х                 | Х                      | Х         |                                              |         |                   | Х           | Х                                           |            |                 |      |                   |                    |       |         |       |
|     | NC                 | Х         | Х                 | Х                      | Х         |                                              |         | Х                 |             |                                             |            |                 |      |                   |                    |       |         | Х     |
|     | NH                 |           |                   |                        | Х         |                                              |         |                   |             | Х                                           |            |                 |      |                   |                    |       |         |       |
|     | NJ                 | Х         |                   |                        |           |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | NM                 | Х         | Х                 | Х                      | Х         | Х                                            |         | Х                 | Х           | Х                                           |            |                 |      |                   |                    |       | Х       |       |
|     | NV                 | Х         |                   | Х                      |           |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| /s  | NY                 | Х         |                   |                        | Х         |                                              |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
|     | OH                 | Х         | Х                 | Х                      | Х         | Х                                            | Х       | Х                 |             |                                             | Х          |                 |      | Х                 |                    |       |         | Х     |
| _   | OK                 | Х         |                   | Х                      | Х         | Х                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| ļ   | OR                 | X         | X                 | X                      | X         | Х                                            | X       | X                 | Х           |                                             | X          | Х               | X    |                   |                    |       |         |       |
| ŀ   | PA                 | X         | X                 | Х                      | X         |                                              |         |                   |             |                                             | X          |                 | X    |                   |                    |       |         | X     |
| -   | RI                 | X         | X                 |                        | X         | N/                                           | X       |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| ŀ   | SC                 | X         |                   | X                      | X         | X                                            | X       | X                 |             |                                             |            |                 |      |                   |                    |       |         |       |
| ł   | SD                 | X         | N N               | X                      | X         | V                                            | V       | X                 |             | X                                           | Y          |                 | X    |                   |                    |       |         | Y     |
|     |                    |           | X                 | X                      | X         | X                                            | X       |                   |             | X                                           | X          |                 | X    |                   |                    |       |         | ~     |
| ŀ   |                    | Y         |                   |                        | ~         | Y                                            |         |                   |             |                                             |            |                 |      |                   |                    |       |         |       |
| ·   |                    | ×         | Y                 | Y                      | ×         | ^                                            |         | Y                 |             |                                             |            |                 | Y    |                   |                    |       |         | X     |
|     | WA                 | X         | X                 | X                      | ×         | ¥                                            | X       | X                 | X           |                                             | X          |                 | X    | X                 |                    |       |         | X     |
|     | WI                 | X         | ~                 | X                      | ~         | Λ                                            | Λ       | Λ                 | ~           |                                             | ~          |                 | ~    | ~                 |                    |       |         | ~     |
|     | WV                 | ~         | Х                 | X                      | Х         |                                              |         | Х                 |             | Х                                           |            |                 |      |                   |                    |       |         | Х     |
|     | WY                 |           | Х                 | X                      | X         |                                              | Х       |                   |             | X                                           |            |                 |      |                   |                    |       |         |       |

### State DOTs are facing TMDLS for many different Constituents

#### How to identify POCs for DOT TMDLs?

Two quantification queries using US EPA Database:

- 1. TMDLs with Transportation Agencies Listed
- 2. Urban Runoff Impaired Waterbodies

| Learn the Isoures                           | ciesce & Technology Laws & Regulations About EPA                                                                                                                                                                          | Search EPA                                                                                                                         | 204                                                                                                                                                                                                                                              |
|---------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                             |                                                                                                                                                                                                                           |                                                                                                                                    | Contact Lie                                                                                                                                                                                                                                      |
| Water Ou                                    | ality Assessment and TMDI                                                                                                                                                                                                 | L Information                                                                                                                      |                                                                                                                                                                                                                                                  |
|                                             |                                                                                                                                                                                                                           |                                                                                                                                    |                                                                                                                                                                                                                                                  |
| his site provides inf                       | ormation reported by the states to EPA about the conditions                                                                                                                                                               | in their surface waters. This info                                                                                                 | imation is                                                                                                                                                                                                                                       |
| equired every two y                         | ears under Clean Water Act Sections 305(b) and 303(d)                                                                                                                                                                     |                                                                                                                                    |                                                                                                                                                                                                                                                  |
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|                                             |                                                                                                                                                                                                                           |                                                                                                                                    |                                                                                                                                                                                                                                                  |
| conditions between                          | Pathogens                                                                                                                                                                                                                 | Metals                                                                                                                             | Organic Enrichment / Oxygen Depleti                                                                                                                                                                                                              |
| concitions between<br>and programs, visit.  | Pathogens<br>Escherichia Coli (E. Coli)                                                                                                                                                                                   | Metals<br>Aluminum (AI)                                                                                                            | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)                                                                                                                                                                            |
| oncitions between<br>and programs, visit.   | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform                                                                                                                                                                 | Metals<br>Aluminum (AI)<br>Arsenic (As)                                                                                            | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)                                                                                                                                                   |
| oncluse of dimeters,<br>and programs, visit | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform<br>Nutrients                                                                                                                                                    | Metals<br>Aluminum (Al)<br>Arsenic (As)<br>Cadmium (Cd)                                                                            | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)<br>Salinity / Dissolved Constituents                                                                                                              |
| onclitions between<br>and programs, visit   | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform<br>Nutrients<br>Nitrogen, Total (TN)                                                                                                                            | Metals<br>Aluminum (Al)<br>Arsenic (As)<br>Cadmium (Cd)<br>Copper (Cu)                                                             | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)<br>Salinity / Dissolved Constituents<br>Chloride (Cl <sup>-</sup> )                                                                               |
| onditions between<br>ind programs, visit    | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform<br>Nutrients<br>Nitrogen, Total (TN)<br>Nitrogen, Nitrate/Nitrite (NO <sub>2,3</sub> as N)                                                                      | Metals<br>Aluminum (Al)<br>Arsenic (As)<br>Cadmium (Cd)<br>Copper (Cu)<br>Iron (Fe)<br>Lead (Pb)                                   | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)<br>Salinity / Dissolved Constituents<br>Chloride (Cl <sup>-</sup> )<br>Total Dissolved Solids (TDS)                                               |
| onditions between<br>and programs, visit    | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform<br>Nutrients<br>Nitrogen, Total (TN)<br>Nitrogen, Nitrate/Nitrite (NO <sub>2,3</sub> as N)<br>Nitrogen, Total Kjeldahi Nitrogen (TKN)                           | Metals<br>Aluminum (Al)<br>Arsenic (As)<br>Cadmium (Cd)<br>Copper (Cu)<br>Iron (Fe)<br>Lead (Pb)<br>Manganese (Mn)                 | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)<br>Salinity / Dissolved Constituents<br>Chloride (Cl <sup>-</sup> )<br>Total Dissolved Solids (TDS)<br>Sediment                                   |
| conditions between<br>and programs, visit 1 | Pathogens<br>Escherichia Coli (E. Coli)<br>Fecal Coliform<br>Nutrients<br>Nitrogen, Total (TN)<br>Nitrogen, Nitrate/Nitrite (NO <sub>2,3</sub> as N)<br>Nitrogen, Total Kjeldahl Nitrogen (TKN)<br>Phosphorus, Total (TP) | Metals<br>Aluminum (Al)<br>Arsenic (As)<br>Cadmium (Cd)<br>Copper (Cu)<br>Iron (Fe)<br>Lead (Pb)<br>Manganese (Mn)<br>Mercury (Hg) | Organic Enrichment / Oxygen Depleti<br>Biological Oxygen Demand (BOD)<br>Dissolved Oxygen (DO)<br>Salinity / Dissolved Constituents<br>Chloride (CI <sup>-</sup> )<br>Total Dissolved Solids (TDS)<br>Sediment<br>Total Suspended Sediment (TSS) |

Results:

- <u>20%</u> of developed TMDLs list state agencies
- <u>21</u> primary pollutants of concern within <u>6</u> pollutant categories targeted for analysis
- Growing number of TMDLs nationally



TMDL pollutant categories and pollutants targeted for analysis

### Highway Runoff Loads Have Many Sources

Factors that contribute to the relative contribution of roadways on downstream water quality?

- Highway Maintenance (Salt/Sanding)
- Run-on
- Atmospheric Fallout
- Vehicle Deposition
- Roadway degradation (not shown)

#### **Project Objectives:**

Create analysis protocols that allow DOT practitioners to investigate these factors for local conditions.



*Conceptual roadway pollutant load mass balance, adapted from Harned (1988)* 

### Local Soils Contribute to Runoff Loads



Phosphorus soil concentrations in top 5 cm Smith et al. (2014)

#### Phosphorus Roadway Runoff Attributed to Soil Wash-off

| Proportion of Median Roadway<br>TP Concentration Attributed to<br>Soil Wash-Off |
|---------------------------------------------------------------------------------|
| 0.05                                                                            |
| 0.14                                                                            |
| 0.22                                                                            |
| 0.32                                                                            |
| 0.52                                                                            |
|                                                                                 |

Phosphorus concentrations from top 5 cm.

Assumes 70 mg/L TSS roadway runoff concentration.

## Dry and Wet Atmospheric Deposition Contribute to Runoff Loads

Atmospheric Deposition

- Spatial heat maps showing proportion of highway runoff concentrations potentially attributed to atmospheric deposition.
- Results:
  - S Ammonia and Nitrate: Potentially significant contributors
  - Schloride: Minor except in areas of salt spray
  - Mercury and Sulfate: Data limitations, may be significant in certain areas



Proportion of 25<sup>th</sup> percentile concentration attributed to deposition

## Runoff Concentrations come from National Datasets (HRDB, NSQD, BMPDB, & AgBMPDB)



HRDB map

**BMPDB** map

## Annual yields for different land uses were calculated with SELDM to assess different contributions



### Important to note that Total Loads are the Product of Yield times Area



Adam Stonewall, USGS, written communication, 2018

### Sample Unit Area Load Result (from SELDM)

Constituent Unit CA WA FL MA TSS lbs/ac/yr 346.55 863.09 991.07 919.48 ΤN lbs/ac/yr 6.53 16.87 22.33 17.17 TKN lbs/ac/yr 5.38 15.24 12.57 13.72 NO<sub>v</sub> as N lbs/ac/yr 2.22 5.37 6.22 5.9 TP lbs/ac/yr 0.65 2.13 2.02 1.92 DP lbs/ac/yr 0.29 0.73 0.92 0.83 Aluminum 14.53 46.79 41.26 lbs/ac/yr 41.18 Arsenic lbs/ac/yr 0.0082 0.017 0.02 0.02 Cadmium lbs/ac/yr 0.0018 0.0048 0.0058 0.005 Copper lbs/ac/yr 0.098 0.26 0.30 0.26 lbs/ac/yr 4.83 14.55 Iron 13.61 12.61 0.55 2.48 Lead lbs/ac/yr 2.09 2.21 Mercury lbs/ac/yr 0.00045 0.0015 0.0017 0.0014 0.62 1.47 1.82 Zinc lbs/ac/yr 1.66 E. Coli MPN 12,586,206 464,966,666 419,689,655 365,727,272 Fecal Coliform MPN 950,000,000 2,093,272,727 2,392,366,667 2,508,103,448 BOD 87.21 103.61 101.6 lbs/ac/yr 38.103 CIlbs/ac/yr 188.10 514.33 503.87 439.55 TDS 239.31 681.37 lbs/ac/yr 582.03 580.62

Annual unit area loading for highways (all AADT) within various states

### Process starts with Identifying the Pollutant of Concern (POC) then formulate the Implementation Strategies



## Plan for On-site, Off-site Solutions, or combination of Approaches

- Treatment options for a specific POC
- On-Site Planning Track
  - Identify Applicable unit treatment processes (UTPs)
  - Structural and Source Control BMPs
- Off-Site Planning Track
  - Watershed-based compliance strategies (Banking/Crediting/Trading Credits, Restoration/Preservation).
  - Identify a metric equivalence for cooperative efforts to quantify loads reduced.
  - Structural and Source Control BMPs



#### Treatment processes by POC

### **TMDL Compliance Strategies by Pollutant Category**





#### Treatment BMPs (Stormwater Devices) installed in Highway Application



### TMDL Compliance Strategies for Sediment

- Sediment Compliance Strategy
- Sources: deposition, washoff of adjacent soils, vehicular traffic and urban activities



Sonoma Creek Sediment TMDL

| Compliance<br>Strategy                         | Method                             | Components                                                                                                            | Applicability                                                                                                                                                                      | Critical<br>Considerations                                                                                                                    | Critical<br>Constraints                                                                                                                                                                                        |
|------------------------------------------------|------------------------------------|-----------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Traction<br>Control<br>Plan                    | Source<br>control                  | Reduce sand<br>application<br>rate or switch<br>to alternative<br>material                                            | <u>Cold weather</u> climate in<br>which road sanding has<br>been identified as a<br>contributor to sediment<br>loading.                                                            | Identify<br>methodology and<br>consequences of<br>implementing<br>change to traction<br>material<br>application.                              | <ul> <li>Public safety</li> <li>Institutional<br/>coordination</li> <li>Equipment<br/>availability</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                        |
| Erosion<br>Control                             | Source<br>control                  | Vegetation or<br>material<br>coverage of<br>exposed soil,<br>channel<br>banks, or<br>outfalls                         | Construction sites or<br>bare areas in DOT<br>jurisdiction. Erodible<br>landscapes or flow paths<br>identified in the<br>watershed.                                                | Identify applicable<br>erosion control<br>practices and<br>areas for<br>implementation.                                                       | <ul> <li>Longevity</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                        |
| Street<br>Sweeping/<br>Catch Basin<br>Cleaning | Source<br>control                  | Routine<br>removal of<br>solids from<br>road surface<br>or catch basin<br>sumps using a<br>Vactor <sup>®</sup> truck. | Solids size fraction of<br>concern has been<br>identified and are<br>removable using<br>prescribed methods.                                                                        | Identify<br>anticipated<br>frequency and<br>removal method<br>to achieve<br>pollutant load<br>reduction.                                      | <ul> <li>Institutional<br/>coordination</li> <li>Equipment<br/>availability</li> <li>Operational<br/>costs</li> <li>Material<br/>disposal</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul> |
| Infiltration                                   | Volume<br>reduction                | Basins, vaults,<br>trenches,<br>Underground<br>Injection<br>Controls, or<br>dispersion                                | Applicable to all<br>situations if constraints<br>met.                                                                                                                             | Identify available<br>space and<br>moderate to high<br>permeability soils.                                                                    | Soil infiltration<br>capacity     Groundwater<br>contamination     Space     Clogging     Maintenance     Accessibility     Cost                                                                               |
| Detention                                      | Flow<br>attenuation,<br>separation | Detention<br>ponds, wet<br>ponds, or<br>wetlands                                                                      | Solids size fraction of<br>concern is settable (≥20<br>µm)<br>Inclined plate settlers or<br>coagulation/flocculation<br>enhancements for fine<br>solids size fractions (<20<br>µm) | Identify available<br>space and<br>settable fraction<br>based on particle<br>settling theory.                                                 | <ul> <li>Space</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                            |
| Filtration                                     | Filtration/<br>sorption            | Bioretention,<br>media filters,<br>or permeable<br>friction course<br>(PFC)                                           | Solids size fraction of<br>concern is fine (<20 μm),<br>or settleable (≥20 μm)                                                                                                     | Identify available<br>space and filter<br>media<br>parameters,<br>construction<br>schedule for<br>replacement of<br>road surfaces<br>with PEC | Space     Clogging     Maintenance     Accessibility     Cost                                                                                                                                                  |

### TMDL Compliance Strategies for Nutrients

- Nutrients Compliance Strategy
- Sources: Soils, vegetation and agricultural practices



| Compliance<br>Strategy                               | Method                                     | Components                                                                                                       | Applicability                                                                                     | Critical<br>Considerations                                                                                                             | Critical<br>Constraints                                                                                                                                                                                                  |
|------------------------------------------------------|--------------------------------------------|------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Vegetation<br>Management                             | Source control                             | Removal of<br>leaves and<br>mowing of<br>overgrown<br>vegetation to<br>prevent decay<br>and nutrient<br>release. | Areas with high<br>concentrations<br>of trees,<br>vegetated<br>medians, or<br>shoulders.          | Identify locations of<br>concern, frequency,<br>and timing of<br>maintenance.                                                          | <ul> <li>Equipment<br/>availability</li> <li>Institutional<br/>coordination</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                         |
| Erosion<br>Control                                   | Source control                             | Vegetation or<br>material<br>coverage of<br>exposed soil,<br>channel banks,<br>or outfalls.                      | Erodible<br>landscapes or<br>flow paths have<br>been identified<br>in the<br>watershed.           | Identify applicable<br>erosion control<br>practices and areas<br>for implementation.                                                   | <ul> <li>Longevity</li> <li>Plant<br/>establishment</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                 |
| Infiltration                                         | Volume<br>reduction                        | Basins, vaults,<br>trenches, or<br>dispersion.                                                                   | Applicable to all<br>situations if<br>constraints are<br>met.                                     | Identify available<br>space and soils<br>with moderate to<br>high permeability                                                         | <ul> <li>Soil infiltration<br/>capacity</li> <li>Groundwater<br/>contamination</li> <li>Space</li> <li>Clogging</li> <li>Geotechnical<br/>stability</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul> |
| Detention                                            | Flow<br>attenuation,<br>separation         | Detention<br>ponds, wet<br>ponds, or<br>wetlands.                                                                | Particulate<br>nutrients are<br>associated with<br>settleable solids<br>(>20 µm).                 | Identify available<br>space and<br>determine if<br>settable fraction is<br>large enough to be<br>useful in reducing<br>nutrient loads. | <ul> <li>Space</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                                      |
| Filtration                                           | Filtration/<br>sorption                    | Bioretention<br>filters, filter<br>amendments.                                                                   | Particulate<br>nutrients, and<br>possibly<br>dissolved<br>phosphorus or<br>TKN are of<br>concern. | Identify available<br>space and filter<br>media parameters.                                                                            | <ul> <li>Space</li> <li>Clogging</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                    |
| Multi-stage<br>filtration, with<br>anaerobic<br>zone | Microbially-<br>mediated<br>transformation | Bioretention<br>filters with<br>saturated zone,<br>electron donor<br>material.                                   | Particular,<br>concern for<br>dissolved<br>nitrogen,<br>especially nitrate<br>and nitrite.        | Identify available<br>space, filter media<br>parameters,<br>potential for anoxic<br>zone.                                              | <ul> <li>Space</li> <li>Clogging</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                    |
| Vegetated<br>Conveyance                              | Uptake and<br>storage                      | Vegetated swale<br>or filter strip,<br>with or without<br>amended soils.                                         | Dissolved<br>nutrients; areas<br>where plants are<br>not dormant<br>during wet<br>season.         | Identify available<br>space and<br>maintenance plan<br>for vegetation<br>harvesting.                                                   | <ul> <li>Space</li> <li>Clogging</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                                                                    |
| PFC                                                  | Filtration/<br>sorption                    | PFC-paved<br>roadways                                                                                            | TKN, nitrate                                                                                      | Identify feasibility of<br>pavement<br>replacement,<br>maintenance plan,<br>and life span<br>needs.                                    | Clogging     Maintenance     Longevity     Timing     Maintenance     Accessibility     Cost                                                                                                                             |

### TMDL Compliance Strategies for Metals

- Metals Compliance Strategy
- Sources: Vehicular traffic, litter, spills, and roadway maintenance operations



| Compliance<br>Strategy                                             | Method                   | Components                                                                                       | Applicability                                                                                                  | Critical<br>Considerations                                                                                            | Critical<br>Constraints                                                                                                                                                          |
|--------------------------------------------------------------------|--------------------------|--------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Street<br>Sweeping/<br>Catch Basin<br>Cleaning                     | Source<br>control        | Routine solids<br>removal from road<br>surface or catch<br>basin sumps using<br>a Vactor® truck. | Total suspended<br>solids are a<br>concern for metals<br>and are<br>removable using<br>prescribed<br>methods.  | Identify<br>anticipated<br>frequency and<br>removal method<br>to achieve<br>pollutant load<br>reduction.              | Institutional<br>coordination     Equipment<br>availability     Operational costs     Material disposal     Maintenance     Accessibility     Cost                               |
| Pre-treatment<br>Structure<br>(Sedimentation<br>Basin)             | Source<br>Control        | Basins or vaults                                                                                 | Applicable to all<br>situations if<br>constraints are<br>met.                                                  | Identify available<br>space.                                                                                          | Soil infiltration<br>capacity     Groundwater<br>contamination     Space     Longevity     Capacity     Maintenance     Accessibility     Cost                                   |
| Infiltration                                                       | Volume<br>reduction      | Basins, vaults,<br>trenches,<br>Underground<br>Injection Controls,<br>or dispersion.             | Applicable to all<br>situations if<br>constraints are<br>met.                                                  | Identify available<br>space and<br>moderate to high<br>permeability<br>soils.                                         | Soil infiltration<br>capacity     Groundwater<br>contamination     Space     Clogging     Maintenance     Accessibility     Cost                                                 |
| Filtration                                                         | Filtration/<br>sorption  | Bioretention filters,<br>filter amendments.                                                      | Particulate metals,<br>and dissolved<br>metals are of<br>concern.                                              | Identify available<br>space and filter<br>media<br>parameters.                                                        | <ul> <li>Space</li> <li>Clogging</li> <li>Maintenance</li> <li>Accessibility</li> <li>Media<br/>replacement</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul> |
| Vegetated<br>Conveyance<br>(Biofiltration<br>Strips and<br>Swales) | Uptake<br>and<br>storage | Vegetated swale<br>or filter strip, with<br>or without<br>amended soils.                         | Dissolved metals<br>and total metals<br>are of concern.                                                        | Identify available<br>space and<br>maintenance<br>plan for<br>vegetation<br>harvesting.                               | <ul> <li>Space</li> <li>Clogging</li> <li>Maintenance</li> <li>Accessibility</li> <li>Cost</li> </ul>                                                                            |
| Reducing<br>Galvanized<br>Structures                               | Source<br>Control        | Guardrails,<br>fences, sign posts,<br>or pipes                                                   | Particulate Zinc,<br>Particulate<br>Cadmium,<br>Dissolved Zinc,<br>and Dissolved<br>Cadmium are of<br>concern. | Identify locations<br>with galvanized<br>downspouts and<br>paint/coat<br>(containing no<br>zinc) these<br>structures. | Longevity     Maintenance     Accessibility     Cost                                                                                                                             |
| PFC                                                                | Filtration/<br>sorption  | PFC-paved<br>roadways                                                                            | Particulate metals,<br>and dissolved<br>metals                                                                 | Identify feasibility<br>of pavement<br>replacement,<br>maintenance<br>plan, and life<br>span needs.                   | Clogging     Maintenance     Longevity     Timing     Maintenance     Accessibility     Cost                                                                                     |

### **TMDL Compliance Strategies for Chlorides**

- Chloride Compliance Strategy
- Sources: Deicing chemicals and atmospheric deposition

| Compliance<br>Strategy             | Method                                  | Components                                                                                                                                           | Applicability                                                                                                                                                                | Critical Considerations                                                                                    | Critical<br>Constraints                                                                                                                                                                   |                                             |
|------------------------------------|-----------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------|
| Traction<br>Control Plan           | Source control                          | Reduce salt application rate,<br>method, or locations of salt<br>application, use of alternative<br>materials, educational<br>programs for operators | <u>Cold weather</u> climate in which<br>road salting has been identified<br>as a contributor to chloride<br>loading.                                                         | Identify methodology and<br>consequences of<br>implementing change to<br>traction chemical<br>application. | <ul> <li>Public safety</li> <li>Institutional<br/>coordination</li> <li>Equipment<br/>availability</li> </ul>                                                                             |                                             |
| Alternative<br>Paving<br>Materials | Source control                          | Construction of alternative<br>road surfaces or roadway<br>heating mechanisms                                                                        | <u>Cold weather</u> climates with<br>access to sufficient power or<br>natural sources of heat, key<br>areas such as bridges, corners,<br>or areas near affected<br>waterways | Identify key locations and<br>economic feasibility                                                         | Maintenance     Coordination of     construction     Cost                                                                                                                                 | WINTER STORM<br>THIS WEEKEND<br>PLAN TRAVEL |
| Evaporation<br>Ponds               | Separation,<br>evapotranspiration       | Retention basin                                                                                                                                      | Low runoff volumes                                                                                                                                                           | Identify available space                                                                                   | <ul> <li>Space</li> <li>Maintenance</li> <li>Cost</li> <li>Accessibility</li> </ul>                                                                                                       |                                             |
| Detention<br>Ponds                 | Flow attenuation,<br>evapotranspiration | Detention ponds, bioretention basins                                                                                                                 | Large peak flows, appropriate<br>dilution factor in receiving water                                                                                                          | Identify available space                                                                                   | <ul> <li>Space</li> <li>Dilution ratio in<br/>receiving water</li> <li>Availability of<br/>salt-tolerant<br/>species</li> <li>Cost</li> <li>Maintenance</li> <li>Accessibility</li> </ul> | L 15 Utab                                   |

### Factors to consider for Prioritizing BMP Implementation

- Overall BMP Selection Framework
  - Prioritize Implementing Locations
  - S Assess Feasibility of Site Conditions
  - § Prioritize BMP Selection
- Multi-Benefit Criteria
  - S BMP Performance
  - Maintenance and Safety Access
  - Space and Geometry Requirements
  - S Aesthetics
  - Social and Ecological Benefit
  - Climate Adaptability
  - Groundwater Constraints
  - Soil Impacts



LA River Watershed

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### **BMP Performance and Meeting TMDL Objectives**

- Performance Evaluation Methodology
  - Identify Evaluation Metrics
  - Solution Scale of Comparison
  - Select Evaluation Approach and Pollutant Removal Algorithm
    - Size BMP based on locally prescribed methods
    - Determine BMP capture efficiency
    - Segregate captured runoff into retention and treatment flow paths
    - Assign performance metrics to bypass, retention, and treatment flow paths
    - Compare performance
  - Sonduct Comparative BMP Performance Assessment





*Conceptual model for calculation of load reduction based on flow pathways (Taylor et al., 2014)* 

BMP performance comparison methodology flowchart

### There are BMP Performance Tools Available

- Tools for Structural BMP Performance
  - International Stormwater BMP Database
  - § EPA SWMM
  - SEPA Stormwater Calculator
  - § SELDM
  - Source States States
- Limited performance data on Non-Structural BMPs

| Tool                                     | EPA Stormwater Calculator                                                                                                                                                                                                                                                                               | NCHRP 792                                                                                                                                                                                                                                                                                                                                                                                                     | SELDM                                                                                                                                                                                                                                                                                                                                                                                                                          |
|------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Included<br>BMPs                         | <ul> <li>Bioretention (rain garden<br/>and street planter)</li> <li>Cisterns (rain harvesting)</li> <li>Green roof</li> <li>Impervious area<br/>disconnection</li> <li>Infiltration basin</li> <li>Permeable pavement</li> </ul>                                                                        | <ul> <li>Bioretention</li> <li>Dry detention</li> <li>Filter strip</li> <li>Permeable friction course (PFC)</li> <li>Sand filter</li> <li>Swale</li> <li>Wet pond</li> </ul>                                                                                                                                                                                                                                  | BMPs and associated<br>hydrologic and water quality<br>statistic distributions are<br>user defined. Input statistics<br>for the following BMP types<br>using BMPDB designations<br>are defined in Granato<br>(2014):<br>• Bioretention<br>• Composite<br>• Detention basin<br>• Biofilter (swale)<br>• Infiltration basin<br>• Manufactured device<br>• Media filter<br>• Retention pond<br>• Wetland basin<br>Wetland channel |
| Hydrologic<br>Calculation<br>Methodology | Long term simulations are<br>embedded in the program<br>using EPA SWMM as the<br>computational engine.                                                                                                                                                                                                  | Runoff volumes and volume<br>bypassed, treated, and lost are<br>estimated from hydrologic<br>performance curves developed<br>using EPA SWMM long-term<br>simulation and defined in the<br>spreadsheets using performance<br>nomographs.                                                                                                                                                                       | Runoff volumes are<br>determined based on<br>statistical distributions of<br>input variables for a selected<br>location. The impact of a<br>BMP is determined by<br>paired statistical distributions<br>irrespective of BMP sizing.                                                                                                                                                                                            |
| Pollutant<br>Removal<br>Algorithm        | Volume reduction only;<br>pollutant loads are not<br>estimated.                                                                                                                                                                                                                                         | Influent-effluent regressions<br>developed from the BMPDB are<br>embedded in the model for each<br>BMP and the following<br>constituents:<br>• Bacteria: <i>E. Coli, F. Coliform</i><br>• Metals: Cu, Pb, Zn<br>• Nutrients: NO <sub>3</sub> , TKN, TN, TP,<br>DP<br>• Sediment: TSS<br>Export of pollutants is excluded<br>such that effluent concentrations<br>can never exceed influent<br>concentrations. | Statistical distributions of the<br>ratio of influent to effluent<br>concentrations from the<br>BMPDB are used to define<br>BMP performance. Input<br>statistics for 11 BMP types<br>are defined in Granato<br>(2014).                                                                                                                                                                                                         |
| Key Features                             | <ul> <li>Soils, slope, land cover,<br/>and meteorological data<br/>are dynamically linked to<br/>national data sets for the<br/>user selected location.</li> <li>Cost module allows for<br/>comparison of BMP<br/>construction costs using<br/>dynamically updated<br/>regional cost factors</li> </ul> | <ul> <li>Influent runoff quality is defined<br/>based on highway runoff<br/>monitoring data.</li> <li>BMP sizing parameters can be<br/>adjusted to investigate impact on<br/>performance</li> <li>Whole life cycle costing tool<br/>allows for calculation of cost of<br/>annual load removal (\$/\b).</li> </ul>                                                                                             | Dilution factors and defined<br>waterbody flow and water<br>quality parameters can be<br>used to assess the effects of<br>BMPs on storm event<br>hydrographs and<br>downstream waterbody<br>concentrations.                                                                                                                                                                                                                    |

### **BMP Cost and Effectiveness Analysis**

• NCHRP developed BMP Evaluation Tools

- **S** Long-Term Performance and Life-Cycle Costs of BMPs (NCHRP Report 792)
- Seridge Stormwater Runoff Analysis and Treatment Options (NCHRP Report 778)
- Quantity of BMPs
  - Sumber of outfalls in TMDL watersheds to identify potential BMP locations
  - S Guide in determining the total TMDL compliance cost
- Incremental costs for increasing BMP footprint
- Cost effectiveness through
   off-site Compliance strategies
  - S Collaborative Implementation
  - Sellutant Offset/Crediting

| BMD                | Cost per draiı<br>(BMP serving less)<br>(\$/ac | nage area<br>• than 3 acres)<br>) | Cost per drainage area<br>(BMP serving more than 3 acres)<br>(\$/ac) |               |  |
|--------------------|------------------------------------------------|-----------------------------------|----------------------------------------------------------------------|---------------|--|
| DMF                | New<br>Construction<br>(\$)                    | Retrofit (\$)                     | New<br>Construction<br>(\$)                                          | Retrofit (\$) |  |
| Sand filter        | 87,953                                         | 113,835                           | 48,136                                                               | 62,30         |  |
| Cartridge filter   | 163,884                                        | 201,521                           | 153,039                                                              | 188,18        |  |
| Swale              | 19,499                                         | 37,460                            | 2,287                                                                | 4,39          |  |
| Strip              | 11,147                                         | 30,940                            | 1,890                                                                | 5,24          |  |
| Bioretention       | 24,458                                         | 35,380                            | 13,961                                                               | 20,19         |  |
| Extended detention | 29,184                                         | 58,843                            | 9,662                                                                | 19,48         |  |
| Wet pond           | 32,631                                         | 52,051                            | 12,109                                                               | 20,91         |  |
| Wetland            | 32,770                                         | 52,273                            | 13,713                                                               | 21,87         |  |

Area-Weighted BMP Costs (after Weinstein et al. 2017)

## Watershed-Based Approaches can be an Innovative Solution

- Watershed approaches for DOT TMDL Compliance
- Feasible Watershed-based Approaches
  - Second Se
  - Sestoration/Preservation
  - S Brake Pad Partnerships
  - S Watershed Management/Cooperative implementation
- Limitations for Watershed-based Approaches
  - § Framework and agency receptiveness to watershed-based approaches
  - § Feasibility of TMDL crediting approach for pollutant of concern
  - Funding Constraints (Right-of-way vs. off-site)
  - S Context and limitations for applying watershed-based approaches to TMDL compliance
  - Approaches for defining offset ratio for specific pollutant



### Watershed-based Compliance Examples

- Colorado DOT
  - S Treat equivalent areas offsite from the project within the same watershed as an option.
  - § Funding to be put toward an account for offsite mitigation (Permanent Water Quality Mitigation Pool funds)
- Delaware DOT
  - S Constrained right-of-way perspective, offsite treatment may be accommodated in exchange for accepting additional flow in DOT facilities from the development.
  - Senefit from offsite mitigation for a project and, for example, partner with a developer
- Caltrans
  - When on-site treatment for a project is infeasible, a proposal for alternative compliance is submitted.
  - Solution Alternative compliance for placement of BMPs outside of the project limits within the DOT ROW, included within another project.
- North Carolina DOT
  - In-lieu Fee Program allowed as equivalent to treatment BMPs for Projects.
  - Fee is used for watershed water quality projects –statewide stream restoration projects

### **Toolbox Comparing On-Site and Off-Site Approaches**





### NCHRP 918 Report download http://nap.edu/download/25473# Search "NCHRP TMDL"

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|                                      |                                                                      |                                         |                               |                                          |

### A Selection of Associated NCHRP Reports

Available On-Line from the NCHRP

- Report 565: Evaluation fo Best Management Practices for Highway Runoff Control
- Report 728: Guidelines for Evaluating and Selecting Modifications to Existing Roadway Drainage Infrastructure to Improve Water Quality in Ultra-Urban Areas
- Report 767: Measuring and Removing Dissolved Metals from Stormwater in Highway Urbanized Areas
- Report 840: A Watershed Approach to Mitigating Stormwater Impacts
- Synthesis Report 444: Pollutant Load Reductions for Total Maximum Daily Loads for Highways

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- Marcel Tchaou, Federal Highway Administration
- Susan Jones, Federal Highway Administration
- Christine Gerencher, TRB

## USGS & Webucator providing on-line and classroom training

- Look on the SELDM page
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- <u>seldmtrain@gmail.com</u>

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- Help select training weeks on the Doodle poll:
- https://doodle.com/poll/zmy2hkfmwtt2ksiy

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![](_page_40_Picture_15.jpeg)

![](_page_40_Picture_16.jpeg)

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